

Memorandum

To: CHAIR AND COMMISSIONERS

CTC Meeting: June 11, 2013

Reference No.: 4.7
Action

From: ANDRE BOUTROS
Executive Director

Subject: **PROPOSITION 1B STATE-LOCAL PARTNERSHIP PROGRAM – 2012-13 COMPETITIVE PROGRAM AMENDMENT**
RESOLUTION SLP1B-P-1213-13

ISSUE:

Proposition 1B, passed in November 2006, authorized \$1 billion for the State-Local Partnership Program (SLPP). The program is divided into two sub-programs – a formula program to match local sales tax, property tax and/or bridge tolls (95%) and a competitive program to match local uniform developer fees (5%). The California Transportation Commission (Commission) adopted SLPP Guidelines for 2010-11 through 2012-13 in April 2010, and the SLPP 2012-13 Savings Policy in September 2012.

Currently, there is a balance of un-programmed funds of \$78,000. In addition, a total of \$43,000 in savings has been identified, resulting in a total of \$121,000 available for programming and allocating to waiting projects. The next project waiting for funds is the Elk Grove-Florin Rd/East Stockton Intersection Improvements project (\$419,000 requested). The City of Elk Grove has indicated that they are willing to take less than they requested, and can still fully fund their project.

RECOMMENDATION:

Staff recommends the Commission adopt the attached 2012-13 SLPP Competitive Program amendment, in accordance with Resolution SLP1B-P-1213-13.

BACKGROUND:

The Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, approved by the voters as Proposition 1B on November 7, 2006, authorized \$1 billion to be deposited in the State-Local Partnership Program Account to be available, upon appropriation by the Legislature, for allocation by the Commission over a five-year period to eligible transportation projects nominated by an applicant transportation agency.

In 2008, the Legislature enacted implementing legislation (AB 268) to add Article 11 (commencing with Section 8879.66) to Chapter 12.491 of Division 1 of Title 2 of the Government Code, defining the program, eligibility of applicants, projects and matching funds.

CALIFORNIA TRANSPORTATION COMMISSION

**Amendment to Proposition 1B
State-Local Partnership Program (SLPP) Competitive Program**

RESOLUTION SLP1B-P-1213-13

- 1.1 WHEREAS the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006, approved by the voters as Proposition 1B on November 7, 2006, includes \$1 billion for the State-Local Partnership Program (SLPP) to fund transportation capital improvement projects; and
- 1.2 WHEREAS the Bond Act provides that SLPP funds are available, upon appropriation by the Legislature, to Transportation Agencies, as allocated by the California Transportation Commission (Commission); and
- 1.3 WHEREAS the SLPP is subject to the provisions of Article 11 of the Government Code, Sections 8879.66 through 8879.76, as enacted in implementing legislation in 2008 (AB268) designating the Commission the administrative agency responsible for programming SLPP and the agency authorized to adopt guidelines for the program; and
- 1.4 WHEREAS the funds available in the SLPP account shall be made available for allocation by the Commission over a period of five years, with \$200 million appropriated by the Legislature for each of the Fiscal Years 2008-09 to 2012-13; and
- 1.5 WHEREAS ninety-five percent of the funds shall be available to be distributed by formula and five percent shall be available to be distributed through a competitive grant application process (as specified in Sections 8879.72 and 8879.73 of the Government Code); and
- 1.6 WHEREAS the Commission adopted SLPP Guidelines for 2010-11 through 2012-13 on April 7, 2010, that identified the Commission's policy and expectations for the SLPP, including program development timelines and requirements for project nomination; and
- 1.7 WHEREAS the Commission approved the SLPP Savings Policy on September 27, 2012; and
- 1.8 WHEREAS Commission staff has identified savings sufficient to program an additional project; and
- 1.9 WHEREAS funds remain available for programming and allocation through the end of 2012-13.

