

State of California
Business, Transportation and Housing Agency
Department of Transportation

PROJECT BUSINESS MATTERS
Extension Request – Project Allocation
Action Item

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CTC Meeting: June 14-15, 2000

Agenda Item: 2.8a.(1)

Original Signed By Jim Nicholas for
W. J. EVANS, Deputy Director
Finance
June 1, 2000

TIME EXTENSION REQUEST – CTC RESOLUTION G-99-27

CTC STIP GUIDELINES

SECTION 59 – TIMELY USE OF FUNDS

LOCAL STREETS AND ROADS PROJECTS

WAIVER 00-33

ISSUE

Resolution G-99-27, *STIP Guidelines*, adopted by the California Transportation Commission (Commission) on September 29, 1999, stipulates that funds programmed for all components of local grant projects are available for allocation only until the end of the fiscal year identified in the State Transportation Improvement Program (STIP).

The projects on the attached list totaling \$25,768,000 were programmed in the 1998 STIP for Fiscal Year 1999-00 with a June 30, 2000 allocation deadline. To date, \$23,993,925 for these projects remains unallocated. The project sponsors request extensions per Resolution G-99-27. The regional transportation planning agencies concur with the requests.

RECOMMENDATION

The Department of Transportation supports the allocation extension requests.

SUMMARY

The Commission has programmed \$25,768,000 in FY 1999-00 for projects on the attached list. A total of \$23,993,925 of the programmed funds has not yet been allocated. The attachment shows the details of each project and the delays that have resulted in the extension requests.

Attachment

**Time Extension - Allocation Deadline
Item 2.8a(1) – Local Street and Road Projects**

| Proj. No | Extension Request (# of months) | Applicant/ Project/ PPNO | Program/ Year | Programmed Amount FY 99/00 (thousands) | Programmed Amount by Phase Requiring Extension | Local Agency Reason for Delay | Local Agency Extension Request | Caltrans Recmn'd Ext. Date |
|----------|---------------------------------|--|---------------|--|---|--|--------------------------------|----------------------------|
| 1 | 20 | City of Clearlake Olympic Drive Rehab (Phase I) PPNO 3011R | 99/00 | \$ 525 | \$ 454,000 Construction | A PG&E underground utility project is scheduled in the project limits. Existing utility poles that lie within the new road alignment cannot be decommissioned until the new underground lines are energized. Also, undergrounding will require trenching in the location of new sidewalks, gutters, and road shoulder. It is an inefficient use of public funds to construct these improvements only to rip them up the following year for placement of electrical ducts. The utility project will not be complete until 2001. Therefore, delay of the street construction project is necessary. | 2/28/02 | 2/28/02 |
| 2 | 6 | City of Dunsmuir Rehabilitate Sacramento Avenue from Branstetter Street to Willow Street PPNO 2082 | 99/00 | \$ 906 | \$ 60,000 PS&E \$ 110,000 Right of Way | The City has been attempting to underground the utilities within the right of way of this project. The undergrounding has been delayed due to the pending sale of the local power company. The City has received assurances from the power companies involved that the undergrounding program will be undertaken and that Sacramento Avenue is next in line. It would be an inefficient use of public funds to reconstruct Sacramento Avenue only to tear up the work to underground the utilities. Also, the city is negotiating with Union Pacific to acquire a lease in the property to the east of Sacramento Avenue. There are considerable amounts of work to be undertaken to improve the property, all of which will impact the reconstruction of Sacramento Avenue. Reconstruction prior to the improvements would also be an inefficient use of funds. | 12/31/00 | 12/31/00 |

