

Memorandum

To: CHAIR AND COMMISSIONERS

CTC Meeting: December 14-15, 2011

Reference No.: 2.2c.(5)
Action


From: BIMLA G. RHINEHART
Executive Director

Subject: **APPROVAL OF PROJECT FOR FUTURE CONSIDERATION OF FUNDING
FINAL ENVIRONMENTAL IMPACT REPORT FOR THE CRENSHAW/LAX TRANSIT
CORRIDOR PROJECT (RESOLUTION E-11-92)**

ISSUE:

Should the Commission, as a Responsible Agency, accept the Final Environmental Impact Report (FEIR), Findings of Fact and Statement of Overriding Considerations for the Crenshaw/LAX Transit Project (Project) in Los Angeles County and approve the project for future consideration of funding?

RECOMMENDATION:

Staff recommends that the Commission accept the FEIR, Findings of Fact and Statement of Overriding Considerations and approve the project for future consideration of funding.

BACKGROUND:

The Los Angeles County Metropolitan Transportation Authority (LACMTA) is the CEQA lead agency for the project. The project will extend an 8.5 mile Light Rail alignment from the Exposition Line at the intersection of Crenshaw and Exposition Boulevard to the Metro Green Line near the Aviation/LAX Station. The alignment is comprised of a double-tracked right-of-way that includes grade separations, park and ride facilities and a maintenance facility.

The project as proposed will result in significant unavoidable impacts to traffic, air quality and noise. Mitigation measures and/or alternatives to the proposed project that would substantially reduce or avoid these significant unavoidable impacts are infeasible. Specifically, the project would result in a significant impact to one location (Crenshaw Boulevard and 54th Street) related an increase in average vehicle delay and a significant (temporary) impact to air quality and noise during pre-construction and construction phase activities.

On September 22, 2011, the LACMTA adopted the FEIR, Findings of Fact and a Statement of Overriding Considerations for the project. The LACMTA found that there were several benefits that outweigh the unavoidable adverse environmental effects of the project. These benefits include, but are not limited to, restoring the balance of regional capital transportation expenditures by providing light rail transit service to the Creshaw/LAX Transit Corridor communities; enhancing regional connectivity; providing convenient and reliable transportation infrastructure to transit-dependent populations; long-term beneficial effects on air quality; providing up to two-thousand direct construction jobs over a five year period; and facilitating transit-oriented development opportunities in or near station areas. The LACMTA established a Mitigation Monitoring Program to ensure that the mitigation measures specified for the project are implemented.

On September 28, 2011 the LACMTA provided written confirmation that the preferred alternative set forth in the final environmental document is consistent with the project programmed by the Commission.

The project is estimated to cost \$1,749 million and is funded with Local (\$1,413,058) funds, Federal (\$132,363) funds, and State (\$203,579) funds. Construction is estimated to begin in fiscal year 2012/13.

Attachment

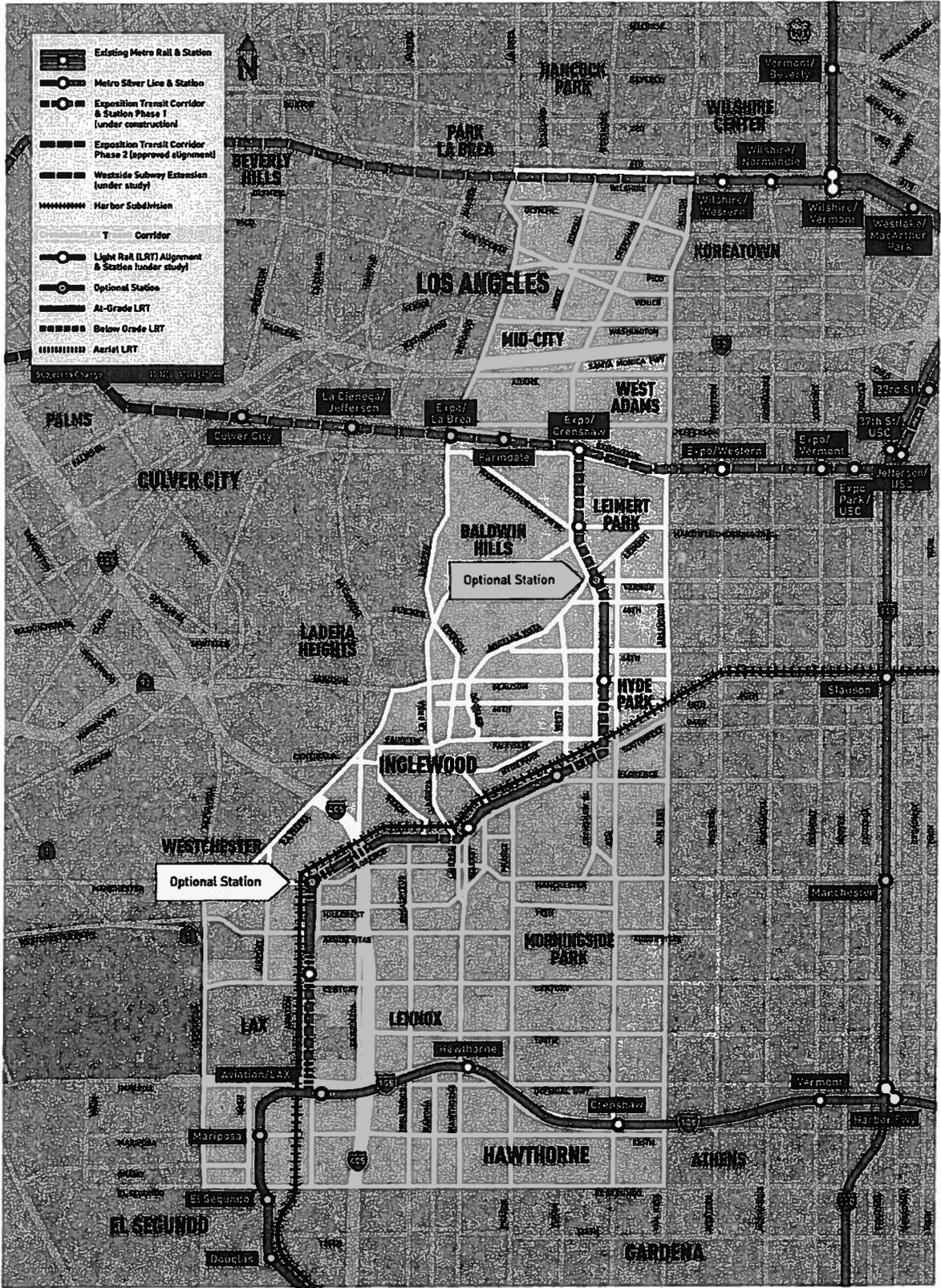
- Resolution E-11-92
- Findings of Fact & Statement of Overriding Considerations
- Project Location

CALIFORNIA TRANSPORTATION COMMISSION

Resolution for Future Consideration of Funding 07 – Los Angeles County Resolution E-11-92

- 1.1.1 **WHEREAS**, the Los Angeles County Metropolitan Transportation Authority (Authority) has completed a Final Environmental Impact Report pursuant to the California Environmental Quality Act (CEQA) and the CEQA Guidelines for the following project:
 - Crenshaw/LAX Transit Corridor Project
- 1.2 **WHEREAS**, the Authority has certified that the Final Environmental Impact Report has been completed pursuant to CEQA and the State CEQA Guidelines for its implementation; and
- 1.3 **WHEREAS**, the project will extend an 8.5 mile Light Rail alignment from the Exposition Line near the intersection of Crenshaw and Exposition Boulevard to the Metro Green Line near the Aviation/LAX station. The alignment is comprised of a double-tracked right-of-way that includes grade separations, park and ride facilities in the Cities of Los Angeles and Inglewood, a maintenance facility in the City of Los Angeles and provides service to the Cities of Los Angeles, Inglewood, Hawthorne, El Segundo and portions of unincorporated Los Angeles County; and
- 1.4 **WHEREAS**, the California Transportation Commission, as a Responsible Agency, has considered the information contained in the Final Environmental Impact Report; and
- 1.5 **WHEREAS**, Findings of Fact made pursuant to CEQA guidelines indicate that specific unavoidable significant impacts related to adverse effects upon traffic, air quality and noise make it infeasible to avoid or fully mitigate to a less than significant level the effects associated with the project; and
- 1.6 **WHEREAS**, the Authority adopted a Statement of Overriding Considerations for the project; and
- 1.7 **WHEREAS**, the Authority adopted a Mitigation Monitoring Program for the project; and
- 1.8 **WHEREAS**, the above significant effects are acceptable when balanced against the facts as set forth in the Statement of Overriding Considerations.
- 2.1 **NOW, THEREFORE, BE IT RESOLVED** that the California Transportation Commission does hereby accept the Final Environmental Impact Report, Findings of Fact and Statement of Overriding Considerations and approve the above referenced project to allow for future consideration of funding.

Crenshaw/LAX Transit Corridor





FINDING OF FACT AND STATEMENT OF OVERRIDING CONSIDERATIONS

1 INTRODUCTION

The Los Angeles County Metropolitan Transit Authority (Metro) followed a prescribed process to identify the alternatives and issues to be analyzed, including seeking input from the public, corridor stakeholders, and other affected parties. An alternatives analysis was completed that was based on prior transportation studies within the Crenshaw Corridor. An analysis of alternatives for the project began in April 2007 when the Bus Rapid Transit and Light Rail Transit alternatives were selected by the Metro Board for environmental review and further analysis. Six full corridor alternatives were identified for screening in the Draft Environmental Impact Statement/Environmental Impact Report (DEIS/DIER). For a more detailed description of the alternative evaluation process, refer to Chapter nine of this document. The alternatives provide a reasonable range of possible alternatives, which are potentially feasible and to some degree meet the project goals and objectives described in Chapter 1, Purpose and Need, of the Final Environmental Impact Statement/Final Environmental Impact Report (FEIS/FEIR).

The FEIS/FEIR for the Crenshaw/LAX Transit Corridor identified the Locally Preferred Alternative (LPA) and five design options. The proposed project is based upon a revised definition of the LPA and the incorporation of three design options. The environmental analysis in the FEIS/FEIR presents a complete analysis of the revised LPA, an associated maintenance facility, two potential Minimum Operable Segments (MOSs), and five design options. The Board may adopt a Project Definition that includes a combination of the revised LPA and any of the other elements (MOSs and design options). The Federal Record of Decision will be based upon the adopted Project Definition.

Implementation of the proposed project will result in certain significant environmental impacts. However, the Los Angeles County Metropolitan Transportation Authority Board (Metro Board) finds that the inclusion of certain Mitigation Measures as part of project approval will reduce most of those potential significant effects to a less-than-significant level. For those impacts that remain significant and unavoidable, even with mitigation, the Metro Board finds that specific economic, legal, social, technological or other benefits of the project outweigh the unavoidable adverse environmental effects. As required by the California Environmental Quality Act (CEQA), the Metro Board, in adopting these Findings of Fact and Statement of Overriding Considerations ("findings"), also adopts a Mitigation Monitoring and Reporting Plan for the Revised LPA. The Metro Board finds that the Mitigation Monitoring and Reporting Plan, which is incorporated by reference and made a part of these findings as Attachment B to the Metro Board Letter, meets the requirements of Public Resources Code Section 21081.6 by providing for the implementation and monitoring of measures to mitigate potentially significant effects of the Revised LPA.

In accordance with CEQA and the CEQA Guidelines, the Metro Board adopts these findings as part of the approval of the project. Pursuant to Public Resources Code Section 21082.1(c)(3), the Metro Board also finds that the FEIS/FEIR reflects the Metro



Board's independent judgment as the lead agency for the Crenshaw/LAX Transit Corridor Project.

2 ORGANIZATION

- Section A.3: Contains a brief description of the project goals, and objectives.
- Section A.4: Contains the statutory requirements of the findings and a record of proceedings.
- Section A.5: Identifies the potentially significant effects which were determined to be mitigated to a less-than-significant level.
- Section A.6: Identifies the significant impacts that cannot be mitigated to a less-than-significant level even though all feasible Mitigation Measures have been identified and incorporated.
- Section A.7: Identifies the project's potential environmental effects that were determined not to be significant or less than significant, and, therefore, no mitigation is required.
- Section A.8: Cumulative impacts regarding the project are discussed.
- Section A.9: Describes the alternatives analyzed in the evaluation of the project as well as findings on Mitigation Measures.
- Section A.10: Includes the Metro Board's Statement of Overriding Considerations.

3 PROJECT DESCRIPTION, GOALS, AND OBJECTIVES

The proposed project is based upon a revised definition of the LPA and the incorporation of selected design options.

- **Route.** From a southern terminus at the Metro Green Line, the alignment would follow the Harbor Subdivision Railroad right-of-way, adjacent to Aviation Boulevard/Florence Avenue and continue northeast to Crenshaw Boulevard where it would travel north within the middle of the Crenshaw Boulevard right-of-way to the Exposition/Crenshaw Station, adjacent to the Metro Exposition Line currently under construction.
- **Stations.** Stations are located at: Aviation/Century (aerial), Florence/La Brea (at grade), Florence/West (at grade), Crenshaw/Slauson (at grade), Crenshaw/Martin Luther King Jr. (below grade), and Crenshaw/Exposition (below grade)
- **Grade Separations.** Grade separations include the following:
 - ▶ Adjacent to the LAX south runways (partially-covered below-grade trench)
 - ▶ Aerial across Century Boulevard
 - ▶ Aerial across Manchester Avenue
 - ▶ Aerial across La Cienega Boulevard/I-405



- ▶ Below grade across La Brea Avenue
- ▶ Below grade Between Victoria Avenue and 60th Street
- ▶ Below grade between 48th Street and Exposition Boulevard
- **Park and Ride Facilities.** Park-and-ride facilities would be located at the Florence/La Brea, Florence/West, and Crenshaw/Exposition Stations.
- **Maintenance Facility.** A maintenance facility would be located at Arbor Vitae/Bellanca (Site #14) – This 17.6-acre site is located in the City of Los Angeles

In addition to the LPA, the following two shorter segment variations, called Minimum Operable Segments (MOSs) and five design options to the LPA are also evaluated in the FEIS/FEIR:

- **MOSs.** The following shorter segment variations of the LPA are evaluated:
 - **MOS-King** – 8-mile segment extending from the Metro Green Line in the south to the Crenshaw/King Station in the north
 - **MOS-Century** - 7.4-mile segment extending from the Aviation/Century Station in the south to the Crenshaw/Exposition Station in the north
- **Design Options.** The following design options are evaluated in addition to the LPA:
 - ▶ **Partially-Covered LAX Trench Option** - replaces fully covered trench adjacent to LAX south runways
 - ▶ **Optional Aviation/Manchester Station** -additional aerial or at-grade station
 - ▶ **Cut-and-cover crossing at Centinela** - replaces at grade configuration
 - ▶ **Optional Below Grade Crenshaw/Vernon Station** - additional station in Leimert Park
 - ▶ **Alternate Southwest Portal at Crenshaw/King Station Option** – replaces portal on southeast corner of the Crenshaw/Boulevard/Martin Luther King Jr. Boulevard intersection

The Crenshaw/LAX Transit Corridor (corridor) is a heavily traveled north-south oriented corridor in Los Angeles County, California. Since 1967, the inadequacies of connectivity and mobility within the corridor have been the subject of numerous Metro transportation and transit studies. These studies concluded that transportation within and from the corridor was constrained, congested, and urgently in need of system improvements.