- 2.1 NOW THEREFORE, BE IT RESOLVED that the Commission adopts the attached amended lists of projects for the 2012-13 competitive portion of the State-Local Partnership Program; and
- 2.2 BE IT FURTHER RESOLVED that a project's approved SLPP funding is to be considered a "not to exceed amount" and that any increase in project cost is the responsibility of the nominating agency; and
- 2.3 BE IT FURTHER RESOLVED that the implementing agency will submit semiannual reports on the activities and progress made toward implementation of the project, and, within six months of the project becoming operable, a final delivery report on the scope of the completed project, its final costs as compared to the approved project budget, its duration as compared to the original project schedule and performance outcomes derived from the project; and
- 2.4 BE IT FURTHER RESOLVED that the Department of Transportation will ensure that project expenditures and outcomes are audited. For each SLPP project, the Commission expects the Department to provide a semi-final audit report within 6 months after the final delivery report and a final audit report within 12 months after the final delivery report.

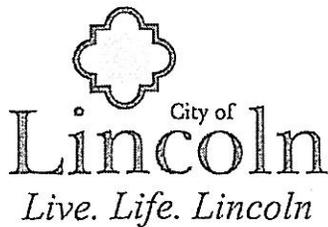
Attachment

Proposition 1B State-Local Partnership Program
 2012-13 Amended Competitive Program - Staff Recommendations
 (\$,000)