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|----------|---------------------------------|--|---------------|--|--|--|--------------------------------|-----------------------------|
| 3 | 12 | City of Dunsmuir Rehabilitate Sacramento Avenue from Branstetter Street to Willow Street PPNO 2082 | 99/00 | \$ 906 | \$ 726,000 Construction | The City has been attempting to underground the utilities within the right of way of this project. The undergrounding has been delayed due to the pending sale of the local power company. The City has received assurances from the power companies involved that the undergrounding program will be undertaken and that Sacramento Avenue is next in line. It would be an inefficient use of public funds to reconstruct Sacramento Avenue only to tear up the work to underground the utilities. Also, the city is negotiating with Union Pacific to acquire a lease in the property to the east of Sacramento Avenue. There are considerable amounts of work to be undertaken to improve the property, all of which will impact the reconstruction of Sacramento Avenue. Reconstruction prior to the improvements would also be an inefficient use of funds. | 6/30/01 | 6/30/01 |
| 4 | 20 | City of Redding Cypress Avenue Improvements Phase B PPNO 2038 | 99/00 | \$ 313 | \$ 313,000 Right of Way | The environmental process is taking much longer than expected. Many regulatory agencies are involved. There are sensitive species, wetlands, riparian habitat, air quality, and hazardous waste issues. Each require studies which can be conducted only during certain times of the year. Not all of these issues could be foreseen at the time of programming and did not become apparent until the City requested proposals from consultants. Because of the complexity of the environmental process, the CEQA document has been upgraded from a Mitigated Negative Declaration to a full EIR. Consequently, the timeframe for this phase of the project is twice what was initially anticipated. | 2/28/02 | 2/28/02 |

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| 5 | 18 | City of Montague In the City of Montague 11 th St N. from Webb Street to 0.5 miles N. PPNO 2030 | 99/00 | \$ 623 | \$ 623,000 Construction | There are environmental and right of way issues causing unforeseen delays. Caltrans review of the Historical Architectural Survey Report (HASR) concluded that it required SHPO review. Depending on SHPOs findings, the Section 106 process is from eighteen months to three years. Due to this unforeseen and extraordinary circumstance, the city anticipates an additional 12 months to complete the NEPA process. In addition, the ownership of the railroad line changed. The City had a good relationship with the former owner and anticipates more extensive negotiation for right of way acquisition with the new owner. The City also needs to purchase approximately 1000 square feet of private property for roadway widening. Due to these new developments, the right of way is anticipated to take longer than scheduled and cannot take place until after NEPA clearance. Therefore an additional 6 months is needed to complete the right of way phase, for a total extension request of 18 months. | 12/31/01 | 12/30/01 |
| 6 | 20 | City of Redding Cypress Avenue Widening Phase C, between Pine Street and Athens Avenue PPNO 2074 | 99/00 | \$ 1,499 | \$ 74,000 PS&E \$ 72,000 Right of Way \$1,353,000 Construction | Due to the proximity of this project to an adjacent widening project, environmental approval must be obtained through one document to address cumulative impacts of the both projects. The eastern terminus of the project adjoins another project to widen the Cypress Avenue Bridge over the Sacramento River. The Cypress Avenue Bridge project was initially slated to have the environmental process cleared in approximately a year. However, a full EIR/EIS is going to be necessary to achieve environmental clearance. This process is anticipated to take at least 21 months. The City is trying to separate the project by showing the independent utility of this project. However, the delay already incurred has dramatically impacted the delivery schedule. | 2/28/02 | 2/28/02 |

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|----------|---------------------------------|---|---------------|--|--|---|--------------------------------|-------------------------------|
| 7 | 10 | Glenn County Bridge Replacement on County Road 33, Walker Creek, HBRR Match PPNO 0L47 | 99/00 | \$ 164 | \$ 164,000 Construction | Environmental review was initiated in 1992. Eight years have elapsed since the original environmental review commenced because of a delay in funding for the project. The original consultant is experiencing problems retrieving the original documents and assessing the current needs. The environmental documentation has not been completed and is required before construction can begin. The delay in the environmental process was an unforeseen circumstance beyond control of the County. A ten-month extension is requested to allow for completion of the environmental phase. | 4/30/01 | 4/30/01 |
| 8 | 8 | Butte County Aquas Frias Road Bridge Replacement at Butte Creek PPNO 1L44 | 99/00 | \$ 105 | \$ 95,000 PS&E | This project experienced delays due to upgrading of the environmental document from a CEQA Categorical Exemption to a Mitigated Negative Declaration (MND). Also, the County is currently negotiating with the State Board of Reclamation for a design exception for freeboard requirements. A Board of Reclamation permit must also be coordinated with the Army Corps of Engineers. Once the permit is obtained and design issues resolved, the County can complete the design of the bridge and begin design of the approach roadway. Efforts to obtain a NEPA Categorical Exclusion, adopt the MND, complete bridge and roadway design, and obtain necessary right of way will require additional time. | 2/28/01 | 2/28/01 |
| 9 | 10 | Butte County Aquas Frias Road Bridge Replacement at Butte Creek PPNO 1L44 | 99/00 | \$ 105 | \$ 10,000 Right of Way | This project experienced delays due to upgrading of the environmental document from a CEQA Categorical Exemption to a Mitigated Negative Declaration (MND). Also, the County is currently negotiating with the State Board of Reclamation for a design exception for freeboard requirements. A Board of Reclamation permit must also be coordinated with the Army Corps of Engineers. Once the permit is obtained and design issues resolved, the County can complete the design of the bridge and begin design of the approach roadway. Efforts to obtain a NEPA Categorical Exclusion, adopt the MND, complete bridge and roadway design, and obtain necessary right of way will require additional time. | 4/30/01 | 4/30/01 |