Implementation of an effective north-south transportation network within the corridor is vital to alleviate current and projected connectivity and mobility problems affecting corridor residents and businesses by providing essential linkages from residential areas to commercial, activity, employment, and institutional centers within and adjacent to the corridor. The major themes and underlying needs supporting transit improvements in the corridor include the following:

- **Peak Hour Congestion within the Corridor**
- **Transit Accessibility and Availability**



- Land Use Integration and Economic Development
- Growing Demand for Transit Service
- Benefits for the Environment

The proposed project's objective is to satisfy the need for enhanced transportation and transit services in the corridor.

4 STATUTORY REQUIREMENTS

CEQA (Public Resources Code Section 21081), and particularly the CEQA Guidelines (the Guidelines) (14 Cal. Code Regulations, Section 15091) require that:

"No public agency shall approve or carry out a project for which an EIR has been certified which identifies one or more significant environmental effects of the project unless the public agency makes one or more written findings for each of those significant effects, accompanied by a brief explanation of the rationale for each finding. The possible findings are:

a. Changes or alterations have been required in, or incorporated into, the project which avoid or substantially lessen the significant environmental effect as identified in the final EIR.

b. Such changes or alterations are within the responsibility and jurisdiction of another public agency and not the agency making the finding. Such changes have been adopted by such other agency or can and should be adopted by such other agency.

c. Specific economic, legal, social, technological, or other considerations, including provision of employment opportunities for highly trained workers, make infeasible the mitigation measures or project alternatives identified in the final EIR."

In short, CEQA requires that the lead agency adopt mitigation measures or alternatives, where feasible, to avoid or mitigate significant environmental impacts that would otherwise occur with implementation of the project. Project mitigation or alternatives are not required, however, where they are infeasible or where the responsibility for modifying the project lies with another agency. (CEQA Guidelines, Section 15091 (a), (b)).

For those significant effects that cannot be mitigated to a less-than-significant level, the public agency is required to find that specific overriding economic, legal, social, technological, or other benefits of the project outweigh the significant effects on the environment (see, Pub. Res. Code Section 21081(b)). The Guidelines state in Section 15093 that:

"If the specific economic, legal, social, technological, or other benefits of a proposed project outweigh the unavoidable adverse environmental effects, the adverse environmental effects may be considered 'acceptable.'"

**Record of Proceedings**

For purposes of CEQA and the findings set forth herein, the record of proceedings for the Metro Board's decision on the LRT Build Alternative consists of: (a) matters of common knowledge to the Metro Board, including, but not limited to, federal, state and local laws and regulations and (b) the following documents which are in the custody of the Los Angeles County Metropolitan Transportation Authority, One Gateway Plaza, Records Management, MS 99-PL-5, Los Angeles, CA 90012:

- Notice of Preparation and other public notices issued by the Project Applicant in conjunction with the proposed project;
- The DEIS/DEIR, dated September 2009 ;
- All testimony, documentary evidence, and all correspondence submitted in response to the notice of preparation or the notice of intent or during scoping or by agencies or members of the public during the public comment period on the DEIS/DEIR and responses to those comments (Appendix K of the FEIS/FEIR);
- The FBIS/FEIR dated August 2011 including all appendices thereto and those documents that were incorporated therein by reference;
- The Mitigation Monitoring and Reporting Program (Attachment B of the Metro Board Letter);
- All findings, statements of overriding consideration, and resolutions adopted by the Metro Board in connection with the proposed project, and all documents cited or referred to therein;
- All final technical reports and addenda, studies, memoranda, maps, correspondence, and all planning documents prepared by the Metro Board, Project Applicant, or the consultants to each, relating to the project;
- All documents submitted to the Metro Board by agencies or members of the public in connection with development of the proposed project; and
- All actions of the Metro Board with respect to the Crenshaw/LAX Transit Corridor
- Any other materials required to be in the record of proceedings by Public Resources Code section 21167.6, subdivision (e).

5 ENVIRONMENTAL IMPACTS FOUND LESS THAN SIGNIFICANT WITH IMPLEMENTATION OF MITIGATION MEASURES

Below are the determinations of the Metro Board regarding the environmental effects, significant impacts, and corresponding Mitigation Measures of the Crenshaw/LAX Transit Corridor Project organized by topic area. These determinations or findings address the effects of the LPA, five design options, and two MOSs (refer to Section A.3 in this document for descriptions of these elements) and the maintenance facility. The additional design options require findings and environmental clearance to ensure that as



potential future funds become available these options may be considered for implementation individually or on combination.

This section is arranged by topic area per the FEIS/FEIR. Unless otherwise stated, the narrative of the impact applies to the LPA (alignment and stations), design options and MOSs for the LPA and the maintenance facility. Impacts listed that apply to specific options of the LPA, options that are not a part of the LPA, or the maintenance facility will be identified as such by name. Each impact discussion is followed by numbered Mitigation Measures LPA component, then by option (if applicable). Mitigation Measures for the maintenance facility were circulated as part of the Supplemental Environmental Impact Statement/Recirculated Draft Environmental Impact Report and are preceded by the letter "S". Determination of findings by the Metro Board follows the list of Mitigation Measures for each impact described.

5.1. Traffic

Significant construction effects would occur if changes to the physical environment are particularly disruptive or have specific health and safety considerations.

Impact.

- Construction traffic effects would be disruptive and significant from the following changes to the physical environment:
 - Lane reductions
 - Turn prohibitions
 - Off-peak intermittent closures
 - Parking reductions
 - Possible long term closures
 - Periodic closures – side streets

Reference. FEIS/FEIR 3.2.8. pgs 3-56- 3-63

Mitigation Measures

- T1 Metro shall coordinate with the local jurisdictions to designate and identify haul routes for trucks and to establish hours of operation. The selected routes should minimize noise, vibration, and other impacts.
- T2 Metro shall prepare a traffic management plan to facilitate the flow of traffic in and around the construction zone. This traffic management plan shall identify a community liaison and include the following measures:
 - Schedule as much of construction-related travel as possible (i.e., deliveries, hauling, and worker trips) during the off-peak hours;
 - Develop detour routes to facilitate traffic movement through construction zones without significantly increasing cut-through traffic in adjacent residential areas;
 - Where feasible, temporarily re-stripe roadway to maximize the vehicular capacity at those locations affected by construction closures;



- Where feasible, temporarily remove on-street parking to maximize the vehicular capacity at those locations affected by construction closures;
 - Where feasible, traffic control officers should be at major intersections during peak hours to minimize delays related to construction activities;
 - Develop and implement an outreach program to inform the general public about the construction process and planned roadway closures;
 - Develop and implement a program with business owners to minimize impacts to businesses during construction activity, including but not limited, to signage programs.
- T3** Metro shall include in the traffic management plan measures that minimize any potential adverse effects to pedestrian movement in the corridor and to maximize pedestrian safety to the extent feasible.
- T4** Metro shall coordinate with local school districts to disclose potential impacts to school bus routes.
- T5** Project contractors shall provide alternate off-street parking for their employees during the construction period, in order to minimize the loss of parking to adjacent commercial districts.
- T6** Project contractors shall prohibit parking for their employees in adjacent residential neighborhoods, in order to minimize the impacts to nearby residents.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Although construction of the LPA would require the loss of on-street parking and reduction in travel lanes, in most instances these are temporary conditions during the construction phase. A loss of on-street parking would occur along Crenshaw Boulevard from 48th to 60th Street. The majority of businesses along this segment have dedicated off-street parking and would be primarily affected by intermittent access. The businesses without off-street parking would be affected by intermittent access and the loss of on-street parking. The operational phase of the LPA would result in the restoration of these parking and travel lanes at select locations.

Mitigation Measures T1 through T6 would provide appropriate haul routes which would minimize the amount of heavy truck activity during peak and nighttime periods, would provide a community liaison to handle community concerns regarding traffic, maintain pedestrian circulation and safety, and minimize the loss of parking and access to businesses and residents. Implementation of these mitigation measures would provide a comprehensive array of construction management and abatement measures that would reduce the significant impacts of construction activity for adjacent commercial districts and residential neighborhoods to less than significant. Because these effects are associated with the construction phases and are short-term in nature, no permanent significant impacts are anticipated.



5.2. Displacement and Relocation of Existing Uses

Displacement and relocation impacts would be considered significant if the Crenshaw/LAX Transit Corridor Project would:

- Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere; and/or
- Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere.

Impact. The LPA (alignment and stations) would require the acquisition of up to 97 total parcels, including 59 parcels that would be acquired in full, 31 parcels would be acquired in part, four parcels that would require permanent underground easements, and three parcels that would be used as temporary construction laydown areas (for staging equipment and materials). The LPA would result in acquisitions ranging from 130 square feet to over 74,000 square feet. Two single-family residential properties would be acquired in full to accommodate the at-grade LRT guideway. The displacement of two residential properties would not constitute the displacement of a substantial number of housing which necessitate the construction of replacement housing elsewhere. Therefore, a less-than-significant impact would occur.

Reference. FEIS/FEIR 4.2.2.1 pg 4-24, 4-55

Mitigation Measures

DR1 Metro shall provide relocation assistance and compensation, per the Uniform Relocation Assistance and Real Property Acquisition Policies Act and the California Relocation Act, to those who are displaced or whose property is acquired as a result of the Crenshaw/LAX Transit Corridor Project.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Mitigation Measure DR1 as presented above has been adopted as part of the project and will be enforced by Metro as described in the Mitigation and Monitoring Program (MMRP). The Uniform Relocation Act was created to provide displaced businesses and property owners fair compensation for displaced businesses and/or property owners. Implementation of Mitigation Measure DR1 would ensure that property acquisition, relocation assistance, and compensation would be provided and effects would remain less-than-significant. The Metro Board finds that providing compensation and relocation assistance would further mitigate the effects of property acquisition and impacts from displacement and relocation would remain less than significant.

5.3. Visual Quality

The Crenshaw/LAX Transit Corridor Project would result in a significant impact to visual resources if it would:

- Adversely affect a scenic resource;
- Substantially damage a scenic resource, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway;



- Substantially degrade the existing visual character or quality of the site and its surroundings; and/or
- Create a new source of light or glare which would adversely affect day or nighttime views in the area.

Impact

Views and vistas associated with the LPA are not anticipated to have an impact because the alignment would generally be in the existing roadway or railroad rights-of-way, would be at-grade or below grade along Crenshaw Boulevard. A portion of the alignment is within a portion of a locally-designated scenic roadway for Crenshaw Boulevard, running from the I-10 Freeway to Slauson Avenue. This section is not designated as a State-Scenic Highway. The alignment would be located within the median of Crenshaw Boulevard through this portion of the roadway. Removal of the large, mature trees within the roadway median and reconfiguration of the frontage roads could adversely affect the character of the scenic resource without the implementation of mitigation measures.

- The loss of landscaping and vegetation would result in a significant impact to visual quality to residences along La Colina Drive.
- Removal of the large, mature trees within the roadway median and reconfiguration of the frontage roads along Crenshaw Boulevard from 60th to 48th Street would affect the character of the streetscape, which currently has a park-like or grand-boulevard character. Replacing the landscaped median with a street-grade transit system would affect the character of the setting. The loss of landscaping and vegetation would result in a significant impact to visual quality.
- For the Below-Grade Crossing at Centinela design option, it is expected that the cut and fill along the southern hillside would be visible from locations to the north and within Edward Vincent Jr. Park. This would be a discernible change and would result in a significant visual effect. In addition, this design option would require removal of more landmark palm trees south of the Harbor Subdivision, adjacent to the Florence Avenue/Centinela Avenue intersection than the LPA. This would be considered a significant visual change. Lastly, the trench design would remove screening landscaping west of Centinela Avenue, adjacent to La Colina Drive. These visual changes would also be considered to be significant.
- The design option for a station portal at the southwest corner of the Crenshaw/Martin Luther King Jr. Boulevard intersection would be located along landscaped frontage adjacent to the historic Broadway Department Store building (currently Wal-Mart). This would result in an impact if it did not compliment the visual features of the historic building.
- Construction of the project could temporarily affect the visual character of the area.

Construction of the LPA may require nighttime lighting which would result in a significant impact to adjacent sensitive receptors. Light and glare associated with the operation of the LPA is not anticipated to have an impact because the alignment would generally be in the existing roadway or railroad rights-of-way, which currently produce transport-related light and glare. In addition, the light intensity from trains is expected to be comparable to existing



buildings and vehicles along the alignment. Therefore, the operation project would not result in a new source of light and glare and a less-than-significant impact would occur.