June 11, 2013
 Item 4.7

SLP1B-P-1213-13

| County | Project Applicant | Project Title | 2012-13 \$ Recommended | Construction Date | Score | Cumulative \$ (\$16,095 avail) | SLPP \$ Remaining |
|---|--------------------------|--|------------------------|-------------------|-----------|--------------------------------|-------------------|
| Placer | Placer County | Kings Beach Commercial Core Improv. | \$1,000 | 3/1/2013 | 111 | \$1,000 | \$14,266 |
| Placer | Placer County | Auburn/Folsom Rd Widening - North Ph | \$1,000 | 1/1/2013 | 106 | \$2,000 | \$13,266 |
| Placer | Roseville | Blue Oaks Blvd Widening | \$1,000 | 4/1/2013 | 96 | \$3,000 | \$12,266 |
| San Bernardino | City of Highland | Greenspot Rd Bridge at Santa Ana Riv | \$1,000 | 3/1/2013 | 88 | \$5,000 | \$10,266 |
| San Bernardino | City of Highland | 5th St Corridor Improvements | \$1,000 | 5/1/2013 | 84 | \$6,000 | \$9,266 |
| San Bernardino | Rancho Cucamonga | I-15/Baseline Rd Interchange Improvements | \$1,000 | Mid 2013 | 82 | \$7,000 | \$8,266 |
| Orange | Anaheim | Katella Av Widening | \$1,000 | 5/1/2013 | 81 | \$8,000 | \$7,266 |
| Kern | Bakersfield | Mohawk St Extension & Improvements | \$1,000 | 5/1/2013 | 74 | \$9,921 | \$5,345 |
| Placer | Lincoln | Nelson Lane Improvements | \$600 | 4/12/2013 | 73 | \$10,521 | \$4,745 |
| Kings | Hanford | Campus Drive/UPRR Crossing | \$320 | 8/1/2013 | 70 | \$10,841 | \$4,425 |
| Riverside | Murrieta | I-15/Los Alamos Rd, replace/widen overcross | \$1,000 | 12/1/2012 | 69 | \$11,841 | \$3,425 |
| Riverside | Moreno Valley | Cactus Av Widening - E.bound 3rd lane | \$560 | 4/15/2013 | 69 | \$12,401 | \$2,865 |
| San Bernardino | Redlands | Redlands Blvd/Alabama St Intersection Improvements | \$1,000 | 5/1/2013 | 69 | \$13,401 | \$1,865 |
| San Bernardino | Chino | Signal Interconnect - various locations | \$450 | 2/15/2013 | 58 | \$14,265 | \$1,001 |
| San Bernardino | Montclair | Monte Vista Avenue Widening | \$180 | 9/1/2013 | 58 | \$14,445 | \$821 |
| San Bernardino | Apple Valley | Kiowa Rd Widening, Ph II | \$320 | 1/2/2013 | 56 | \$14,765 | \$501 |
| San Luis Obispo | San Luis Obispo Co. | Willow Rd Extension Mitigation | \$375 | 11/15/2012 | 55 | \$15,140 | \$126 |
| December 2012 Amendment | | ADD BACK SAVINGS OF \$632,000 | | | | | \$758 |
| Fresno | City of Fresno | Traffic Signal at Audubon/Cole | \$181 | 2/1/2013 | 52 | \$15,321 | \$577 |
| San Bernardino | City of Highland | Greenspot Rd Improvements | \$577 | 3/1/2013 | 47 | \$15,898 | \$0 |
| March 2013 Amendment | | DELETE Rialto Ayala Ave. Project (will not be ready) ADD BACK \$600,000 | | | | \$15,298 | \$600 |
| | | ADD BACK SAVINGS OF \$197,000 | | | | | \$797 |
| Fresno | City of Fresno | Traffic Signal at Shields/Temperance | \$215 | 2/1/2013 | 45 | \$15,513 | \$582 |
| Los Angeles | Lancaster | 25th Street East, Alignment | \$361 | 1/15/2013 | 44 | \$15,874 | \$221 |
| Fresno | City of Fresno | Friant Rd Widening at Shepherd Av | \$145 | 2/1/2013 | 42 | \$16,019 | \$76 |
| May 2013 Amendment | | DELETE Rt 101/Clark Ave Improvements Project (will not be ready) ADD BACK \$321,000 | | | | | \$397 |
| | | DELETE Rt 49 Realignment, Ph 1A Project (will not be ready) ADD BACK \$1,000,000 | | | | | \$1,397 |
| | | DELETE San Jose Creek Bike Path Project (will not be ready) ADD BACK \$414,000 | | | | | \$1,811 |
| | | DELETE Peyton Drive Project from 2011-12 cycle (cannot award) ADD BACK \$800,000 | | | | | \$2,611 |
| | | ADD BACK SAVINGS OF \$128,000 | | | | | \$2,739 |
| Sacramento | Sacramento RT | Cosumnes River College Station | \$1,000 | 3/15/2013 | 48 | | \$1,739 |
| Kern | City of Bakersfield | Hageman Rd Signal Install and Synch | \$225 | 4/1/2013 | 42 | | \$1,514 |
| Riverside | City of Moreno Valley | Perris Blvd Improvements | \$1,000 | 7/1/2013 | 41 | | \$514 |
| Kern | City of Bakersfield | Hosking Ave Widening | \$436 | 5/1/2013 | 37 | | \$78 |
| June 2013 Amendment | | ADD BACK SAVINGS OF \$43,000 | | | | | \$121 |
| Sacramento | City of Elk Grove | Elk Grove - Florin Rd/ E Stockton Int | \$121 | 3/1/2013 | 36 | | \$0 |
| | | <i>originally requested \$419,000</i> | | | | | |
| late applications awaiting available funding | | | | | | | |
| San Bernardino | City of Highland | Baseline/Greenspot Rd Traf Safety/ Bike | \$393 | 6/15/2013 | 34 | | |
| Riverside | City of Murietta | I 215/Clinton Keith Rd Landscape | \$1,000 | 6/1/2013 | 21 | | |
| late application - not eligible since project is already delivered/awarded | | | | | | | |
| Placer | City of Roseville | Roseville Traffic Imp/ Video Storage Imp | \$150 | 5/1/2013 | 15 | | |
| late applications removed as requested by implementing agencies | | | | | | | |
| Riverside | City of Rancho Mirage | Int Imp Bob Hope Dr/ Frank Sinatra Dr | \$500 | 9/1/2013 | 38 | | |
| Santa Barbara | Santa Barbara County | Clark Ave/US 101 NB Imp | \$315 | 12/1/2013 | 27 | | |
| Kern | City of Bakersfield | Wible Rd Widening | \$165 | 6/3/2013 | 35 | | |
| Riverside | Riverside County | Clinton Keith Rd Ext/Gap Closure Imp | \$1,000 | 12/10/2013 | 31 | | |