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| 10 | 9 | Butte County Centerville Road Bridge Replacement at Butte Creek PPNO 0L51 | 99/00 | \$ 201 | \$ 201,000 Construction | This project experienced delays due to upgrading of the environmental document from a CEQA Categorical Exemption (CE) to a Mitigated Negative Declaration (MND). Also, at the time the CE was upgraded to a MND, preliminary communications with an adjacent property owner yielded the need to pursue condemnation to obtain the necessary right of way for the proposed project. Condemnation will require about six months to complete, and can't proceed until the environmental process is complete. Efforts to obtain a NEPA Categorical Exclusion, adopt the MND, and obtain the necessary right of way will require an additional 9 months. | 3/31/01 | 3/31/01 |
| 11 | 12 | Sacramento County Folsom Blvd Widening – Sunrise Blvd to Aerojet Rd PPNO 0L25 | 99/00 | \$ 673 | \$ 423,000 PS&E \$ 250,000 Right of Way | The environmental process has been delayed significantly due to required federal approvals needed, but not yet received, to complete the environmental documentation. Federal approval of the Preliminary Environmental Studies (PES) and the Area of Potential Effects (APE) were received approximately 8 months after the County's original submittals. In addition, after receiving these approvals, the County was directed to perform additional cultural studies not previously anticipated, to revise some of the completed cultural reports required per Section 106, and to complete a wetland delineation study that was also not previously required. Additional time is needed to complete these studies and revisions. | 6/30/01 | 6/30/01 |
| 12 | 12 | Sacramento County Interstate 80 at Madison Avenue Interchange Modification PPNO 6681 | 99/00 | \$ 247 | \$ 247,000 Right of Way | The approval of the environmental document for this project has been delayed because of the need to resolve two unforeseen issues - air quality emissions associated with construction activities and objections to the project raised by the bicycle community. Air quality issues that were later resolved delayed the project by 5 months. In addition, the public hearing was postponed and the project now requires review of a request for separate bicycle facilities from those provided on the interchange. The County is now developing proposed alternatives bicycle facilities for presentation to the Board of Supervisors. Environmental must be complete before right of way can proceed. | 6/30/01 | 6/30/01 |