Reference. FEIS/FEIR 4.4.4.2 pg 4-72 - 4-91

Mitigation Measures

- V1** To minimize visual clutter, integrate system components, and reduce the potential for conflicts between the transit system and adjacent communities, design of the system stations and components shall follow the recommendations and principles developed in the project urban design explorations. These principles include, but are not limited to: 1) preserve and enhance the unique cultural identity of each station area and its surrounding community by implementing art and landscaping; and 2) promote a sense of place, safety, and walkability by providing street trees, walkways or sidewalks, lighting, awnings, public art, and/or street furniture. Prior to final design, community input shall also be used to help achieve these guidelines.
- V2** At locations where existing land uses or vegetation is removed and neighboring uses are exposed to new views of the transit system, additional landscaping shall be provided within the right-of-way or in remnant acquisition parcels to create a buffer between the uses, but not necessarily to completely screen uses. Community input from adjacent residences or sensitive land uses shall be incorporated to the greatest extent feasible on the landscaping design elements to be incorporated.
- V3** Mature trees that are removed during construction of the Crenshaw/LAX Transit Corridor Project shall be relocated or replaced with a tree of similar species, or if inappropriate for climate conditions, a species that is low-water use and compliant with the applicable City's landscape ordinance. Replacement shall occur in consultation with the Los Angeles Bureau of Street Services Street Tree Division and with the City of Inglewood Department of Public Works.
- V4** Where practical and appropriate, additional landscaping and enhanced design features will be used to minimize the visual image of the TPSS sites and other ancillary facilities.
- V5** For the Centinela Avenue cut and cover crossing design option, screening that is consistent with the existing area and Edward Vincent Jr. Park shall be installed on the north side of the trench to the extent feasible to reduce the adverse effects on the south-facing view of the trench.
- V6** Should the alternate southwest portal at the King Station be selected, the structure for the portal will be designed to compliment the Streamline Modern style of the Broadway Department Store consistent with the Secretary of Interior standards.
- CON1** Visually obtrusive erosion control devices, such as silt fences, plastic ground cover, and straw bales should be removed as soon as the area is stabilized.
- CON2** Stockpile areas should be located in less visibly sensitive areas and, whenever possible, not be visible from the road or to residents and businesses.



CON3 During nighttime construction activities, lighting shall be aimed at the downward and away from residential and other sensitive uses adjacent to the alignment and stations.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Implementation of Mitigation Measures V2 would reduce the effects of vegetation removal. The vegetative buffer that exists between the residences along La Colina Drive and the Harbor Subdivision would be replaced, restoring the visual quality. Implementation of Mitigation Measures V1 and V3 would reduce the effects from the loss of median trees and street reconfiguration. The median trees would be replaced or relocated with a tree of similar species. The reconfiguration of the frontage roads would result in the creation of new wider sidewalks which would be more accommodating to pedestrians and which would enhance the accessibility of adjacent businesses. The replacement of trees and road reconfiguration would result in no adverse effects to views and vistas of a scenic resource. Implementation of Mitigation Measures V1 and V4 would ensure that land acquisition required for station areas and ancillary facilities would be designed and landscaped to fit within the character of surrounding uses. Therefore, the Metro Board finds that less-than-significant impacts to visual quality would occur for the LPA.

Implementation of Mitigation Measures V1 and V5 would reduce the effects of additional vegetation removal and land acquisition required for the Below-Grade Crossing at Centinela. The vegetation would be replaced and screening would be provided to maintain a consistent visual character with the existing area. Therefore, impacts would be reduced to less-than-significant for the Below-Grade Crossing at Centinela.

Implementation of Mitigation Measure V6 would ensure that the portal structure for the Southwest Portal at Crenshaw/King Station would be designed so as not to obstruct or contrast with the features of the historic Broadway building and would not remove or obstruct existing uses. The portal design would not conflict with the visual quality of the Broadway building and impacts would be reduced to less-than-significant for this design option.

Mitigation Measures V1 through V6 have been adopted as part of the project and will be enforced by Metro. These measures will reduce the visual effects associated with the various components of the LPA.

Implementation of Mitigation Measures CON1 and CON2 would minimize the visibility of stockpile areas and erosion control devices and result in a less-than-significant impact to visual character. Implementation of Mitigation Measures CON3 would reduce the impacts of construction lighting used during construction on adjacent sensitive receptors to less than significant.

For the reasons stated above, and in the FEIS/FEIR, the Metro Board finds that impacts related to visual quality would be mitigated to a less-than-significant level.



5.4. Noise and Vibration

The *FTA Noise and Vibration Criteria Assessment* state that a project would have a significant impact on noise and vibration if:

- Operational noise levels exceed the FTA noise impact criteria shown in Table F-3 of the *Assessment*.
- Operational vibration levels exceed the FTA vibration impact criteria listed in Tables F-4 and F-5 of the *Assessment*.

The project would have a significant impact on construction noise and vibration if:

- Noise and vibration levels exceed the standards set forth in the Los Angeles Municipal Code.

Impact

- Warning signal noise would exceed the significance criteria at 57th Street and West Boulevard grade crossing. The LPA would exceed the vibration criteria at 16 locations (Table 4-20 of the FEIS/FEIR). Moderate passby noise impacts would occur at 15 residential buildings (14 along La Colina Drive and one residence along East Beach Avenue). A moderate impact would also occur at the Briercrest Inglewood Healthcare Center.
- Construction noise levels would exceed existing ambient noise levels by at least 5 dBA at nearby land uses.
- Construction vibration levels would result in a significant impact.
- Similar to the LPA, the Below-Grade Crossing at Centinela would result in significant vibration impacts to the Briercrest Inglewood Healthcare Center and a residential land use located along La Colina Drive.
- The Below-Grade Crossing at Centinela would result in significant ground-borne noise impacts at these same receptors.

Reference. FEIS/FEIR 4.6.2.2 pg 4-106 – 4-129

Mitigation Measures

- N1 Warning device noise levels shall not exceed 103 dBA at 50 feet, subject to approval by the California Public Utilities Commission.
- N2 Further site-specific testing shall be performed during the Final Design where potential for adverse vibration and ground-borne effects has been identified. Where adverse vibration and ground-borne effects are still predicted, the vibration energy transmitted into the ground shall be decreased using design features such as, but not limited to high-resilience fasteners, ballast mats, or floating slab trackbed. Vibration- and ground-borne-reducing design specifications for the track sections shall be determined in consultation with a qualified vibration scientist or engineer during the design phase. The features shall reduce the vibration levels below the FTA thresholds identified in Table 4-21 and Table 4-22.



CON25 The construction contractor shall develop a Noise and Vibration Control Plan demonstrating how to achieve the more restrictive of the Metro Design Criteria noise limits and the noise limits of the city noise control ordinance. The Plan should also show how to achieve FTA vibration limits. The Plan shall include measurements of existing conditions, a list of the major pieces of construction equipment that will be used, and predictions of the noise and vibration levels at the closest noise-sensitive receptors (residences, hotels, schools, churches, temples, and similar facilities). The Noise and Vibration Control Plan will need to be approved by Metro prior to initiating construction. Where the construction cannot be performed in accordance with the requirements of Metro, the contractor shall investigate alternative construction measures that would result in lower noise and vibration levels. The contractor shall conduct monitoring to demonstrate compliance with contract noise limits. In addition, the contractor shall coordinate with the View Park Preparatory Accelerated and St John the Evangelist school administrators to avoid disruptive activities during school hours.

CON26 The construction contractor shall utilize a combination of the following options of best management practices for noise abatement to comply with the Metro Design Criteria:

- The contractor shall utilize specialty equipment equipped with enclosed engines and/or high-performance mufflers as commercially available.
- The contractor shall locate equipment and staging areas as far from noise-sensitive receptors as possible.
- The contractor shall limit unnecessary idling of equipment.
- The contractor shall install temporary noise barriers as determined by the Noise Control Plan.
- The contractor shall limit unnecessary idling of equipment.
- The contractor shall install temporary noise barriers as determined by the Noise Control Plan.
- The contractor shall reroute construction-related truck traffic away from residential streets to the extent permitted by the relevant municipality.
- The contractor shall avoid impact pile driving near noise-sensitive receptors (residences, hotels, schools, churches, temples, and similar facilities) where possible. Where geological conditions permit their use, drilled piles or a vibratory pile driver is generally quieter.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Mitigation Measures N1 and N2 have been adopted as part of the project. These measures will be enforced by Metro as described in the MMRP. Mitigation Measure N1 would reduce warning signal noise levels at sensitive receptors by 6 dBA. Warning signal noise at the 57th Street grade crossing would be reduced to 62.1 dBA, which would be less than the 63 dBA FTA impact threshold for this location. Warning signal noise at the



West Boulevard grade crossing would also be reduced to 62.1 dBA, which would be less than the 64 dBA FTA impact threshold for this location. Mitigation Measure N1 would eliminate the unmitigated warning signal adverse impacts. Therefore, the Metro Board finds that a less-than-significant impact would occur after mitigation.

Mitigation Measure N2 would reduce ground-borne vibration and noise levels up to 15 VdB. The specific locations where vibration mitigations are expected to be required are listed in Table 4-23 of the FEIS/FHIR. The mitigation measure will reduce ground-borne vibration and noise between 2 and 15 VdB. Mitigation Measure N2 would eliminate the unmitigated ground-borne vibration and noise significant impacts under both the LPA and the Below-Grade Crossing at Centinela. Therefore, the Metro Board finds that a less-than-significant impact would occur after mitigation.

Metro does not mitigate moderate noise impacts and FTA requires mitigation of moderate noise impacts where feasible and cost-effective. The one feasible mitigation measure to reduce the moderate passby impacts near La Colina would be the inclusion of a sound wall adjacent to La Colina Drive. This mitigation measure would reduce significantly reduce sight lines at the Centinela at-grade crossing and increase the potential safety risk to both vehicles and pedestrians. Therefore, this mitigation measure was not required.

Construction-related noise and vibration impacts would be temporary, but result in a significant impact. Implementation of Mitigation Measures CON25 and CON26 would require the construction contractor to identify ambient noise and vibration levels, develop a plan to minimize the effects of construction noise and vibration on sensitive receptors, and ensure that the equipment used would be monitored and in compliance with the acceptable noise and vibration limits of the applicable jurisdictions.

For the reasons stated above, the Metro Board finds that impacts related to noise and vibration would be reduced to less than significant.

5.5. Ecosystems/Biological Resources

The *CEQA Guidelines* state that a project would normally have a significant impact on biological resources if it could:

- Result in the loss of individuals, or the reduction of existing habitat, of a state or federal listed endangered, threatened, rare, protected, or candidate species, or a Species of Special Concern or federally listed critical habitat;
- Result in the loss of individuals or the reduction of existing habitat of a locally designated species or a reduction in a locally designated natural habitat or plant community;
- Interfere with wildlife movement/migration corridors that may diminish the chances for long-term survival of a sensitive species;
- Result in the alteration of an existing wetland habitat; and/or
- Interfere with habitat such that normal species behaviors are disturbed (e.g., from the introduction of noise, light) to a degree that may diminish the chances for long-term survival of a sensitive species.



In addition, Section 15065 the CEQA Guidelines establishes the mandatory finding of significance related to ecosystems/biological resources if the project:

- Has the potential to: substantially degrade the quality of the environment; substantially reduce the habitat of a fish or wildlife species; cause a fish or wildlife population to drop below self-sustaining levels; threaten to eliminate a plant or animal community; substantially reduce the number or restrict the range of an endangered, rare or threatened species; or eliminate important examples of the major periods of California history or prehistory.

Impact

- The LPA would require the removal or disturbance of mature trees along Crenshaw Boulevard. Removal or disturbance of vegetation during the nesting season could potentially affect the habitat and bird species that are present.

Operation of the LPA would be along a defined corridor within a highly urbanized area. There are no wildlife corridors or wetlands that exist within the LPA. There are currently no sensitive species or habitat located directly within the project area. Due to lack of suitable habitat, none of the sensitive species listed by the CNDDB are anticipated to occur. Therefore, no additional significant impacts related to biological resources would occur. Mitigation measures have been included to ensure that impacts to biological resources remain less than significant.

Reference. FEIS/FEIR 4.7 pg 4-134 – 4-136

Mitigation Measures

EB1 Two biological surveys shall be conducted, one 15 days prior and a second 72 hours prior to construction that would remove or disturb suitable nesting habitat. The surveys shall be performed by a biologist with experience conducting breeding bird surveys. The biologist shall prepare survey reports documenting the presence or absence of protected native bird in the habitat to be removed and other such habitat within 300 feet of the construction work area (within 500 feet for raptors). If a protected native bird is found, surveys will be continued in order to locate nests. If an active nest is located, construction within 300 feet of the nest (500 feet for raptor nests) will be postponed until the nest is vacated and juveniles have fledged and when there is no evidence of a second attempt at nesting.

EB2 If construction of the project requires pruning of native tree species, the pruning shall be performed in a manner that does not cause permanent damage or adversely affect the health of the trees. If construction of the project requires the removal of a native tree species, the affected tree species shall be relocated or replaced in consultation with appropriate jurisdiction.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Mitigation Measures EB1 and EB2 as presented above have been adopted as part of the project. Mitigation measure EB1 would be implemented to ensure that impacts to the disturbance of nesting bird habitats are less than significant. In addition, if trees to be



removed include native trees, compliance with the City of Los Angeles Native Tree Ordinance would be required. Although the ordinance does not require a permit for the pruning of protected trees, if the project requires pruning of native tree species, mitigation measure EB2 would be implemented to ensure that impacts from pruning would remain less than significant. These measures will be enforced by Metro as described in the MMRP. For the reasons stated above, the Metro Board finds that impacts related to the loss of vegetation and nesting birds would be reduced to less than significant.

5.6. Geotechnical/Subsurface/Seismic/Hazards/Hazardous Materials

Under CEQA, the proposed project would have a significant impact if it would:

- Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death, involving:
 - ▶ Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issues by the State Geologist for the area or based on other substantial evidence of a known fault
 - ▶ Strong seismic ground shaking
 - ▶ Seismic-related ground failure, including liquefaction
 - ▶ Landslides;
- Result in substantial soil erosion or the loss of topsoil;
- Be located on a geologic unit that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading subsidence, liquefaction or collapse;
- Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code (1994), creating substantial risks to life or property;
- Have soils capable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water;
- Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials
- Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment
- Emit hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school
- Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment
- For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area



- For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area
- Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan; and/or
- Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are adjacent to urbanized areas or where residences are intermixed with wildlands.
- Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other flood hazard delineation map;
- Place within a 100-year flood hazard area structures which would impede or redirect flood flows;
- Expose people or structures to a significant risk of loss, injury, or death involving flooding, including flooding as a result of the failure of a levee or dam; and/or
- Expose people or structures to a significant risk of loss, injury or death involving inundation by seiche, tsunami, or mudflow.

Impact

- The project has the potential to result in ground deformation. This would be a significant impact.
- The project is also susceptible to liquefaction in two areas. The first area mapped as being susceptible to liquefaction is south of the I-10 Freeway, along the eastern slopes of the Baldwin Hills. The second area is along the Harbor Subdivision. Therefore, there would be a potential for liquefaction in these areas.
- There would also be an impact from the potential to encounter lead-based paint and asbestos during demolition of the structures on the maintenance facility site.

