State of California
DEPARTMENT OF TRANSPORTATION

California State Transportation Agency

Tab 57

M e m o r a n d u m

To: CHAIR AND COMMISSIONERS
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: December 9-10, 2015

Reference No.: 2.5c.(3)
Action Item

From: NORMA ORTEGA
Chief Financial Officer

Prepared by: Steven Keck, Chief
Division of
Budgets

Subject: **FINANCIAL ALLOCATION FOR LOCALLY ADMINISTERED STIP PROJECTS OFF THE STATE HIGHWAY SYSTEM**
RESOLUTION FP-15-21

RECOMMENDATION:

The California Department of Transportation recommends the California Transportation Commission allocate $34,820,000 for eight locally administered State Transportation Improvement Program (STIP) projects off the State Highway System, as follows:

- $33,606,000 for three STIP projects; and
- $1,214,000 for five STIP Programming, Planning, and Monitoring projects.

ISSUE:

The attached vote list describes eight locally administered STIP projects off the State Highway System totaling $34,820,000, plus $4,002,193 from other sources. The local agencies are ready to proceed with these projects and are requesting an allocation at this time.

FINANCIAL RESOLUTION:

Resolved, that $33,606,000 be allocated from the Budget Acts of 2014 and 2015, Budget Act Item 2660-101-0890 for three locally administered STIP projects and $1,214,000 be allocated from Non-Budget Act Item 2660-601-3093 for five locally administered STIP projects described on the attached vote list.

Attachment

2.5 Highway Financial Matters

Project # / Allocation Amount / Recipient / RTPA/CTC / District-County	Project Title / Location / Project Description	PPNO / Program/Year / Phase / Prgm'd Amount / Project ID / Adv. Phase / EA	Budget Year / Item # / Fund Type / Program Code	Amount by Fund Type
2.5c.(3a)	**Locally Administered STIP Project Off the State Highway System**			**Resolution FP-15-21**
1 $407,000 Marin County MTC 04-Marin	North Civic Center Drive Improvements. In San Rafael. Construct various improvements to Civic Center Drive that will provide: 1) a safe path of travel for pedestrians and bicyclists connecting the SMART station and the Civic Center Campus between Merrydale Overcrossing/Scettrini Drive and Judge Haley Drive; and, 2) class II bike lanes. (CEQA - MND, 2/10/2015.) (NEPA - CE, 08/27/2015.) (Time Extension for FY 14/15 CON expires on December 31, 2015). (Future Consideration of Funding approved under Resolution E-15-18; May 2015). R/W Certification: 09/04/2015 (Contribution from other sources: $4,002,193.) Outcome/Output: Create a new intermodal hub that will fill existing bicycle and pedestrian gaps, and will create an accessible path of travel between the new SMART station and the Marin County Civic Center complex. Expand existing Class II bicycle lanes through the Civic Center Drive corridor.	04-2128D RIP/14-15 CONST $407,000 0414000281	2014-15 101-0890 FTF 20.30.600.620	$407,000
2 $13,822,000 City of Fairfield MTC 04-Solano	Jepson Parkway. This project will reconstruct and widen Vanden Road, from Peabody to Leisure Town Road and Leisure Town Road from Vanden Road to Elmira Road to a four lane divided roadway with a raised median and construct a class I bikeway/pedestrian path on the west side of the roadway. (CONST savings of $5,554,000 to be returned to Solano County regional shares.) (CEQA - EIR, 03/11/2009.) (NEPA - EIS, 05/12/2011: Revalidated 10/08/2015.) (Future Consideration of Funding approved under Resolution E-09-28; April 2009.) Right of Way Certification: 11/10/2015 Outcome/Output: This project will relieve congestion on I-80 and SR 12	04-5301T RIP/15-16 CONST ~~$19,376,000~~ **$13,822,000** 0416000072	2015-16 101-0890 FTF 20.30.600.620	$13,822,000