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| 13 | 2 | Solano Transportation Authority (STA) Reliever route for I-80, Phase 1 (98S-26, G99-07) PPNO 5301 | 99/00 | \$ 241 | \$ 241,000 E/P | The STA requested a delegated allocation of \$241,000 for the Environmental/Permits (E/P) component of work. With the combined \$630,000 previously allocated, E/P exceeds the \$750,000 limit under the project development delegated authority. The Department is recommending an extension for the allocation of funds. | 8/31/00 | 8/31/00 |
| 14 | 4 | City of Oakland 3 rd Street Extension (500 West of Union Street to 7 th Street) PPNO 2191 | 99/00 | \$ 1,251 | \$ 10,000 Right of Way \$1,125,000 Construction | The City has incurred delays in the processing of the Preliminary Environmental Studies (PES) form and extensive technical studies were required (including hydraulic, hazardous material, parking impact, socio-economic, traffic, and Section 106). In addition, there is extensive coordination involved with AMTRAK for their portion of this project. The studies were completed and submitted through Caltrans to FHWA for their approval by the end of April. A four-month extension is requested in order secure necessary approvals and ensure fund availability. | 10/31/00 | 10/31/00 |
| 15 | 6 | Port of Oakland Embarcadero – Clay to Franklin Pavement Rehabilitation PPNO 2194 | 99/00 | \$ 730 | \$ 730,000 Construction | The proposed work includes installation of pre-cast concrete railroad grade crossings at each intersection (Clay, Washington, Broadway, and Franklin Streets). The delay is due to lengthy negotiations between the Port and Union Pacific (UP). UP informed the Port that the work must be done by UP under its labor agreement. This project is extremely important to the Port as well as the City of Oakland. The negotiation process has been elevated to the Executive Director level at the Port who has been communicating with the Senior Vice President level at UP. The Port believes that the agreement will be executed within 6 months and the rehabilitation work can be started. | 12/31/00 | 12/31/00 |
| 16 | 20 | Contra Costa County CMAQ Match Reserve PPNO 2161 | 99/00 | \$ 834 | \$ 155,825 CMAQ Match Reserve | Final CMAQ programming for the first three years of TEA-21 had not yet been completed when the CMAQ match reserve funds were programmed in the 1998 STIP. This match reserve is expected to be applied to seven separate projects in Contra Costa County. | 2/28/02 | 2/28/02 |

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| 17 | 14 | City of Pismo Beach Citywide Street Rehabilitation and Stabilization Projects PPNO 2055 | 99/00 | \$ 264 | \$ 76,100 PS&E | In order to submit the allocation request for PS&E, the city needs an approved environmental document. Numerous regulatory agencies are part of the review process, including the Army Corps of Engineers, Fish and Game, Regional Water Quality Control Board, State Lands, and the California Coastal Commission. The City estimates completion of the environmental document by June 2001. To assure time to complete the process and prepare the allocation request, a 14-month extension is requested. | 8/31/01 | 8/31/01 |
| 18 | 20 | Santa Cruz Metropolitan Transit District Consolidated Operations Facility (MetroBase) PPNO 0924 | 99/00 | \$ 6,000 | \$6,000,000 Construction | Prolonged property negotiation and citizen opposition have delayed the right of way purchase. Although NEPA requirements had been met in July 1998, another full EIR needs to be conducted due to a recent revelation of endangered species on the site. The California Coastal Commission may require an amendment to the local coastal plan which may occur after the EIR process concludes. | 2/28/02 | 2/28/02 |
| 19 | 12 | County of Santa Cruz Graham Hill Road PPNO 0930 | 99/00 | \$ 205 | \$ 125,000 PS&E \$ 80,000 Right of Way | This request is necessary to accommodate the lengthy processing time required to deliver the NEPA and CEQA documents. The unforeseen delay was caused by the revision to the countywide timber harvesting ordinances. This action required that Public Works halt its study, as well as the completion of the Timber Removal Report, until the County Board of Supervisors adopted the new ordinance. To allow for completion of the permit actions along with the necessary public hearings and comments period, a twelve month extension is needed. | 6/30/01 | 6/30/01 |