TAB 102

June 10, 2013

Chairman Jim Ghielmetti
California Transportation Commission (CTC)
1120 N Street
Room 2221 (MS-52)
Sacramento, CA 95814

Re: State Local Partnership Program (SLPP) Allocation: Nelson Lane Bridge Replacement and Roadway Widening Project, City of Lincoln

Dear Mr. Ghielmetti,

This letter is to request that the CTC allocate \$600,000 in State Local Partnership Program (SLPP) funds to the City of Lincoln for the Nelson Lane Bridge Replacement and Roadway Widening Project at your meeting on June 11, 2013.

In ranking the application so highly, the Commission recognizes the critical importance of the Nelson Lane project, both to the City and to the State. Nelson Lane is designated as the primary access to the Lincoln Regional Airport, a major economic engine for the area. However, it is currently a narrow, substandard roadway without shoulders and includes a 20-foot wide narrow two lane bridge over Markham Ravine. The recent opening of the SR 65 Lincoln Bypass, which intersects Nelson Lane, has created a substantial increase in traffic expediting the need to improve the facility. The urgency to deliver the project is due to the safety concerns associated with this substandard roadway now serving traffic far in excess of the roadway's current characteristics.

Environmental clearances and design have been completed on the project. The challenge for the project in regards to the SLPP allocation is the timing of the right of way certification. As you can see from the timeline of activities undertaken by the City and detailed in Attachment A, the right of way clearances have been of high priority but have been complicated by a number of landowners and a peculiar situation in which one sliver of land has no owner.

Despite the challenges, completion of right of way acquisitions is mere days away.

City Hall
600 Sixth Street
Lincoln, CA 95648
(916) 434-2400
www.ci.lincoln.ca.us

Administrative Services - City Manager's Office - Development Services
Fire - Library - Recreation - Police - Public Services

Re: State Local Partnership Program (SLPP) Allocation: Nelson Lane Bridge Replacement and Roadway Widening Project, City of Lincoln
Date: June 10, 2013

The City of Lincoln assures the Commission we will have the right of way certification for the Nelson Lane project on or before July 31, 2013.

The SLPP funds are critical to complete the funding and construct the project as the City does not have other available resources to fully fund this project without it. The City of Lincoln has committed all available local funds for the required match to SLPP funds as well as Highway Bridge Program (HBP) funds.

Given the status of this project, the City's funding constraints, the support of the PCTPA, Caltrans and FHWA, the imminent status of the last action required for complete project delivery (right of way certification), the City is requesting that the CTC allocate the SLPP funds programmed for this project.

If you have any questions regarding this request, please contact city engineer Ray Leftwich at (916) 434-2457. Please know that the City deeply appreciates the Commission's positive consideration of this request, and look forward to commencing construction of the Nelson Lane Bridge Replacement and Roadway Widening in September of 2013.

Sincerely,



Jim Estep
City Manager
City of Lincoln

CC: CTC Board Commission Members:

Mr. Bob Alvarado
Ms. Yvonne B. Burke
Mr. James Earp
Ms. Fran Inman

Mr. Carl Guardino
Mr. Darius Assemi
Ms. Lucetta Dunn
Mr. Dario Frommer
Mr. Joseph Tavaglione

ATTACHMENT A
NELSON LANE BRIDGE REPLACEMENT AND ROADWAY WIDENING
City of Lincoln, CA

The City is the lead agency on the subject project in Placer County as the area is within the sphere of influence of the City. Placer County and the City of Lincoln have entered into an agreement for the City to be the Lead Agency with support by the County. The project is being expedited as a result of the opening of the SR 65 Lincoln Bypass which has diverted a measurable volume of traffic that is approximately 12,000 ADT¹ over the previous existing condition.