Reference. FEIS/FEIR 4.8.2 pg 4-145 – 4-153

Mitigation Measures

GEO1 A soil mitigation plan shall be prepared after final construction plans are prepared showing the lateral and vertical extent of soil excavation during construction. The soil mitigation plan shall establish soil reuse criteria, establish a sampling plan for stockpiled materials, describe the disposition of materials that do not satisfy the reuse criteria, and specify guidelines for imported materials. The soil mitigation plan shall include a provision that during grading or excavation activities, soil shall be screened for contamination by visual observations and field screening for volatile organic compounds with a photo ionization detector (PID). Soil samples that are suspected of contamination based on field observations and PID readings shall be analyzed for suspected chemicals by a California certified laboratory. If contaminated soil is found, it shall be removed, transported to an approved disposal location, and remediated or disposed according to guidance



identified in proven technologies and remedies of site cleanup prescribed by the Department of Toxic Substance Control.

GEO2 All hazardous materials, drums, trash, and debris shall be removed and disposed of in accordance with regulatory guidelines set forth by the Department of Toxic Substances Control in Title 22 Division 4.5 of the California Code of Regulations. Waste would be disposed of by a licensed hazardous waste transporter at an authorized and licensed disposal facility or recycling facility utilizing properly completed Uniform Hazardous Waste Manifest forms. A Department of Health Services certified laboratory should sample waste to determine the appropriate disposal facility.

GEO3 A health and safety plan shall be developed for sensitive receptors with potential exposure to the constituents of concern identified in the preliminary Geotechnical Report contained in Appendix H.

GEO4 Historical and present site usage along the many areas of the proposed alignment included businesses that stored hazardous materials and/or waste and used USTs, from at least the 1920s to the present. It is possible that areas with soil and/or groundwater impacts may be present that were not identified in this report, or were considered a low potential to adversely impact the subject property. In general, observations should be made during future development activities for features of concern or areas of possible contamination such as, but not limited to, the presence of underground facilities, buried debris, waste drums, tanks, soil staining or odorous soils. Further investigation and analysis may be necessary, should such materials be encountered.

GEO5 Best Management Practices (BMPs), identified in Appendix F, required as part of the NPDES permit and application of SCAQMD Rule 403, shall be implemented for the proposed project to not only reduce potential soil erosion, but also to maintain soil stability and integrity during grading, excavation, below grade construction, and installation of foundations for aerial structures, and maintenance and operations facilities. BMPs would comply with applicable Uniform Building Codes and include, but are not limited to, scheduling excavation and grading activities during dry weather, covering stockpiles of excavated soils with tarps or plastic sheeting, and debris traps on drains.

GEO6 The design of the project shall adhere to the design specifications of the geotechnical study for maintaining structural integrity under static and seismic loading and operational demands.

CON27 Soil Mitigation Plan – A soil mitigation plan should be prepared after final construction plans are prepared showing the lateral and vertical extent of soil excavation during construction. The soil mitigation plan should establish soil reuse criteria, establish a sampling plan for stockpiled materials, describe the disposition of materials that do not satisfy the reuse criteria, and specify guidelines for imported materials. The soil mitigation plan should include a provision that during grading or excavation activities, soil should be screened for contamination by visual observations and field screening for volatile organic compounds with a PID. Soil samples that are suspected of contamination based on field observations and PID readings shall be analyzed for suspected chemicals by a California certified



laboratory. If hazardous soil is found, it shall be removed, transported to an approved disposal location, and remediated or disposed according to state and federal laws. Other contaminated but nonhazardous soil may be reused on site applications such as bridge embankments or underneath paved areas provided the public is protected from coming into contact with the contaminated soils and the specific use is agreed to by the California Department of Toxic Substances Control (DTSC).

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

The LPA and MOSs are not located in areas mapped as susceptible of landslides. The alignment is relatively flat and the potential for landslides along the alignment would be remote. Therefore, no adverse effects related to landslides are anticipated. The LPA and MOSs are not located within any 100 or 500 year flood zones and, therefore, no modifications to any established floodplains would result from the implementation of the proposed project. The alignment is located in an area already developed with impervious surfaces as well as well-developed drainage infrastructure and would not increase the risk of flooding. Therefore, no adverse effects related to flooding are anticipated. The LPA and MOSs are not located in an area susceptible to inundation from seiches and tsunamis. The nearest section of the alignment is located approximately three 3.5 miles from the Santa Monica Bay and is not located within a tsunami zone. The potential for a risk of tsunami is remote and the LPA would not increase the risk of occurrence or the number of people that would potentially be exposed to a tsunami. In addition, there are no reservoirs nearby, which would result in risk from seiches. Therefore, no adverse effects related to seiches and tsunamis are anticipated.

There are numerous schools, day care facilities, as well as the Los Angeles International Airport located with 0.25 mile of the corridor. The potential for exposure to contaminated materials would be limited to the confines of the project right-of-way. The mitigation measures provide for the proper disposal of contaminated substances and thus ensure the safety of individuals at nearby schools and the airport.

The project would not prohibit emergency responsiveness and may potentially increase response time and evacuation efforts should it be necessary provide a way to efficiently move people in the case of emergency evacuation situations. Therefore, a less-than-significant impact is anticipated related to an emergency response plan.

The study area is located within an entirely developed area and there are no wildlands in the vicinity that could increase exposure to fires. Therefore, a less-than-significant impact is anticipated related to wildfires.

The primary concern for the LPA or MOSs would be the potential for encountering hazardous materials or subsurface gases during grading and excavation within the Harbor Subdivision. However, based on the exploratory borings, the discovery of elevated volumes of hazardous materials or subsurface gases such as methane is not anticipated and no adverse effects would occur. It is possible that contaminated soil and/or groundwater may be encountered in the areas of the proposed at-grade, below-grade, and aerial alignments along the entire section.



Implementation of the Mitigation Measures GEO1 through GEO6 would ensure that the all structures for the project would be designed according to the soil integrity along the alignment and would reduce the impacts related to liquefaction, settlement and ground shaking during the construction and operational phases of the project to less-than-significant levels.

A hazardous substances investigation was conducted during the advanced conceptual engineering for the project. Sixty five soil samples were collected along the alignment and tested for hazardous materials (metals, volatile organic compounds, petroleum hydrocarbons). One area near the Harbor Subdivision and Crenshaw Boulevard was found to contain an elevated level of Arsenic at approximately 10 feet. However, the level of Arsenic (28mg/kg) is still considered non-hazardous because it is below ten times the screening threshold limit (50mg/kg). Construction activity would be conducted in accordance with all federal and State regulatory requirements that are intended to prevent or manage hazards. Therefore, the LPA and MOSs would not result in adverse effects related to hazardous materials. The mitigation measures that follow provide the recommended methods for safely approaching potential hazardous materials encountered during the course of the project. Construction activity would be conducted in accordance with all federal and State regulatory requirements that are intended to prevent or manage hazards. Mitigation Measure CON27 provides the recommended methods for safely approaching potential hazardous materials encountered during the course of the project and ensure that impacts to hazardous materials remain less than significant.

For the reasons stated above, Metro finds the project would not affect emergency response times or wildlands and impacts related to risk from landslides, flooding, tsunamis, inundation would remain less than significant. Metro also finds that impacts related to ground deformation, liquefaction and hazardous would be reduced to less than significant.

Additional Mitigation Measure For Maintenance Facility

S-GEO4 There is a potential for lead based paint and asbestos containing building materials to be present at the maintenance facility sites. An asbestos survey and lead based paint survey shall be conducted on all sites where on-site structures would be demolished or significantly renovated.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Mitigation Measures GEO1 through GEO6, as well as SGE04 have been adopted as part of the project. These measures will be enforced by Metro as described in the MMRP. During the advanced conceptual engineering for the project, the aerial crossing over La Brea Avenue was changed to a below-grade crossing to minimize the potential risk from ground deformation from seismic activity. The Florence/La Brea Station was also moved east near Market Street in accordance with regulations with designated Alquist-Priolo Zones which prohibit facilities that involve the congregation of people from being located directly adjacent to a fault.

Implementation of Mitigation Measures GEO1 through GEO6 would provide the appropriate methods for safely approaching the potentially hazardous situations from ground



deformation and liquefaction and reducing this potential impact to less-than-significant levels. It is assumed that the project would be implemented in accordance with all federal and State requirements and permits during the construction process. Due to the great body of experience and techniques for remediation, it is anticipated that impacts would be less than significant.

Mitigation Measures GEO1 through GEO6 would also apply for the maintenance facility. Implementation of Mitigation Measure S-GEO4 for the maintenance facility would require a lead based survey to determine whether any of the existing buildings contain lead-based paint. Buildings found to contain lead-based paint would be required by law to use workmanship practices that will assist in minimizing the exposure of workers and residents to lead-based paint hazards.

For the reasons stated above, Metro finds impacts related to ground deformation, liquefaction and hazardous materials specific to the maintenance facility would be reduced to less than significant.

5.7. Water Resources

According to the CEQA, the Crenshaw/LAX Transit Corridor Project would result in a significant impact to water resources if it would:

- Not have sufficient water supplies available to serve the project;
- Conflict with applicable legal requirements related to hydrology or water quality, including a violation of state water quality standards or waste discharge requirements;
- Substantially degrade groundwater quality or interfere with groundwater recharge, or deplete groundwater resources in a manner that would cause water-related hazards, such as subsidence;
- Alter the existing drainage pattern of the site or area in a manner that would cause substantial flooding, erosion, or siltation;
- Create or contribute to runoff that would exceed the drainage and flood control capacity of existing or planned storm water drainage systems; and/or
- Place within a 100-year flood hazard area structures that would impede or redirect flood flows, or otherwise expose people and/or property to water-related hazards, such as flooding.

Impact

- The LPA could result in a source of polluted runoff that could affect water quality.
- The LPA would require excavation below the surface level and could affect groundwater quality.

The LPA could require a small amount of water supply at station areas, if facilities, such as restrooms and drinking fountains were present, and for landscaping. The water usage would not exceed existing usage and sufficient supply would be available to serve the project. Therefore, less-than significant impacts to water supplies would occur. Based on the existing groundwater levels and project design depths, the LPA would not substantially deplete groundwater supplies or interfere with recharge. The LPA would include removal of



landscaping and an increase in impervious surfaces. The increase of impervious surfaces due to the construction of the proposed project would not alter the drainage or increase the amount of runoff significantly. The project would not contribute runoff that would exceed the capacity of existing or planned stormwater drainage systems. Therefore, the LPA would result in less-than-significant impacts to depletion of groundwater supplies, and increased runoff which would affect the alteration of drainage patterns or exceed the capacity of drainage systems.

Reference. FEIS/FEIR 4.9.2 pg 4-157 – 4-163

Mitigation Measures

WQ1 During project construction and operation, remediation should be required at maintenance facilities and vehicle storage areas, where a potential exists for grease and oil contamination to flow into storm drains. Various types of ditch structures, including grease traps, sediment traps, detention basins, and/or temporary dikes, may be used to control possible pollutants. These facilities shall be constructed pursuant to guidance published in Section 402 of the Clean Water Act (CWA) and shall follow the most current guidance within the NPDES permit program.

WQ2 The flood capacity of existing drainage or water conveyance features within the project study corridor shall not be reduced in a way that causes ponding or flooding during storm events. A drainage control plan shall be developed during project design to ensure that drainage is properly conveyed from the study area and does not induce ponding on adjacent properties.

WQ3 A dewatering permit shall be required if groundwater is encountered during construction. The proposed project is located in an urbanized area where potential groundwater contamination may exist. If contaminated groundwater is encountered during construction, the contractor shall stop work in the vicinity of the suspect find, cordon off the area, and contact the appropriate hazardous waste coordinator and maintenance hazardous spill coordinator at Metro and immediately notify the Certified Unified Program Agencies (City of Los Angeles Fire Department, County of Los Angeles Fire Department, and Los Angeles Regional Water Quality Control Board or RWQCB) responsible for hazardous materials or waste incidents. Coordination with the Los Angeles RWQCB shall be initiated immediately to develop an investigation plan and remediation plan for expedited protection of public health and environment. Contaminated groundwater is prohibited from being discharged to the storm drain system. The contractor shall properly treat or dispose of any hazardous or toxic materials, according to local, state, and federal regulations). Potential treatment methods include, but are not limited to, extraction, treatment and reinjection, bioremediation, recirculating wall technology, deep well treatment, vapor extraction, and natural attenuation. The appropriate method of treatment and monitoring would be subject to the responsible agency determined in the Mitigation Monitoring Reporting Program.

WQ4 The study area currently drains indirectly to Ballona Creek and Dominguez Creek through the Municipal Separate Storm Sewer System (MS4). Treatment control BMPs shall be incorporated into the project design. The project shall consider placing the treatment BMPs in series or in a complimentary system to increase the



control of pollutants to the maximum extent practicable. The systems shall be designed to efficiently and effectively handle and treat dry and wet weather flows to the maximum extent practicable. A Standard Urban Stormwater Mitigation Plan (SUSMP) and appropriate drainage control plan shall be implemented to select and place appropriate permanent treatment BMPs.

WQ5 During construction of the project, on-site integrated management strategies that employ green infrastructure strategies to capture runoff and remove pollutants shall be used. Green infrastructure strategies combine a variety of physical, chemical, and biological processes that focus on conveying runoff to bioretention areas, swales, or vegetated open spaces.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Mitigation Measures WQ1 through WQ5 have been adopted as part of the project. These measures will be enforced by Metro as described in the MMRP. Compliance with permitting requirements and implementation of Mitigation Measures WQ1 through WQ5 would ensure that no significant long term impacts to drainage patterns or surface water or groundwater quality. The study corridor is in an urbanized area in which much of the runoff does not seep into the ground. Runoff and drainage from the site would be treated and directed so that it would not contaminate existing water quality. The below-grade segment in this area along Crenshaw Boulevard is approximately 50 feet below the ground surface and is located within a liquefaction zone that spans along Crenshaw Boulevard from the I-10 Freeway in the north to Vernon Avenue in the south. Groundwater levels at Exposition Boulevard are as high as 16 feet below ground surface and gradually decline to more than 75 feet at Vernon Avenue. Dewatering activity would likely be required along this segment. Implementation of Mitigation Measure WQ3 would ensure that dewatering activity would not contaminate the groundwater encountered during excavation. For the reasons stated above, the Metro Board finds impacts related to runoff and groundwater quality would be reduced to less than significant.