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| 20 | 18 | City of Carpenteria Santa Claus Lane Bike Path Project PPNO 223E | 99/00 | \$ 227 | \$ 106,000 PS&E \$ 37,000 Right of Way | This project was transferred from the County of Santa Barbara to the City of Carpenteria after it was programmed. Based on further field review and consultation, the City believes it will take 18 months or more to complete the environmental process on this project due to sensitive species and habitat, and loss of jurisdictional wetlands. Because the environmental phase must be completed prior to allocation of PS&E and Right of Way, an 18-month extension is requested. | 12/31/01 | 12/31/01 |
| 21 | 14 | County of Santa Barbara Jameson Lane Class II Bike Path Project PPNO 223F | 99/00 | \$ 2,249 | \$ 174,000 PS&E | The project scope requires widening of the existing Jameson Lane bridges over the Oak Creek, and San Ysidro Creek, and the Romero Creek. All three of these creeks were recently determined to be habitat for steelhead. This development requires additional time in obtaining environmental clearance. An extension of the environmental schedule in turn pushes out the PS&E and Construction phases. The impact is expected to be 10 months delay for allocation of PS&E and 20 months delay for allocation of Construction. | 8/31/01 | 8/31/01 |
| 22 | 20 | County of Santa Barbara Jameson Lane Class II Bike Path Project PPNO 223F | 99/00 | \$ 2,249 | \$1,911,000 Construction | The project scope requires widening of the existing Jameson Lane bridges over the Oak Creek, and San Ysidro Creek, and the Romero Creek. All three of these creeks were recently determined to be habitat for steelhead. This development requires additional time in obtaining environmental clearance. An extension of the environmental schedule in turn pushes out the PS&E and Construction phases. The impact is expected to be 10 months delay for allocation of PS&E and 20 months delay for allocation of Construction. | 2/28/02 | 2/28/02 |

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| 23 | 14 | County of Santa Barbara Los Carneros Road On Ramp Project PPNO 4655 | 99/00 | \$ 800 | \$ 56,000 PS&E \$ 29,000 Right of Way | This project is being delayed to combine it with a bridge widening project anticipated to begin in 2002. The Los Carneros Road UPRR Bridge, constructed in 1968, underwent rehabilitation in 1993. The expected life is ten years due to reactive aggregate in the original structure. Therefore, in 2002 the UPRR Overhead Bridge is eligible for HBRR funding. The County investigated and is assured that in 2002 HBRR funding will be available for the replacement of the existing bridge. It is more cost effective for the Overhead Bridge replacement and this widening to occur as a single construction contract starting in 2002. | 8/31/01 | 8/31/01 |
| 24 | 20 | County of Santa Barbara Los Carneros Road On Ramp Project PPNO 4655 | 99/00 | \$ 800 | \$ 659,000 Construction | This project is being delayed to combine it with a bridge widening project anticipated to begin in 2002. The Los Carneros Road UPRR Bridge, constructed in 1968, underwent rehabilitation in 1993. The expected life is ten years due to reactive aggregate in the original structure. Therefore, in 2002 the UPRR Overhead Bridge is eligible for HBRR funding. The County investigated and is assured that in 2002 HBRR funding will be available for the replacement of the existing bridge. It is more cost effective for the Overhead Bridge replacement and this widening to occur as a single construction contract starting in 2002. | 2/28/02 | 2/28/02 |
| 25 | 6 | City of Hanford Grangeville Bl Rte 43-10 th , O/L and widening PPNO 6L07 | 99/00 | \$ 125 | \$ 60,000 PS&E | The environmental documents including technical studies are not complete. Five unforeseen technical studies were required and took much more time than anticipated. The City estimates that the environmental documents will be complete within the next 4 to 6 months. After completion of the environmental documents, the City will request allocations for the right of way and PS&E phases. | 12/31/00 | 12/31/00 |

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| 26 | 12 | City of Hanford Grangeville Bl Rte 43-10 th , O/L and widening PPNO 6L07 | 99/00 | \$ 125 | \$ 65,000 Right of Way | The environmental documents including technical studies are not complete. Five unforeseen technical studies were required and took much more time than anticipated. The City estimates that the environmental documents will be complete within the next 4 to 6 months. After completion of the environmental documents, the City will request allocations for the right of way and PS&E phases. | 6/30/01 | 6/30/01 |
| 27 | 6 | City of Porterville Leggett, Putnam to Date O/L PPNO 8613 | 99/00 | \$ 280 | \$ 280,000 Construction | The delay occurred because securing the topography survey took longer than originally anticipated. The City received P.E. authorization in January 2000. The project is currently under design and will be completed by September 2000. | 12/31/00 | 12/31/00 |
| 28 | 3 | City of Woodlake Riverside Av, Rte 245-city limits, rehab PPNO 8615 | 99/00 | \$ 100 | \$ 85,000 Construction | Project construction delayed due to environmental assessment work and approval that took longer than anticipated. | 9/30/00 | 9/30/00 |
| 29 | 3 | City of Burbank Intersection of Victory Blvd, Victory Place, and Burbank Blvd. To southbound I-5 off-ramp at Burbank Blvd – Realignment and widening PPNO 2368 | 99/00 | \$ 578 | \$ 578,000 PS&E | Delay in certification of the project's Environmental Impact Report (EIR) by the Burbank City Council. | 9/30/00 | 9/30/00 |
| 30 | 6 | County of Inyo State Line Road Resurfacing PPNO 5002 | 99/00 | \$ 497 | \$ 457,000 Construction | Initial estimates for rehab projects were inaccurate and resulted in extended processing time for the STIP amendment and fund allocation processes. This extension request will permit construction during the more-favorable spring season. The net 6-month delay results in the need to extend the construction allocation. | 12/31/00 | 12/31/00 |