Nelson Lane is a narrow, substandard roadway without shoulders and includes a 20-foot wide narrow two lane bridge over Markham Ravine. This roadway has undergone a change in functional classification with the substantial increase in traffic as a result of the SR 65 Bypass Project. The urgency to deliver the project is due to the safety concerns associated with this substandard roadway now serving traffic far in excess of the roadways current characteristic. Residents have expressed concern that ingress/egress movements to their driveways are proving to be challenging and uncomfortable as the increase in traffic no longer permits ease of deceleration and acceleration in the travel lanes for their ingress/egress movements as was the case prior to the Lincoln Bypass opening. Additionally, an increase in traffic accidents has been reported.

Given this urgency to reconstruct Nelson Lane to standards consistent with the new traffic characteristics (8-ft right shoulders, full 12-foot lanes, and 3-foot left shoulders), the City requested authorization for early right of way acquisition from Caltrans and the Federal Highway Administration (FHWA). Early acquisition is not commonly authorized but was authorized for this project by Caltrans with support by FHWA, citing "Recent opening of the Highway 65 realignment has significantly increased traffic, safety risks and need for this improvement."² The early acquisition authorization was issued on January 4, 2013. Consequently, the City is acquiring/providing right of way using local funds and is nearing the completion of acquisition which is expected to culminate with the Right of Way Certification in July, 2013.

- ¹ Current ADT was project to be 15,000 per traffic studies performed by Fehr & Peers. Shortly after the Bypass opening, the traffic was measured by the California Highway Patrol via radar trailer and peak counts were used to calculate the current ADT of more than 12,000.
- ² Caltrans Memorandum dated December 21, 2012 and approved January 4, 2013 (Memo attached).

ATTACHMENT A
 NELSON LANE BRIDGE REPLACEMENT AND ROADWAY WIDENING
 City of Lincoln, CA

The following is the project status:

- CEQA (IS/MND) – City Council approved on March 12, 2013
- Plans, Specifications and Estimate – 100% complete and project approved by Council on April 23, 2013
- Utility Agreements – approved by City Council on May 14, 2013 NEPA (CE) – BO approved May 21, 2013; CE expected from Caltrans the week of June 10, 2013
- Right of Way Cert – July 31, 2013. All property owners requiring acquisition are proponents of the project; one publicly spoke before the City Council to voice his support. The remaining schedule for acquisition is as follows:

Acquisition Status

| # | APN | Owner Name | Acquisition Status |
|---|-------------|------------------------------------|--|
| 1 | 021-262-034 | Arrillaga, John & Peery, Richard | Terms agree upon. Execution of agreement expected week of June 10, 2013. |
| 2 | 021-380-010 | Ball, John & Bonnie | Meeting scheduled with owner for final negotiations on June 16, 2013. |
| 3 | 021-261-010 | Coleman, Robert Lewis | Negotiations final. Agreement circulating within Wells Fargo for signatures. Executed agreement expected by June 28, 2013. |
| 4 | 021-380-008 | Cope, Susan | Negotiations final. Execution of agreement expected the week of June 10, 2013. |
| 5 | 021-262-001 | Gill Property Development | Negotiations are nearing completion. A Purchase and use agreement is expected the week of June 10, 2013. |
| 6 | 021-380-033 | Hackett, Steve | Negotiations final. Agreement fully executed. |
| 7 | 021-380-034 | Lui, Kiu, Sy, Dena & Sy, Jacquelyn | Negotiations final. Agreement fully executed. |
| 8 | 021-380-020 | Hemphill, Alexander | No descendants in existence. |

Parcel No. 8, the Hemphill property, APN 021-380-020, requires a "sliver take". Caltrans recently acquired a portion of this same parcel for the SR 65 Bypass Project and also determined that there is no record of any descendant in existence. The chain of title for the parcel begins with Alexander Hemphill who settled in Lincoln, CA in April, 1854. His descendants are all passed. Wallace Hemphill was the only descendant of Alexander and Eliza Hemphill. He married Vivia but had no children. Wallace and Vivia passed in 1933, and 1934, respectively. This parcel lies on the west side of the project

ATTACHMENT A
NELSON LANE BRIDGE REPLACEMENT AND ROADWAY WIDENING
City of Lincoln, CA

and is not necessary to occupy until the second season of construction beginning in April of 2014.