5.8. Historic/Archaeological/Paleontological Resources

Section 15064.5 of the CEQA Guidelines sets forth the criteria and procedures for determining significant historical resources, and the potential effects of a project on such resources. CEQA also categorizes paleontological resources as cultural resources and requires an impact evaluation to such resources. Impacts to paleontological resources fall under CEQA only and are not considered historic properties to be evaluated under NEPA or the Section 106 process.

Impact

- The LPA has the potential to affect archaeological or paleontological sites where excavation or grading is needed for below grade configuration, footings for the aerial configuration, or foundations for traction power substations, other buildings or station platforms. No known cultural, archaeological or paleontological resources listed in or eligible for listing in the National Register of Historic Places or California Register would be affected by the project. Discovery of unknown archaeological or paleontological resources is possible during excavation activities and would result in a significant impact if destroyed.



Reference. FEIS/FEIR 4.11.2 pg 4-185 – 4-199

Mitigation Measures

CR1 Treatment of Undiscovered Archaeological Resources

Construction personnel shall be informed of the potential for encountering significant archaeological and paleontological resources along Crenshaw Boulevard in the vicinity of the Crenshaw/King Station, and instructed in the identification of fossils and other potential resources. All construction personnel shall be informed of the need to stop work on the project site until a qualified archaeologist or paleontologist has been provided the opportunity to assess the significance of the find and implement appropriate measures to protect or scientifically remove the find. Monitors with Native American qualifications shall be used at a minimum for construction within a ¼ mile of the Crenshaw/King Station. If human remains are encountered during construction, all work shall cease in the area of potential affect and the Los Angeles County Coroner's Office shall be contacted pursuant to procedures set forth in Public Resources Code Section 5097 et seq. and Health and Safety Code in Sections 7050.5, 7051, and 7054 with respect to treatment and removal, Native American involvement, burial treatment, and re-burial, if necessary.

A detailed Cultural Resources Monitoring and Mitigation Plan (CRMMP) would be prepared prior to implementation of this project, similar in scope to the CRMMP that was prepared for Metro's Eastside Gold Line Transit Corridor (Glenn and Gust 2004). Implementation of a CRMMP during ground disturbance in highly sensitive archaeological areas would ensure that cultural resources are identified and adequately protected. If cultural resources are discovered or if previously identified resources are affected in an unanticipated manner, the Monitoring Plan would also ensure that such resources receive mitigation to reduce the impact to less-than-significant levels. This plan would include, but not be limited to, the following elements, which are described in further detail in the Cultural Effects Report in Appendix G:

- Worker training
- Archaeological monitoring
- The scientific evaluation and mitigation of archaeological discoveries
- Native American participation, as needed
- Appropriate treatment of human remains, if applicable
- Reporting of monitoring and mitigation results

CR2 Paleontological Monitoring

A qualified paleontologist shall produce a Paleontological Monitoring and Mitigation Plan (PMMP) for the proposed project and supervise monitoring of construction excavations. Paleontological resource monitoring shall include



inspection of exposed rock units during active excavations within sensitive geologic sediments. The monitor shall have authority to temporarily divert grading away from exposed fossils to professionally and efficiently recover the fossil specimens and collect associated data. All efforts to avoid delays in project schedules shall be made.

All project-related ground disturbances that could potentially affect previously undisturbed Quaternary older alluvial deposits shall be monitored by a qualified paleontological monitor under the supervision of a qualified paleontologist on a full-time basis because these geologic units are determined to have a high paleontological sensitivity. Very shallow surficial excavations (less than 5 feet) within areas of previous disturbance or areas mapped as Quaternary younger alluvial deposits or Artificial fill shall be monitored on a part-time basis to ensure that underlying sensitive units (i.e. older alluvium) are not adversely affected. The location of subsurface sensitive sediments shall be determined by the qualified paleontologist upon review of project grading plans.

Paleontological monitors shall be equipped with the necessary tools for the rapid removal of fossils and retrieval of associated data to prevent construction delays. This equipment shall include handheld global positioning system (GPS) receivers, digital cameras and cell phones, as well as a tool kit containing specimen containers and matrix sampling bags, field labels, field tools (awls, hammers, chisels, shovels, etc.) and plaster kits. At each fossil locality, field data forms shall be used to record pertinent geologic data, stratigraphic sections shall be measured, and appropriate sediment samples shall be collected and submitted for analysis.

Any collected fossils shall be transported to a paleontological laboratory for processing where they will be prepared to the point of curation, identified by qualified experts, listed in a database to facilitate analysis and repositied in a designated paleontological curation facility (such as the Natural History Museum of Los Angeles County).

The qualified paleontologist shall prepare a final monitoring and mitigation report to be filed, at a minimum with Metro and the repository. The final report shall include, but not be limited to, a discussion of the results of the mitigation and monitoring program, an evaluation and analysis of the fossils collected (including an assessment of their significance, age and geologic context), an itemized inventory of fossils collected, a confidential appendix of locality and specimen data with locality maps and photographs, an appendix of curation agreements and other appropriate communications, and a copy of the project-specific paleontological monitoring and mitigation plan.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Mitigation Measures CR1 and CR2 have been adopted as part of the project. These measures will be enforced by Metro as described in the MMRP. Mitigation Measure CR1, described above, would provide monitoring of excavation activity in areas in the unlikely event that a potential archaeological resource could be discovered. In addition to the monitoring and identification process, the mitigation measure provides the mechanism for the treatment of a potential discovery which includes worker training and instructions to stop



construction activity until a potential resource can be evaluated for its significance. Implementation of Mitigation Measure CR2 would provide a similar identification and treatment process for the unlikely discovery of a palcontological resource. For the reasons stated above, the Metro Board finds that impacts related to archacological and paleontological resourccs would be reduced to less than significant.

5.9. Community Facilities

The *CEQA Thresholds* state that a project would normally have a significant impact on public facilities if it could:

- Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for police protection;
- For a project located within an airport land use plan or where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area;
- For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working within the project area;
- Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan;
- Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands;
- Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for fire protection;
- Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for schools;
- Result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for other public facilities.

Impact

- There are two locations along the LPA alignment where existing sidewalks may restrict the flow of access to community facilities. The first is adjacent to Faithful Central Bible church, where pedestrians who attend services have to walk along a narrow sidewalk (six feet) along Eucalyptus Avenue and cross the LPA tracks to reach



the secondary parking lot and associated church facilities that are located on the north side of the Harbor Subdivision. The second location where the existing sidewalks (also six feet) are not wide occurs along Florence Avenue adjacent to the Florence/La Brea Station. Transit riders would be funneled onto this narrow sidewalk along Florence as they proceed to cross either at Locust Avenue, Market Street, or La Brea. A potential significant impact to the flow of pedestrians would occur near Faithful Central Bible Church and the La Brea Station.

The proposed LPA would have the beneficial impact of situating public transit adjacent to parks, and thereby, potentially increasing the public's ability to visit them. The LPA is located within 0.25-mile of numerous public service facilities (3) and community facilities (72). Of these, one public service facility and 39 community facilities are within approximately 0.05 miles of the alignment. Thirty-three of the community facilities and public services are within 0.25-mile of a proposed station location and would benefit from enhanced access to public transit. The public service facilities (police and fire) near the alignment are located near grade separated crossings of the alignment (Century Boulevard and La Brea Avenue) so that the LPA would not result in an adverse effect on response times. The LPA would be within the existing street system and along the existing Harbor Subdivision and would not affect vehicle or pedestrian access to all other community facilities. Sidewalks impacted (i.e., sidewalks just south of the Crenshaw/Exposition Station, on the east side of the street) as part of the project will be reconstructed and reconfigured, thereby continuing to provide access for pedestrians. Although the LPA would potentially make these parklands and community facilities more accessible, this accessibility would not create a demand of such magnitude that would lead to substantial deterioration of facilities, nor would they would need to be expanded or have new facilities constructed. Therefore, the LPA would not result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times or other performance objectives for parks. The LPA would not increase the use of existing neighborhood and regional parks or other community facilities such that substantial physical deterioration of the facility would occur or be accelerated. Finally, the LPA does not include recreational facilities or require the construction or expansion of recreational facilities, which might have a physical effect on the environment.

Reference. FEIS/FEIR 4.12.2 pg 4-185 – 4-199

Mitigation Measures

PCF-1 The project shall incorporate Metro Design Criteria standards for sidewalks to ensure the safe flow of pedestrians.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

Mitigation Measure PCF-1 as presented above has been adopted as part of the project. Implementation of Mitigation Measure PCF-1 would ensure that the sidewalks adjacent to these two areas would be designed to accommodate the higher flow of pedestrian activity. The design criteria standards include, but are not limited to providing wider sidewalks and providing fencing to ensure that pedestrians remain within the safety of

the sidewalks. The incorporation of the design standards would occur in coordination with the City of Inglewood Public Works Department, who has jurisdiction in these two areas. For the reasons stated above, the Metro Board finds that impacts related to community facilities would be reduced to less than significant.

5.10. Economic and Fiscal Effects

Economic effects of a project shall not be treated as significant effects on the environment; however, an environmental analysis may use economic effects to determine that a physical change is significant.

Impact. The LPA would not result likely long-term physical effects on adjacent businesses and business districts and a less-than-significant impact would occur. Mitigation measures are included to ensure that impacts remain less than significant.

Reference. FEIS/FEIR 4.13.2 pgs 4-241-4-247

Mitigation Measures

CON28 Nearby business owners and commercial property owners shall be notified of the schedule for specific planned construction activities, changes in traffic flow, and required short-term modifications to property access.

CON29 General notices shall be provided to local government, transit agencies, major institutions, and other organizations of the schedule for planned construction activities.

CON30 Methods shall be developed by which business owners can convey their concerns about construction activities and the effectiveness of mitigation measures during the construction period so activities can be modified to reduce adverse effects.

CON31 Advance notice shall be provided to affected property owners if utilities would be disrupted for short periods of time and scheduled major utility shut-offs during low-use periods of the day.

CON32 Construction activities shall be planned to minimize effects on community gatherings, special celebrations, or other similar events.

CON33 Public information campaigns shall be conducted to encourage patronage of corridor businesses during the construction period.

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

The project is anticipated to generate two thousand direct construction jobs over a five year period. In addition, implementation of Mitigation Measures CON28 through CON33 would provide for construction planning to reduce impacts from the inconvenience and/or disruption to the flow of customers, employees, and materials and supplies to and from corridor businesses. The provision of these mitigation measures would provide information to property owners and businesses and provide an outlet for them to communicate their concerns and ensure that impacts remain less than



below-grade, and above-grade station entrances/exits shall be accessible at ground-level with clear sight lines.

- SS6** Metro shall implement appropriate measures to ensure pedestrian crossing safety at all locations with adjacent schools, churches, and high pedestrian areas as determined by the CPUC.
- SS7** Metro shall conduct a Hazard Analysis before the start of Final Design, using current safety analysis as a reference. The Hazard Analysis shall determine a design basis for warning devices as required by the California Public Utilities Commission.
- SS8** Vehicular and pedestrian warning measures, such as signage, shall be provided along the length of the platforms of the LRT Stations. Gates shall be provided at pedestrian crossings of the LRT and/or BNSF tracks within the Harbor Subdivision. These markings will be provided to alert motorists and pedestrians to potential conflict in the area.
- SS9** To discourage crossing the alignment and enhance safety, such as near the Faithful Central Bible Church, Metro shall provide fencing along either side of the alignment, between the parking lot and church buildings and ensure adequate pedestrian safety devices at designated crossings.

Finding. Mitigation Measures SS1 through SS9, as presented above, have been adopted as part of the project. These measures will be enforced by Metro as described in the MMRP. Mitigation Measures SS1 through SS5 would provide appropriate design, visibility, lighting, and implementation of a security plan that would allow for the efficient monitoring and patrol of station areas and provide the appropriate level of security for rail patrons.

Safety, around the trackway would be ensured through implementation of appropriate warning devices based on comprehensive hazard analysis and field diagnostic reviews with the affected parties as part of the legally required CPUC grade crossing application process. Pedestrian counts have been conducted along Crenshaw Boulevard near schools and signage and warning devices have been incorporated into the project to ensure the safety of pedestrians. Either the speed of the train would not exceed posted speed limits when it is running at-grade in the center of the street and crossing would occur with traffic signals, or the train speed would exceed 35 mph and barriers would impede access to the tracks. At designated crossings, pedestrian and motorist gates and visual and audible warning devices would be provided. For the reasons stated above, the Metro Board finds that impacts related to safety and security would remain less than significant.

5.12. Environmental Justice

There are no CEQA thresholds related to Environmental Justice.

Impact. With implementation of the LPA, design options, and MOSs, populations sensitive to environmental justice concerns will have greater access to regional activity centers and employment opportunities. The project would have a beneficial impact with improved access to transit.

Reference. FEIS/FEIR 4.18.2 pgs 4-331-4-339



significant. The economic and fiscal effects discussed address regional economic activity, long-term operations, employment, government revenues, and likely long-term effects on adjacent businesses and business districts. Only the later effect would result from physical changes in the environment – primarily the acquisition of property, displacement of building structures, and potentially the construction of the rail tracks for the LRT line. The project would provide transit infrastructure in a transit dependent community, providing for the future sustainability of the area. No urban decay would result from implementation of the project. In addition, the project is anticipated to generate two thousand direct construction jobs over a five year period. Therefore, the Metro Board finds impacts related to economic and fiscal effects would be less than significant.

5.11. Safety and Security

Project effects on safety and security would be considered significant if they:

- Cause or create the potential for substantial adverse safety conditions or substantially limit the delivery of community safety services, such as police, fire, or emergency services; and/or
- Cause or create the potential for substantial adverse security conditions, including: incidents, offenses, and crimes.

Impact. The LPA's potential safety and security impacts would not lead to physical adverse changes in the environment. Therefore, less-than-significant impacts associated with safety and security would occur. Mitigation measures are included to ensure that impacts remain less than significant.