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Project # / Allocation Amount / Recipient / RTPA/CTC / District-County	Project Title / Location / Project Description	PPNO / Program/Year / Phase / Prgm'd Amount / Project ID / Adv. Phase / EA	Budget Year / Item # / Fund Type / Program Code	Amount by Fund Type
2.5c.(3a)	**Locally Administered STIP Project Off the State Highway System**			**Resolution FP-15-21**
3 $19,377,000 City of Vacaville MTC 04-Solano	Jepson Parkway. Reconstruct and widen Leisure Town Road, from Vanden to Commerce to a four lane divided roadway with a raised median and construct a class I bikeway/pedestrian path on the west side of the roadway. (CEQA - EIR, 03/11/2009.) (NEPA - EIS, 05/12/2011; Revalidated 10/08/2015.) (Future Consideration of Funding approved under Resolution E-09-28; April 2009) Right of Way Certification: 10/15/2015 Outcome/Output: This project will relieve congestion on I-80/SR 12 in northern Solano County	04-5301U RIP/15-16 CONST $19,377,000 0415000258	2014-15 101-0890 FTF 20.30.600.620	$19,377,000

2.5 Highway Financial Matters

Project # / Allocation Amount / Recipient / RTPA/CTC / District-County	Project Title / Location / Project Description	PPNO / Program/Year / Phase / Prgm'd Amount / Project ID / Adv. Phase / EA	Budget Year / Item # / Fund Type / Program Code	Amount by Fund Type
2.5c.(3b)	**Local STIP Planning, Programming and Monitoring Projects**			**Resolution FP-15-21**
1 $147,000 Shasta Regional Transportation Agency SRTA 02-Shasta	Planning, Programming and Monitoring	02-2368 RIP/15-16 CONST $147,000 0216000034	2006-07 601-3093 TDIF 20.30.600.670	$147,000
2 $322,000 Fresno Council of Governments FCOG 06-Fresno	Planning, Programming and Monitoring	06-6L01 RIP/15-16 CONST $322,000 0616000073	2006-07 601-3093 TDIF 20.30.600.670	$322,000
3 $299,000 Kern Council of Governments KCOG 06-Kern	Planning, Programming and Monitoring	06-6L03 RIP/15-16 CONST $299,000 0616000078	2006-07 601-3093 TDIF 20.30.600.670	$299,000
4 $200,000 Inyo County Local Transportation Commission Inyo-LTC 09-Inyo	Planning, Programming and Monitoring	09-1010 RIP/15-16 CONST $200,000 0914000059	2006-07 601-3093 TDIF 20.30.600.670	$200,000
5 $246,000 Stanislaus Council of Governments StanCOG 10-Stanislaus	Planning, Programming and Monitoring	10-9953 RIP/15-16 CONST $246,000 1016000084	2006-07 601-3093 TDIF 20.30.600.670	$246,000

TAB 18+57

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SOLANO TRANSPORTATION AUTHORITY

Member Agencies:
Benicia ♦ Dixon ♦ Fairfield ♦ Rio Vista ♦ Suisun City ♦ Vacaville ♦ Vallejo ♦ Solano County

One Harbor Center, Ste. 130, Suisun City, CA 94585-2473 ♦ Phone (707) 424-6075 / Fax (707) 424-6074
Email: info@sta.ca.gov ♦ Website: sta.ca.gov

December 7, 2015

Lucetta Dunn, Chair
California Transportation Commission
1120 N Street, Room 2221 (MS-52)
Sacramento, CA 95814

RE: STIP Allocation Request for the Solano County Jepson Parkway Project

Dear Chair Dunn:

I am writing on behalf of the Solano Transportation Authority (STA) to convey our request to the California Transportation Commission (CTC) to allocate State Transportation Improvement Program (STIP) funding for two segments of the Jepson Parkway Project in Solano County (Tab# 18, Ref# 4.8). Caltrans has confirmed these projects are Ready to List (RTL) and ready for an allocation vote in December 2015 by the CTC in order to be ready for the 2016 construction season.