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| | | | | | | | | |
| 31 | 9 | County of Inyo Trona Wildrose Road Resurfacing PPNO 5029 | 99/00 | \$ 874 | \$ 801,000 Construction | Initial estimates for rehab projects were inaccurate and resulted in extended processing time for the STIP amendment and fund allocation processes. This extension request will permit construction during the more-favorable spring season. Therefore, an extension of 9 months is required to ensure construction will occur during the spring. | 3/31/01 | 3/31/01 |
| 32 | 12 | Merced County Association of Governments CMAQ Match Reserve PPNO 5961 | 99/00 | \$ 184 | \$ 70,000 CMAQ Match Reserve | Final CMAQ programming for the first three years of TEA-21 had not yet been completed when the CMAQ match reserve funds were programmed in the 1998 STIP. Initial estimates resulted in an over-programmed match reserve by \$65,000. A 12-month extension was requested at the May 2000 CTC meeting to provide the \$65,000 of match for projects programmed in FY 00/01. MCAG anticipated that \$119,000 would be allocated in 99/00. All of the projects are encountering delays due to right of way acquisition. A 12 month extension is requested for the \$70,000 match reserve associated with these projects. | 6/30/01 | 6/30/01 |
| 33 | 18 | City of Dos Palos Rehabilitation of Blossom Street PPNO 9822 | 99/00 | \$ 471 | \$ 428,000 Construction | Additional time is needed for geotechnical work to deal with weak shear strengths in the native soils. Also, additional design time is needed to allow for coordination with the irrigation district. | 12/31/01 | 12/31/01 |
| 34 | 8 | City of Lodi Lower Sacramento Road Widening, Kettleman Lane to Turner Road PPNO 9842 | 99/00 | \$ 2,600 | \$2,600,000 Construction | The Historic Property Survey Report (HPSR) evaluated historic properties and stated the project had no impact to these properties. However, the HPSR had to be reviewed by the State Historic Preservation Office (SHPO). The request for SHPO review had to come from FHWA and the review was expected to take 60+ days. As a result, the City cannot proceed with an allocation request for the construction phase until the environmental process is complete. It is unknown how long SHPO review will take or what comments the office will make. The City is requesting an 8-month extension to ensure funding is available for allocation of construction upon completion of the environmental process. | 2/28/01 | 2/28/01 |

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| 35 | 20 | Sonora Grade Xings, Sanguinetti/Old Wards Ferry PPNO 9890 | 99/00 | \$ 2 | \$ 2,000 PS&E | The subject railroad crossings have been awaiting the programming of federal funding for the 90% federal share since 1994. The most recent Caltrans/CPUC approved Section 130 Multi-Year Funding Plan (8/17/99) indicates this project as programmed in FY 2001/2002 at an updated cost of \$400,000. A 20-month extension is needed for PS&E funds programmed in FY 1999/2000. | 2/28/02 | 2/28/02 |
| 36 | 20 | San Diego Association of Governments CMAQ Match Reserve PPNO 7401 | 99/00 | \$ 2,000 | \$1,878,000 CMAQ Match Reserve | Final CMAQ programming for the first three years of TEA-21 had not yet been completed when the CMAQ match reserve funds were programmed in the 1998 STIP. This match reserve will be applied to future projects. | 2/28/02 | 2/28/02 |