Reference. FEIS/FEIR 4.14 pg 4-251 – 4-262

Mitigation Measures

- SS1.** All stations and parking facilities shall be equipped with monitoring equipment and/or be monitored by Metro security personnel on a regular basis.
- SS2.** Metro shall implement a security plan for LRT operations that shall include both in-car and station surveillance by Metro security or other local jurisdiction security personnel and establish well lit pedestrian station and parking areas that minimize shadows and provide visibility for security personnel to monitor activity.
- SS3.** All stations shall be lit to a standard of no less than two footcandles to minimize shadows and ensure that all pedestrian pathways leading to/from sidewalks and parking facilities shall be well illuminated.
- SS4.** Metro shall coordinate and consult with the LAPD, the LA County Sheriff's Department, the Inglewood Police Department, and the LAX Police to develop safety and security plans for the alignment, parking facilities, and station areas which satisfy the requirements necessary for the appropriate policing jurisdiction to effectively patrol the area.
- SS5.** The station design shall be undertaken to avoid obstructions to visibility or observation and discrete locations favorable to crime; pedestrian access to at-grade,



procedures in place, there would not be a willful and disproportionate safety effect on minority and low-income communities within the Crenshaw/LAX Transit Corridor. In addition, Metro has responded to community concerns regarding safety of at grade sections by including grade separated design options in key sections of the corridor with the exception of the segment on Crenshaw Boulevard from 48th Street to 60th Street where LRT operations have been determined to operate safely without the need of a grade separation. This is due to the width of the Crenshaw Boulevard at this point, traffic signal proposed operation modifications, and proposed street geometry changes. Therefore, no disproportionate adverse impacts on minority or low income communities are anticipated.

Although the project would provide long-term mobility improvements and access for minority and low-income populations, the construction effects may have environmental justice implications from difficulty of access to local businesses and services. Mitigation Measure CON34 would address the difficulty of access to local businesses and services and provide signage to ensure access to residents and businesses is maintained to the greatest extent feasible.

Therefore, the Metro Board finds that the potential impacts discussed are less-than-significant.

6 ENVIRONMENTAL IMPACTS FOUND SIGNIFICANT AFTER IMPLEMENTATION OF MITIGATION MEASURES

The FEIS/FEIR identified the following significant or potentially significant construct-phase-related impacts, as described below that cannot be mitigated to a less-than-significant level, despite the implementation of mitigation measures or selection of alternatives to reduce these impacts. These mitigations will be adopted as part of the project and after implementation, where impacts remain significant, Metro finds that changes or alterations have been required in, or incorporated into, the project which mitigate the significant effects on the environment. As stated in CEQA Guidelines Section 15091, the Metro Board also finds where measures to mitigate the significant effects are infeasible, that "Specific economic, legal, social, technological, or other considerations, including provision of employment opportunities for highly trained workers, make infeasible mitigation measures or project alternatives" identified in the FEIS/FEIR. The Metro Board further finds that the project has been designed in a manner that reduces impacts to the maximum extent reasonably feasible, and that the specific economic, legal, social and technological benefits of the project are identified in Section 10, Statement of Overriding Considerations, of these findings.

6.1. LPA (Alignment and Stations), Design Options and MOSs

The intersection LOS analysis assumes that an intersection would be adversely affected by traffic volume changes if the project alternative will cause an increase in average vehicle delay according to the following thresholds that were developed in consultation with local jurisdictions:

- Final LOS C – an adverse impact has occurred if the delay is increased by 10 or more seconds

**Mitigation Measures**

CON34 Metro shall ensure that all businesses and service providers are provided with adequate access during construction. Where there is a significant LEP population, signage shall be provided in various languages (as appropriate).

Finding. Changes or alterations have been required in, or incorporated into, the project which mitigate or avoid the significant effect.

The LPA provides for a new mass transit line in the Crenshaw/LAX Transit Corridor to provide transit service to a predominantly minority and low-income area. Because the project would occur within a predominantly minority and low-income area, all the impacts caused by the proposed project would occur to primarily minority and low-income groups.

The displacement effects occur uniformly along the alignment and do not disproportionately affect a minority or low-income population. The choice of properties to displace is based on the alignment and the engineering needs of the station areas and rights-of-way. Community input regarding environmental justice and equity received by Metro since the inception of the Crenshaw/LAX Transit Corridor Project has consistently emphasized the topic of safety and security of the transit technologies being considered for the corridor. Safety of the at-grade LRT sections is a key community concern. Safety considerations have played a key role in the design of the LPA and Metro has implemented a wide array of safety features for vehicles and pedestrians which are described in Section 4.14, Safety and Security of the FEIS/FEIR. To systematically address the issue of grade separating transit service, Metro developed a Grade Crossing Policy for Light Rail Transit in 2003. Since its adoption by the Metro Board, this policy has been in use as a planning and engineering assistance tool and it requires that rail and highway crossings be analyzed in a sequence of steps at increasing levels of detail. This policy is applied to all Metro project corridors regardless of the socioeconomic status or race/ethnicity of adjacent neighborhoods.¹

Within the Crenshaw/LAX Transit Corridor, the LPA alignment reflects the results of the application of the grade crossing policy. The grade separations included in the LPA alignment were based on the analysis that light rail could operate at-grade safely in these portions of the alignment. Key to the consideration of environmental justice is whether bias or arbitrary action has influenced the location of these LPA at-grade segments that are of concern to the community. Metro uniformly applies its Grade Crossing Policy to all corridors within its jurisdiction. Transit corridors with similar rail frequency headways, crossing traffic volumes, and adjacent pedestrian-generating land uses are treated in the same manner. LRT corridors currently being constructed and considered by Metro, including Exposition Phases I and II, the Metro Gold Line Eastside Extension Phase II, and the Gold Line Foothill Extensions, each include at-grade sections that adjoin neighborhoods of various socioeconomic statuses. Ultimately, the California Public Utilities Commission (CPUC) is the final determinant of grade separated locations, as well as the vehicle and pedestrian safety features placed at each grade crossing, based on a public hearing and an evidentiary process. With these processes and

¹Metro, *MTA Grade Crossing Policy for Light Rail Transit, 2003.*



- Final LOS D – an adverse impact has occurred if the delay is increased by 7.5 or more seconds
- Final LOS E/F – an adverse impact has occurred if the delay is increased by 5 or more seconds

Traffic

Impact. There is one location (Crenshaw Boulevard and 54th Street) that is impacted at signal cycle lengths at or less than 140 seconds. The analysis shows that the project would cause the LOS to degrade from C to D with an increase in delay of over 7.5 seconds. There are no changes in street geometry that would reduce impacts. Increasing the signal cycle length to 150 seconds would eliminate the impact. The determination of the type of traffic signal control operation or a fixed cycle length, however, is an issue broader than the effects at a single intersection and has system implications for the grid of intersections north and south as well as east and west of this location. Within this system constraint, the intersection operations will be optimized to the extent feasible through a cooperative effort between Metro and LADOT as the project progresses toward implementation, and is operated thereafter. Depending upon the ultimate traffic signal control operation, the impacts at this intersection may be considered significant according to LADOT criteria. There are no feasible mitigation measures which would eliminate this impact for cycle lengths of less than 150 seconds. Therefore, the Metro Board finds that the Crenshaw Boulevard/54th Street intersection would result in a significant impact related to traffic for cycle lengths of less than 150 seconds.

Reference. FEIS/FEIR 3.2. 3 pg 3-37 – 3-47

Mitigation Measures. None feasible.

Finding. There are no physical improvements that can be made to the Crenshaw Boulevard/54th Street intersection to reduce the impact to less than significant at less than the 150 second cycle length. Operational changes to the signal cycle length would reduce the impact at this intersection, but such a change would have significant system-wide effects on traffic. Therefore, no feasible mitigation measures are available to reduce the significant traffic impact to less than significant. Therefore, the traffic impact is considered significant and unavoidable.

Construction – Air Quality

Construction activities would result in a significant air quality impact if:

- The Crenshaw/LAX Transit Corridor Project would generate regional emissions that exceed the South Coast Air Quality Management District thresholds shown in Table 4-54 of the FEIS/FIER;
- The Crenshaw/LAX Transit Corridor Project would generate localized emissions that exceed the South Coast Air Quality Management District thresholds established in the Localized Significance Threshold Guidelines (July 2008);

Impact. Regional construction emissions would exceed the NO_x significance threshold and localized emissions would exceed the NO_x, PM_{2.5}, and PM₁₀ significance thresholds.

Reference. FEIS/FEIR 4.15.2-3 pg 4-279 – 4-302

Mitigation Measures

CON4 Water or a stabilizing agent shall be applied to exposed surfaces in sufficient quantity to prevent generation of dust plumes.

CON5 Track-out shall not extend 25 feet or more from an active operation and track-out shall be removed at the conclusion of each workday.

CON6 Contractors shall be required to utilize at least one of the measures set forth in South Coast Air Quality Management District Rule 403 section (d)(5) to remove bulk material from tires and vehicle undercarriages before vehicles exit the project site.

CON7 All haul trucks hauling soil, sand, and other loose materials shall maintain at least 6 inches of freeboard in accordance with California Vehicle Code Section 23114.

CON8 All haul trucks hauling soil, sand, and other loose materials shall be covered (e.g., with tarps or other enclosures that would reduce fugitive dust emissions).

CON9 Traffic speeds on unpaved roads shall be limited to 15 mph.

CON10 Operations on unpaved surfaces shall be suspended when winds exceed 25 mph.

CON11 Heavy equipment operations shall be suspended during first and second stage smog alerts.

CON12 On-site stockpiles of debris, dirt, or rusty materials shall be covered at all times when not being used. On-site stockpiles of dirt shall be watered at least two times per day or covered at all times when not being used.

CON13 Contractors shall maintain equipment and vehicle engines in good condition and in proper tune per manufacturers' specifications.

CON14 Contractors shall utilize electricity from power poles rather than temporary diesel or gasoline generators, as feasible.

CON15 Heavy-duty trucks shall be prohibited from idling in excess of five minutes, both on- and off-site.

CON16 Construction parking shall be configured to minimize traffic interference.

CON17 Construction activity that affects traffic flow on the arterial system shall be limited to off-peak hours, as feasible.

CON18 Construction staging and vehicle parking, including workers' vehicles, shall be prohibited on streets adjacent to sensitive receptors such as schools, daycare centers, senior facilities, and hospitals.



CON19 The construction process shall utilize an on-site rock crushing facility with water control to suppress dust, when feasible.

CON20 Portable generators shall be low-emitting and use ultra low sulfur diesel (<15 parts per million) or gasoline.

CON21 Construction equipment shall use a combination of low sulfur diesel (<15 parts per million) and exhaust emission controls.

CON22 The construction process shall use equipment having the minimum practical engine size (i.e., lowest appropriate horsepower rating for the intended job).

CON23 Contractors shall be prohibited from tampering with construction equipment to increase horsepower or defeat emission control devices.

CON24 Metro shall designate a person to ensure the implementation of air quality mitigation measures through direct inspections, records reviews, and complaint investigations.

Finding. Implementation of Mitigation Measures CON19 through CON24 would reduce the effects of construction on air quality. However, regional and localized emissions would continue to exceed the SCAQMD significance thresholds. Therefore, the proposed project would result in a significant impact related to construction air emissions. This impact, although, significant, is considered to be a temporary impact that will occur during the pre-construction and construction phase activities. Therefore, the Metro Board finds that construction activity would result in a significant impact related to air quality regional and localized emissions.

6.2. Maintenance Facility (Where impacts are different to those discussed together with the LPA)

Displacement and Relocation

Displacement and relocation impacts would be considered significant if the Crenshaw/LAX Transit Corridor Project would:

- Displace substantial numbers of existing housing, necessitating the construction of replacement housing elsewhere; and/or
- Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere.

Impact. A significant impact would occur related to displacement and relocation for the preferred maintenance site alternative.

Reference. FEIS/FEIR 5.3.2 pg 5-13 –5-17

Mitigation Measures. See Mitigation Measure DR1 described previously



Additional Mitigation Measures for Maintenance Facility

S-DR2 Metro shall set up a business relocation process to oversee the relocation needs of the businesses that would be displaced as a result of a maintenance facility for the Crenshaw/LAX Transit Corridor. In addition, Metro shall attempt to minimize disruption to overall production of businesses that are connected with airport activities by relocating in as close proximity to LAX as possible.

S-DR3 Metro shall work with LAWA to ensure that potential displacement and relocation of rental car businesses are compatible with the long term implementation of the LAX Master Plan consolidated rental car center.

Finding. The preferred maintenance site alternative would require 12 full parcel acquisitions to accommodate a maintenance facility on this site. These parcels include industrial land uses. Many of the owners and tenants on this site have long term leases, were seeking to sublet property, or had either planned or completed recent improvements to their properties. A trading company on the site also has a one of a kind refrigeration system that would not be able to be relocated. There are two car rental facilities, one of which has acquired adjacent property for added capacity. The displacement of businesses within this site could result in loss of approximately 390 employees.

The preferred maintenance site alternative would not result in the displacement of any housing or populations. No significant direct impacts to residential displacement are anticipated with this alternative. However, the displacement of businesses may result in the loss of 390 employees which could necessitate replacement housing if not relocated in the vicinity; and therefore a potential significant indirect impact would occur without the implementation of mitigation measures.

The preferred maintenance site alternative is in close proximity to LAX and the success of many of these affected businesses depends on their proximity to the airport. The airport vicinity is highly urbanized and developed and as a result, relocation sites with proximity to the airport are scarce. Relocating all of the owners and tenants on the preferred maintenance site alternative, according to their individual needs, especially with proximity to the airport and available land, would be challenging. While adherence to the provisions of the Uniform Act and coordination with LAWA regarding the LAX Master Plan (Mitigation Measures DR1 (identified above) and S-DR2 and S-DR3) would provide displaced property owners and businesses compensation and assistance to relocate to an alternate location. The successful relocation of these businesses to make them operable in a competitive state would reduce the impact to less than significant. There is no certainty that all displaced businesses can be relocated in areas that ensure that there is no adverse effect on their competitive position. Therefore, the potential for indirect significant impacts from the displacement of businesses would remain after implementation of mitigation if they are relocated at a substantial distance from LAX. Under these circumstances, the Metro Board finds that a significant impact would remain.

Economic and Fiscal

A significant impact would occur for the preferred maintenance site alternative if a physical change occurred as a result of economic activity or if a physical change created a significant effect on economic conditions.



Impact. A significant impact would occur related to economic and fiscal effects for the preferred maintenance site alternative.