This Project was initiated as part of the 1989 Strategic Transportation Planning Study, prepared by the Metropolitan Transportation Commission (MTC). The Study evaluated the entire San Francisco Bay Area Freeway System, and identified the Jepson Parkway concept as a means to relieve congestion on Interstate 80 through Suisun City, Fairfield and Vacaville by diverting local traffic off of I-80 through an alternative route in Solano County. The Project provides for added capacity needs for I-80, through an award-winning complete streets concept, through an improved local roadway system without the more expensive freeway capacity improvement costs. This concept was further advanced in the 1990 Bay Area Freeway Reliever Routes Evaluation Report and the 1996 Interstate 80 Corridor Study, both also completed by MTC. As a result, this project has been a Solano County STIP priority since 2000.

The Jepson Parkway project will provide significant regional transportation benefits and will help maintain current levels of service on I-80. There are no parallel alternatives to Interstate 80 in Solano and Yolo Counties and the Jepson Parkway will provide such an alternative. The two project segments will also provide a Class 1 bike facility the length of the corridor, replace a bridge with matching federal High Priority Bridge (HPB) funds and provide the necessary access for motorists, transit, bicyclists and pedestrians to a new rail Capitol Corridor Passenger Rail Train Station currently under construction.

The Jepson Parkway project represents the culmination of more than 20 years of planning, environmental review, right of way negotiations, utility relocations, design and construction. Major segments of the Parkway have been constructed in both Vacaville and Fairfield using local, state and federal funding. For this Project, the STA has already acquired property, relocated businesses, and displaced a single occupancy home. The demolition of the buildings and home are currently underway in preparation for this construction allocation.

This is not a project in planning or design, it is a project that is ready for construction with a significant investment of local and regional funds to match the requested STIP funds. It is imperative that the CTC consider these facts and fully appreciate the potential impacts should we significantly delay or not complete the improvements as committed.

STA does understand the funding challenges for the STIP, but we strongly encourage the CTC honor the prior commitment to fund the completion of the Jepson Parkway and save the Fairfield, Vacaville, Suisun City, Solano County, Solano Transportation Authority and Metropolitan Transportation Commission from the loss of return on our large local investment we have made in support of the project. We look forward to working with the CTC to successfully deliver this project.

Sincerely,

Daryl Halls
STA Executive Director

cc: CTC Commissioners
The Honorable Jim Frazier, 11th Assembly District
The Honorable Bill Dodd, 4th Assembly District
The Honorable Lois Wolk, 3rd Senate District
STA Board Members
Steve Heminger, MTC, Executive Director
Laura Kuhn, City of Vacaville, City Manager
David White, City of Fairfield, City Manager

TAB 18+57

CITY OF VACAVILLE

650 MERCHANT STREET
VACAVILLE, CALIFORNIA 95688-6908
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707-449-5100

ESTABLISHED 1850

LEN AUGUSTINE
Mayor

CURTIS HUNT
Vice Mayor

DILENNA HARRIS
Councilmember

MITCH MASHBURN
Councilmember

RON ROWLETT
Councilmember

December 8, 2015 Office of the Mayor

Lucetta Dunn, Chair
California Transportation Commission
1120 N Street, Room 2221 (MS-52)
Sacramento, CA 95814

SUBJECT: STIP Allocation Request for the Solano County Jepson Parkway Project

Dear Chair Dunn:

The City of Vacaville was notified this month by the Solano Transportation Authority (STA) and the Metropolitan Transportation Commission (MTC) that due to a significant funding gap in the current 2015/2016 STIP, certain programmed projects are unlikely to be funded as originally approved by the CTC. I understand from my staff that based on recent conversations with STA and MTC, the Jepson Parkway project is in jeopardy of not receiving its CTC allocation for FY15/16, and that quite possibly the worsening shortfall could continue through 20/21 making future funding uncertain at best. This is of grave concern to the City of Vacaville as we have expended considerable capital on the planning and design of this important regional transportation project over the past 20 years. Not only has the City committed and expended a significant amount of local transportation dollars toward the Jepson Parkway, but we have made commitments to our residents as well as property owners immediately adjacent to the parkway that have constructed portions of the improvements, deposited funds to contribute to the improvements and/or are dependent upon the improvements. In fact, the environmental impact reports for the cumulative Southtown developments along the Jepson Parkway corridor relied upon the improvement of Jepson Parkway to mitigate the projected traffic impacts related to the various subdivisions. These developers paid Traffic Development Impact Fees (TIF) to the City as a condition of their individual project approvals. The TIF collected by the City is being applied to the Jepson Parkway project as local matching funds.