In addition to the support of Caltrans, and FHWA, Placer County Transportation Planning Agency (PCTPA) also understands the significant increase in traffic, associated safety risks and thus the need for quick delivery to improve the substandard condition of Nelson Lane and is in support of this project beginning construction in this 2013 construction season.

The project is nearly completely delivered with the remaining schedule being:

1. Right of Way Certification – July 31, 2013
2. Advertise for Construction Bids – August, 2013
3. Award – early September, 2013
4. Begin Construction₃ – September 30, 2013

³ Construction within Markham Ravine is not restricted to a working period typically associated with special environmental species. There are no listed special species within Markham Ravine in the Vicinity of this Project and construction can continue during late fall and during the winter season.

Exhibit A

State of California
DEPARTMENT OF TRANSPORTATION

Business, Transportation and Housing Agency

Memorandum

*Flex your power!
Be energy efficient!*

To: BRENT L. GREEN
Chief
Division of Right of Way and Land Surveys

Date: December 21, 2012

Attn: SUZETTE M. MÜSETTI
Chief
Office of Appraisals and Local Programs

File: BRLO 5089(017)

From: 
BRENDA L. SCHIMPF
Chief
North Region Right of Way

Subject: Nelson Lane Bridge Replacement Project - Request to Approve Early Acquisition

District 3 is seeking approval to allow the City of Lincoln to proceed with Early Acquisition for the local agency project known as Nelson Lane Bridge Replacement in the City of Lincoln. This project is a combination of local, State (SLPP) and Federal (HBP) funds that are being administered through the District Local Assistance office. The project proposes to replace a narrow, 2 lane bridge with a 4 lane bridge on Nelson Lane over Markham Ravine. Recent opening of the Highway 65 realignment has significantly increased traffic, safety risks and need for this improvement. This request is made in accordance with Caltrans Right of Way Manual Section 5.01.06.00 and 23 CFR 710.501.

The project has a draft project report and the initial agency review of the CEQA document has been completed. The public review will begin next week. As the project has a Federal funding component, the NEPA Categorical Exclusion is pending approval (likely in February of 2013).

Right of way work for the Nelson Lane Bridge Replacement project will require right of way acquisition from portions of 9 parcels, and requires utility relocation. The City of Lincoln has hired consultants to provide Right of Way services. The project is not considered controversial and has received public support. The City is aware that they cannot initiate condemnation in advance of an approved environmental document.

Current project schedule:

Environmental Approval – February 2013

E-76 for Right of Way – March 2013

Right of Way Certification – April 2013

E-76 for Construction – May 2013

Advertise for Construction – June 2013

Begin Construction – July 2013

Exhibit A

BRENT L. GREEN
December 21, 2012
Page 2

Attached is a Risk Assessment and a layout depicting potential right of way and easement requirements. The City has passed a Resolution supporting the project and recommending early acquisition.

The District supports the City's effort to pursue Early Acquisition, as it is of great benefit to expedite the delivery of this project next construction season to improve safety and mobility on this local arterial.

Recommended for Approval By:

 1-4-13

SUZETTE M. MUSETTI
Chief
Office of Appraisals and Local Programs

Approved By:

 01-09-13

BRENT L. GREEN
Chief
Division of Right of Way and Land Surveys

Attachments

- c: Tadj Ratajczak, D3 Right of Way
Harinder Basi, D3 Local Assistance