Reference. FEIS/FEIR 5.14.2 pg 5-72 –5-73

Mitigation Measures. This maintenance site alternative is located in an area within two miles of LAX. The activities at LAX, including business travel, tourist travel and goods movement each contribute to LAX's importance as a key element of the Southern California economy. Acquisition of property necessary for the maintenance facility would result in the displacement of a substantial number of employees working in a variety of businesses, each with their own unique relocation needs. The total estimated employment for this site is approximately 390 jobs. The displacement of this number of jobs and loss of property tax revenue would result in an adverse effect to the regional economy. The ability to relocate these owners and tenants would be pivotal in determining the extent of the impact to the regional economy. The successful relocation of all property owners and tenants would result in a less-than-significant impact. However, as discussed under displacement above, there is no certainty that all displaced businesses can be relocated in areas that ensure that there is no adverse effect on their competitive position. Nor is there certainty that the time frames for the Crenshaw/LAX Transit Project and implementation of the *LAX Master Plan* will be totally in sync to facilitate a seamless relocation of affected businesses in comparable facilities. The operation of a maintenance facility would result in a physical change that would affect job loss on the regional economy and the loss of government revenues if the displaced businesses do not relocate to comparable sites in the vicinity. Therefore, a significant economic and fiscal effect would remain after implementation of mitigation. Under these circumstances, the Metro Board finds that a significant impact would remain.

Construction – Air Quality

Impact. Regional and localized PM10 emissions would exceed the SCAMD significance thresholds. Therefore, a significant localized particulate matter impact would occur during construction of the maintenance facility.

Reference. FEIS/FEIR 5.16.4.3 pg 5-86–5-88

Mitigation Measures. See Mitigation Measures CON4 through CON24 described previously.

Findings. Regional and localized emissions would be generated by construction equipment, haul trucks, worker commute trips, earthwork activity, and architectural coating activity. Mitigation Measures CON4 through CON24 described above will be implemented to reduce air quality impacts to the greatest extent feasible. However, the Metro Board finds that regional construction emissions would result in a significant PM₁₀ impact for the maintenance facility.



Construction – Noise.

The project would have a significant impact on construction noise and vibration if:

- Noise and vibration levels exceed the standards set forth in the Los Angeles Municipal Code.

Impact. A significant noise impact would occur during construction of the maintenance facility.

Reference. FEIS/FEIR 5.16.4.4 pg 5-87–5-89

Mitigation Measures. See Mitigation Measures CON25 and CON26 described previously.

Additional Mitigation Measures for Maintenance Facility

- S-CON24** Noise barriers (e.g., sound attenuation blankets or solid walls) shall be placed such that the line-of-sight is blocked between sensitive receptors (e.g., residential and institutional land uses) and the project site, as feasible.
- S-CON25** During the early stages of construction plan development, natural and artificial barriers, such as ground elevation changes and existing buildings, shall be considered for use as shielding against construction noise.
- S-CON26** The contractor shall comply with Standard Specification 1565, FTA noise criteria. Each internal combustion engine used for any purpose on the job or related to the job shall be equipped with a muffler of a type recommended by the manufacturer. No internal combustion engine shall be operated without a muffler.
- S-CON27** Grading and construction contractors shall use quieter equipment as opposed to noisier equipment (such as rubber-tired equipment rather than metal-tracked equipment) as much as possible.
- S-CON28** The contractor shall submit a noise plan for construction activity associated with the preferred maintenance site alternative. The plan shall be prepared by a qualified acoustical engineer and should be approved by the resident engineer before construction is initiated. The noise control plan shall include an inventory of the equipment, the estimated noise level at 50 feet for each major piece of equipment, calculations of the noise levels at impacted sensitive receptors, and noise reduction measures for sensitive receptor locations where the predicted noise levels exceed the ambient noise level by 5 dBA. Impacted receptors include, but may not be limited to, residences to the west of the preferred maintenance site alternative.

Findings. Construction activity would exceed the 5-dBA significance threshold at multiple sensitive receptors. Mitigation Measures CON25 and CON26 described above and additional Mitigation Measures S-CON24 through S-CON28 described below would reduce construction noise levels by at least 5 dBA at sensitive receptors. However, construction noise level associated with the construction of the maintenance facility would still be significant. Therefore, the Metro Board finds that construction activity would result in a significant impact related to noise for the maintenance facility.



7. ENVIRONMENTAL IMPACTS FOUND LESS THAN SIGNIFICANT

The Metro Board finds that, based upon substantial evidence in the record, as discussed below, the following impacts associated with the project are less than significant, and no mitigation is required. Explanations below apply to the LPA, the five design options, and the MOSSs.

7.1 Parking

Impact. No significant impact to parking would occur.

Reference. FEIS/FEIR 3.2.5 pgs 3-50-3-52.

Mitigation Measures. None required.

Finding. On-street parking loss would occur primarily between Brynhurst Avenue and 63rd Street as a result of the inclusion of a rail right-of-way in the median of Crenshaw Boulevard. This on-street parking loss would occur on the inner portion of the frontage road that borders both sides of Crenshaw Boulevard. The frontage road would be eliminated to accommodate the center-running rail right-of-way. There is a total loss of 328 on-street parking spaces along Crenshaw Boulevard with a loss of 158 northbound and 170 southbound on-street parking spaces. A parking utilization survey conducted during the advanced conceptual engineering phase determined that the loss of on-street parking would not result in a parking shortage for the area. For the reasons stated above, the Metro Board finds impacts related to the loss of on-street parking would be less than significant.

The park-and-ride lots would provide a total of 330 parking spaces along the corridor to provide for demand by transit riders. This supply would meet the station area parking demand forecasted through the transit model. At other stations along the corridor where off-street parking would not be provided, spillover parking to the adjacent streets may occur, but is likely to be minimal based on parking demand at stations with park-and-ride facilities. Although the lack of parking supply may result in slightly reduced ridership, it preserves ridership associated with adjacent land uses and may also encourage transit patrons to use other modes of access such as walking, bicycling, transit and kiss-and-ride (drop-off). There is potential for shared use of existing and planned off-street parking resources should Metro and the owners of adjacent parking resources reach an agreement. However, outside of any agreements or access, owners of adjacent parking resources may provide parking controls, such as validation, to restrict transit parking. The implementation of parking controls and strategies are outside of Metro's jurisdiction. It is Metro's expectation that private owners would implement price controls to ensure that adequate parking is available for their customers. For the reasons stated above, the Metro Board finds impacts related to transit parking demand would be less than significant.

7.2 Land Use and Development

The project would result in a significant impact to communities and neighborhoods if it would result in a:



- Physical division of an established community
- Inconsistency with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project; or,
- Incompatibility with adjacent and surrounding land uses caused by degradation or disturbances that diminish the quality of a particular land use.

Impact. No significant impact to the division of an established community, inconsistency with land use policies or regulations, or incompatible land uses.

Reference. FEIS/FEIR 4.1.2 and 5.2.2 pgs 4-13-4-22 and 5-9-5-11.

Mitigation Measures. None required.

Finding. The LPA, design options and MOSs will be consistent with all applicable regional plans of agencies with jurisdiction over the project. The project will be consistent with all applicable land use plans, policies, regulations, and general plans of agencies with jurisdiction over the project. Furthermore, as a regional transit agency, Metro transit projects are not subject to local zoning and regulatory requirements. The proposed project would be located along Crenshaw Boulevard and the Harbor Subdivision, both existing transit infrastructure and the maintenance facility would be located in an industrial area containing existing industrial uses. Therefore, the project would be compatible with surrounding uses and would not prevent access within established communities or create a physical barrier which would divide an established community. Therefore, the Metro Board finds impacts related to land use would be less than significant.

7.3 Community and Neighborhoods

The project would result in a significant impact to communities and neighborhoods if it would result in a:

- Physical division of an established community

Impact. No significant impact to the division of an established community.

Reference. FEIS/FEIR 4.3.2 pgs 4-65-4-67

Mitigation Measures. None required.

Finding. The project would not result in changes to population, community cohesion and interaction, social values, quality of life, or result in isolation. The project would not create additional barriers, disruption, or displacement in the existing established communities and neighborhoods as it would operate along an existing freight railway and in the median of a major arterial. The project would not alter or block access to community assets, displace on- or off-street parking spaces, or impact economic development. Therefore, the Metro Board finds impacts related to communities and neighborhoods would be less than significant.

**7.4 Air Quality**

The project would result in a significant air quality impact if:

- Daily operational emissions were to exceed SCAQMD operational emissions thresholds for Volatile Organic Compounds (VOC), nitrogen oxides (NO_x), CO, (SO_x), PM_{2.5}, or PM₁₀;
- Project-related traffic causes CO concentrations at study intersections to violate the CAAQS for either the one- or eight-hour period. The CAAQS for the one- and eight-hour periods are 20 ppm and 9.0 ppm, respectively;
- The Crenshaw/LAX Transit Corridor Project would generate significant emissions of Toxic Air Contaminants (TACs); and/or
- The Crenshaw/LAX Transit Corridor Project would create an odor nuisance.

Impact. Significant air quality impacts of the LPA and other options do not exist except in the construction phase (see discussion in Section A.6).

Reference. FEIS/FEIR 4.5.2 and 4.15.2-3 pgs 4-95-4-4-104 and 4-279 – 4-302

Mitigation Measures. None required.

Finding. With regards to regional emissions, mobile emissions are not anticipated to exceed State or federal thresholds. Roadway intersections, park-and-ride facilities, and the proposed transit centers are not anticipated to generate CO (carbon monoxide) hotspots. The LPA would not generate significant emissions of toxic air contaminants or create an odor nuisance. The LPA, design options, and MOSs comply with the U.S. Environmental Protection Agency (USEPA) transportation conformity criteria. Therefore, the Metro Board finds that these potential air quality impacts are less than significant.

7.5 Energy

The Crenshaw/LAX Transit Corridor Project would result in a significant impact if it would result in an energy impact if it would lead to wasteful, inefficient, or unnecessary consumption of energy.

Impact. The LPA would result in less energy consumption than baseline conditions and, as such, would result in a beneficial energy impact.

Reference. FEIS/FEIR 4.10.3 pgs 4-168-4-170

Mitigation Measures. None required.



Finding. The LPA would decrease transportation energy consumption compared to No Build conditions by approximately one billion British Thermal Units (BTUs) per day. This decrease would be partially offset by energy use associated with stations (479,452 BTUs per day per station) and the Maintenance and Storage Facility (88,625,726 BTUs per day). The total decrease in daily energy consumption would be approximately 736 million BTU. The project would result in less energy consumption than baseline conditions and, as such, would result in a beneficial energy impact. An optional station would result in an additional 479,452 BTUs per day of energy use. This represents less than one percent of the 736 million BTUs in energy savings obtained from changes in transportation patterns. The MOSs would result in shorter segments and would not directly connect to the Expo or Green Lines. Compared to the LPA, the shorter segments would result in 35 percent fewer passenger boardings. The total decrease in daily energy consumption would be approximately 424 million BTU. Similar to the LPA, the MOSs would result in less energy consumption than No-Build conditions and, as such, would result in a beneficial energy impact. Therefore, the Metro Board finds the LPA, design options, and MOSs to be a beneficial impact of the project.

7.6 Growth Inducing Impacts

Growth inducing impacts would be considered significant if the proposed project has the potential to induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure).

Impact. The LPA would be located within a densely developed urban setting and would not extend into previously undeveloped areas that may induce growth inducing changes in such areas.

Reference. FEIS/FEIR 4.16.2 pgs 4-307-4-308

Mitigation Measures. None required.

Finding. The proposed project intends to meet the existing and future transit needs of the study area. The LPA and the design options may result in potential indirect growth-inducing effects may result from the micro-scale growth or development near proposed stations due to the implementation of local and State land use policies or local planning objectives, which may encourage transit-oriented development, station area planning, or housing density bonuses adjacent to transit corridors. However, this potential indirect growth is speculative at this time. According to CEQA, it must not be assumed that growth is necessarily beneficial, detrimental, or of little significance to the environment. Therefore, no significant growth-inducing impacts are anticipated.

Findings for Impacts Determined to be Less than Significant: The Metro Boards finds that the above identified impacts require no further mitigation to be considered less than significant.



8 CUMULATIVE IMPACTS

The cumulative impacts analysis in the FEIS/FEIR incorporates the regional projections from SCAG's 2008 RTP, the Metro 2009 Long Range Transportation Plan, and Measure R, a half-cent sales tax approved by the voters in November 2008. In addition, the following are known large projects that will be completed through the year 2035:

- Baldwin Hills Crenshaw Mall Expansion
- Bedford Parc/Promenade Mixed Use Development
- Buckingham Place Senior Development
- Crenshaw/Exposition Mixed Use Development
- District Square Retail Development
- Forum Site Mixed Use Development
- Home Stretch at Hollywood Park Retail Development
- Inglewood Promenade Retail Development
- Los Angeles County Office Park Development
- Market Plaza Retail Development
- Marlton Square Mixed Use Development
- Prairies Promenade Retail Development
- The Renaissance Residential Development

These plans and projects reflect transportation, population, employment, and land use data for the six-county SCAG area through the year 2035. The region wide impact analysis conducted in the 2008 RTP PEIR (SCH No. 2007061126, May 2008), serves as the basis for this analysis of cumulative impacts and is incorporated by reference, per Section 15150 of the CEQA guidelines. SCAG states that lead agencies, such as Metro, may use the region-wide impact analysis contained in the RTP PEIR as the basis of their cumulative impact analysis. The RTP PEIR contains a thorough analysis of environmental impacts resulting from implementation of various transportation projects throughout SCAG's six county region that encompasses approximately 38,000 square miles. Therefore, the RTP PEIR is used as the basis of this cumulative impact analysis and is hereby incorporated by reference per Section 15150 of CEQA guidelines.

Section "4.17 Cumulative and Indirect Impacts" of the FEIS/FEIR indicates the potential cumulative impacts in the areas described below. All remaining cumulative environmental resources were found to not be cumulatively significant.

8.1. Traffic, Circulation, and Parking

The RTP PEIR indicates that the region is expected to grow in both population and vehicle miles traveled (VMT). Development and redevelopment would result in increased traffic congestion, particularly along Crenshaw Boulevard, with the planned expansion of the Baldwin Hills Crenshaw Plaza. The SCAG RTP PEIR found significant cumulative impacts related to transportation. The LPA, design options, and MOSs would expand



regional transportation choices and are aimed at improving regional quality of life and overall mobility. The LPA, design options, and MOSs would result in a decrease in VMT due to the increased use of transit. For the reasons stated above, the Metro Board finds impacts related to cumulative traffic circulation impacts would be less than significant.

The increase in transit use reduces the reliance on automobiles and generally reduces the demand for parking on a regional basis. The study area is heavily developed and built out. Crenshaw Boulevard and other areas along the proposed corridor offer limited off-street parking. As outlined in Section 3.0 Transportation Impacts, the supply of parking provided by the LPA, design options, and MOSs would meet the demands of the transit users.