We understand that, in addressing this shortfall, the CTC is considering giving priority to "on-system" state highway projects. The traffic study prepared to support the 2005 Project Technical Report for the Jepson Parkway identified 11 freeway segments on Interstate 80, between Highway 12 and Interstate 505, operating below LOS D in the afternoon peak hour.

That study projected the LOS to decrease to F on six of the segments and E on one segment by 2030. The 1989 Strategic Transportation Planning Study, prepared by MTC, which evaluated the entire San Francisco Bay Area Freeway System, identified the concept of theJepson Parkway as a means to relieve congestion on Interstate 80 through Fairfield and Vacaville by diverting traffic and providing an alternative route for local traffic through Solano County. That concept was further advanced in the 1990 Bay Area Freeway Reliever Routes Evaluation Report and the 1996 Interstate 80 Corridor Study, both also completed by MTC. As a result, this project has been a Solano County STIP priority since 2000.

The Jepson Parkway project has regional transportation benefits and will improve, or at least maintain current levels of service on Interstate 80. As you know, unlike the southern California freeway system, there are no legitimate alternatives to Interstate 80 in Solano and Yolo Counties. The Jepson Parkway project provides an alternative; and we urge the CTC to consider this important fact in assigning priorities to the limited funding.

The Jepson Parkway project represents the culmination of more than 20 years of planning, environmental review, right of way negotiations, utility relocations, design, and construction. Funding impacts should be a key consideration in CTC's efforts to prioritize STIP projects. Of primary concern to Vacaville is the fact that there is $3.2 million of Highway Bridge Program (HBP) funding allocated to this project for the replacement of the new Alamo Creek bridge. Without the balance of the roadway improvements to complement it, that portion of the project and the associated HBP funding is potentially at risk. Further consider that major segments of the Jepson Parkway pproject have already been constructed in both Vacaville and Fairfield using local, state, and federal funding. For the current Vacaville segment of the Jepson Parkway, $5 million has been expended to date, including over $2 million in local funds, over $2 million of STIP, and over $300k of PG&E Rule 20A funds. Southtown developers have expended approximately $1.5 million between actual construction of Jepson Parkway along their frontage and deferred improvement fees deposited to the City for construction of Jepson Parkway. For the City of Vacaville, this project has actually been under construction for the past year. In the past 12 months, the City has relocated a local irrigation canal, PG&E overhead facilities, and made improvements on private property to accommodate the project. In addition, the City has purchased and demolished private residences in anticipation of the Jepson Parkway project.

With this letter, as the Mayor of the City of Vacaville, I am urging the CTC to carefully consider these facts and fully appreciate the potential impacts should you not follow through with your commitment to fund this important transportation project. In making your decision to prioritize on-system projects, take into consideration the fact that the MTC has published documents identifying the Jepson Parkway as a vital component to improve mobility along the congested

Interstate 80 corridor through Solano County. Jepson Parkway is a ***solution*** to failing levels of service on Interstate 80, it is more than just a local road project. Jepson Parkway provides a truly alternative mean for commuters to traverse the northern portion of Solano County that does not currently exist.

Feel free to contact me should you wish to discuss this further, (707) 449-5100.

Sincerely,

Leonard J. Augustine

Leonard J. Augustine, Mayor
City of Vacaville

c: CTC Commissioners
The Honorable Jim Frazier, 11th Assembly District
The Honorable Bill Dodd, 4th Assembly District
The Honorable Lois Wolk, 3rd Assembly District
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