8.2. Land Use and Development

Land use and development patterns are not expected to substantially change at a regional level and when the project is considered as part of the Metro Long Range Plan, it would play an important role in expanding regional transportation choices and in improving regional quality of life and overall mobility. The project would be compatible with the study area's land uses and would provide connectivity between land uses and activity centers. Therefore, no significant cumulative impacts associated with land use are anticipated. No cumulative population growth beyond the RTP projections from the proposed project in conjunction with the projects within the RTP would be expected. The Metro Board finds that this impact would be less than significant.

8.3. Displacement and Relocation of Existing Uses

Implementation of the projects within the RTP would result in substantial right-of-way acquisition and considerable displacement of homes and businesses. Implementation of the Crenshaw/LAX Transit Corridor Project would involve termination or non-renewal of leases and right-of-way acquisition, as discussed in Section 4.2 Displacement and Relocation of Existing Uses. No significant cumulative impacts to displacement and relocation were identified in the RTP PEIR. The right-of-way impacts of the project would be mitigated through the use of relocation assistance programs and be isolated to areas along the alignment. Future projects along the alignment, including the LAX Master Plan Project could result in the acquisition and displacement of homes and businesses. However, similar to the proposed project, future projects along the alignment that result in the displacement of existing use would be required to comply with applicable relocation assistance programs and no cumulative impact would occur. The Metro Board finds that this impact would be less than significant.

8.4. Community and Neighborhoods

Projects included in the RTP are intended to increase the overall accessibility and mobility of persons within the SCAG region. No significant cumulative impacts to community and neighborhoods would result from the RTP. The Crenshaw/LAX Transit Corridor Project would contribute to the beneficial impact of increased accessibility to community resources, businesses, and residences and increased regional mobility. Therefore, the proposed project would not contribute to an adverse cumulative effect to community cohesion. The Metro Board finds that this impact would be less than significant.

**8.5. Visual Quality**

The RTP PEIR concludes that RTP projects potentially would obstruct views of scenic resources, thus resulting in a cumulative visual quality impact. The project would require potential acquisitions, construction of elevated guideway and stations, removal of landscaped medians and roadway widening on Crenshaw Boulevard (designated scenic highway), construction of large, elevated structural components, and removal of screening vegetation between a residential neighborhood and the BNSF tracks. This would impact the visual character of these areas. Implementation of mitigation measures would reduce impacts and those impacts and these impacts would be isolated and not contribute to a cumulative visual impact. Therefore, the project would not contribute to cumulative visual quality impacts when considered in conjunction with the projects in the RTP. The Metro Board finds that this impact would be less than significant.

8.6. Air Quality

The project would help to remove vehicles from roadways and freeways, decreasing the VMT and the usage of fuels. Lower automobile VMT corresponds to a reduction of criteria pollutant emissions from the vehicles. Consistent with the RTP PEIR air quality analysis, the project would result in a net beneficial contribution effect to cumulative regional air quality resulting from the increased transit ridership and the anticipated reduction in automobile use. The project would decrease GHG emissions compared to baseline conditions and would not result in emissions of criteria pollutants that exceed the federal thresholds. Therefore, the project would not contribute to a cumulative adverse effect on air quality. The Metro Board finds that this impact would be less than significant.

8.7. Noise and Vibration

Resulting noise and vibration effects of the project have been identified from four potential sources: passby noise from LRT vehicles, warning signals and areas of special track work, and vibration effects. All significant noise impacts would be mitigated and operation of the project would not contribute to cumulative noise and vibration impacts. The Metro Board finds that this impact would be less than significant.

8.8. Ecosystems and Biological Resources

The RTP PEIR analysis indicates that cumulative impacts to biological resources could occur due to construction in undeveloped areas and growth and development on natural lands. However, there are no undeveloped areas, and no sensitive species or habitat located directly within the project area. Compliance with the City of Los Angeles Native Tree Ordinance and implementation of mitigation measures would reduce potential impacts to biological resources to less than significant levels. The operation of the proposed project would be along a defined corridor within a highly urbanized area and would not contribute to significant cumulative biological resource impacts. The Metro Board finds that this impact would be less than significant.

8.9. Geotechnical/Seismic/Subsurface/Hazards/Hazardous Materials

Geotechnical hazards are site-specific, and there is little, if any, cumulative geological relationship between the proposed project and future projects. Potential hazards



including the Newport-Inglewood fault, liquefaction, and seismically-induced settlement have been identified for the project. Standard construction procedures for transportation projects ensure that local geotechnical conditions would be considered and addressed with mitigation measures. As with the proposed project, other future projects would be subject to the same regulations pertaining to geotechnical conditions. Therefore, the project would not contribute to cumulative impacts related to geotechnical, subsurface, and seismic conditions. The Metro Board finds that this impact would be less than significant.

Hazards and hazardous materials could be encountered during construction and operation of the project and mitigation has been identified for hazards and hazardous materials impacts would ensure that less-than-significant impacts would occur. The proposed construction activities are not likely to present a substantial cumulative impact in concert with other proposed projects, if conducted in accordance with applicable hazardous waste laws, statutes and regulations in conjunction with use of sound hazardous material detection and management practices. Hazardous materials encountered during construction will be removed or treated in place, thus reducing the potential for cumulative impacts. Therefore, the project would not contribute to cumulative impacts related to hazards and hazardous materials. The Metro Board finds that this impact would be less than significant.

8.10. Water Resources

SCAG's analysis of the RTP PEIR concludes cumulative impacts to water quality would result due to projected growth induced by the RTP, and would include increased impervious surfaces, increased development in alluvial fan floodplains, and increased water demand and associated impacts, such as drawdown of groundwater aquifers. Construction and operation of the LPA, design options, and MOSs will not result in significant impacts on water resources. Compliance with NDPES standards, implementation of a SWPPP, and mitigation measures and Best Management Practices would ensure no significant short- and long-term impacts to drainage patterns, surface waters, groundwater quality, discharge of pollutants, construction-related erosion and sedimentation, or exposure of people or structures to flood-related hazards would occur. Therefore, the project would not make a cumulatively considerable contribution to significant cumulative water quality impacts. The Metro Board finds that this impact would be less than significant.

8.11. Energy

The implementation of the proposed project would help to remove vehicles from roadways and freeways, easing the increase in VMT and the usage of fuels. The project would result in less energy consumption than baseline conditions and, as such, would result in a beneficial energy impact. Therefore, the project would make a beneficial contribution to the region's cumulative energy impacts. The Metro Board finds that this impact would be less than significant.

8.12. Historic, Archaeological and Paleontological Resources

The RTP PEIR indicates that a significant cumulative impact to cultural resources would result due to a substantial increase in urbanization in the SCAG region. Certain transportation improvements in the RTP would result in significant impacts to historic,



archaeological, and paleontological resources. No significant impacts to cultural resources would result from the Crenshaw/LAX Transit Corridor Project. The project area is already heavily urbanized and the proposed project would not contribute to the adverse cumulative cultural resources impacts detailed in the RTP PEIR. The proposed project includes requirements that if buildings or structures are altered for the proposed project, modifications will be made in accordance with the Secretary of Interior's Standards such that the impacts would not be adverse and would be less than significant. The alternatives would not considerably contribute to adverse cumulative cultural resources impacts.

Regarding archaeological resources, the proposed project is located in a heavily developed urban area, and no National Register-eligible sites were identified. Therefore, the proposed project would not contribute to significant cumulative impacts in regard to archaeological resources. However, one pre-recorded site was identified eleven feet below the surface; therefore, even with the majority of the project area developed there is the potential for buried archaeological deposits beneath the developed land surface. Discovery of archaeological resources is possible during construction of the LPA, design options, and MOSs, and if a National Register-eligible archaeological resource is damaged or destroyed during construction of the LPA, design options, and MOSs, would contribute to the adverse cumulative effect on archaeological resources.

Based upon the paleontological review, the majority of the project area has a high level of sensitivity for paleontological resources, especially at depths below 5 feet. The LPA, design options, and MOSs may require excavation exceeding five feet for below-grade segments, foundations for elevated guideways and at station locations. While it is unlikely, if construction of the LPA, design options, and MOSs destroys a significant paleontological resource, these alternatives would contribute to an adverse cumulative impact on paleontological resources.

The Metro Board finds that this impact would be less than significant.

8.13. Parklands and Community Facilities

The project would have the beneficial impact of situating public transit adjacent to parks, and thereby, potentially increasing accessibility to the parks. Although the proposed project would potentially make these parklands more accessible, this accessibility would not create such a demand on the parklands that they would need to be expanded or have new facilities constructed. Overall, the alternatives would contribute to beneficial cumulative impacts related to parklands due to the improved accessibility.

The project would be served by existing public service facilities and would not generate an increase in the need for new or expanded public services in the vicinity or interfere with response times of police and fire service providers. Therefore, the project would not contribute to adverse cumulative impacts related to community/public facilities. The Metro Board finds that this impact would be less than significant.

8.14. Economic and Fiscal

The amount of materials and supplies required for the proposed project, however, is relatively small compared to all construction projects that would be on-going in the region. As such, it is unlikely that the state or local governments would see a substantial



increase in sales tax revenues. The project is anticipated to generate two thousand direct construction jobs over a five year period that would provide a beneficial effect to the economy. It is expected that the regional labor force would meet the expected demand for labor for all of the alternatives. It is not expected that the labor expenditures would result in substantial net new expenditures for construction labor in the region. As such, economic and fiscal impacts would be less than significant for all project alternatives. The project is not expected to contribute to significant cumulative economic and fiscal impact. The Metro Board finds that this impact would be less than significant.

8.15. Safety and Security

There is nothing inherent in transportation improvements that would be reasonably anticipated to result in significant cumulative safety and security impacts. Community outreach has identified concern over the pedestrian safety of an at-grade alignment along Crenshaw Boulevard. Crenshaw Boulevard would contain one at-grade segment, which could have a potential cumulative effect in the area. Implementation of mitigation measures would ensure that these impacts are reduced to less-than-significant levels. In addition, implementation of the project, or other RTP projects may have a beneficial cumulative effect in this area, due to safety and security elements (personnel, technology and physical improvements) associated with these projects. Therefore, the project would not make a cumulatively considerable contribution to a significant cumulative safety or security impact. The Metro Board finds that this impact would be less than significant.

8.16. Construction

Construction impacts, by nature, would be temporary and intermittent over the construction period for the Crenshaw/LAX Transit Corridor Project. Over this time period, other developments in the vicinity may compound construction nuisances, such as air quality, noise, and traffic delays, for the community and motorists in isolated areas in and around the Crenshaw/LAX Transit Corridor. The project area is not an area growing rapidly and there are only two major development projects adjacent to the proposed project alignment that could potentially have a short-term cumulatively considerable construction impact. Exposition Phase I will have been completed by the time construction of the Crenshaw/LAX Transit Corridor Project will begin. Exposition Phase II is scheduled to be completed in 2015 and construction will be occurring at the same time. The construction of Exposition Phase II would occur more than three miles to the west and the likelihood of a direct combined effect would be low. However, there could be some subregional traffic effects for people traveling across multiple communities. In addition, there are only two large development projects within the Corridor. The Crenshaw/LAX Transit Corridor Project includes measures to minimize construction impacts and thereby, reduce the proposed project's contribution to cumulative construction impacts. The project construction management plan would reduce the impacts to the greatest extent feasible and the project would not make a cumulatively considerable contribution to a significant cumulative construction impact.

For the reasons stated above, the Metro Board finds cumulative impacts for the environmental resources described above would be less than significant.



9 ALTERNATIVES AND MITIGATION MEASURES

9.1 Prior Analysis of Alternatives

Alternatives evaluated in the Crenshaw/LAX Transit Corridor evolved over the past 40 years, as the need for transportation improvements in the corridor has been established through a series of transportation plans and studies undertaken by Metro and its predecessor agencies – the Southern California Rapid Transit District (SCRTD) and the Los Angeles County Transportation Commission (LACTC). These included the *Inner-City Transit Needs Assessment Study Final Report* (1993) and the *Crenshaw Corridor Recovery and Revitalization Environmental Impact Report* (1994).

Metro has completed three transportation studies of the corridor over the past 13 years. In 1994, the *Crenshaw-Prairie Corridor Preliminary Planning Study* clearly identified the need for high-capacity transit system improvements, with two viable transit service corridor alternatives. The related modal options were studied further in December 2000 with the publication of the *Crenshaw-Prairie Corridor Route Refinement Study*. This report identified a set of viable transportation alternatives for the corridor. In 2003, the *Crenshaw-Prairie Corridor Major Investment Study* (MIS) was completed to assist decision-makers in evaluating the most effective solution, or phasing of solutions, to the transportation challenges identified in the corridor within the context of local goals and objectives. In the process of completing these three studies, the corridor area was further defined. In the northern portion of the corridor the width of the boundaries was determined based on a logically equidistant area to the west and east of Crenshaw Boulevard. In the southern portion of the corridor, the width of the boundaries was determined by similar equidistant areas to the west and east of the route alternative alignments extending southwest from and including Crenshaw Boulevard.

At Metro's April 2007 Board meeting, the Bus Rapid Transit and Light Rail Transit alternatives were selected for environmental review and further analysis. Six full corridor alternatives were identified for screening in the DEIS/DEIR. Following preparation of the DEIS/DEIR in September 2009, the Metro Board adopted a Locally Preferred Alternative (LPA) consisting of the Light Rail Transit (LRT). Based on public comments and concerns expressed during the comment period, the Metro Board, as part of its actions on the project, removed from further consideration the two preferred maintenance facility sites (Sites B and D) that were originally evaluated in the DEIS/DEIR.

The analysis of new maintenance site alternatives and associated environmental impacts was presented in a Supplemental Draft Environmental Impact Statement/Recirculated Draft Environmental Impact Report (SDEIS/RDEIR). At its April Meeting, the Metro Board selected the Site #14 – Arbor Vitae Bellanca Site as the preferred maintenance facility site.

This LPA is reflective of the Crenshaw/LAX LRT Alternative analyzed as the Alignment Alternative 5 in the DEIS/DEIR. The FEIS presents a complete analysis of the revised LPA, an associated maintenance facility, two potential Minimum Operable Segments (MOSs), and five design options. The Board may adopt a Project Definition that includes a combination of the revised LPA and any of the other elements (MOSs and design options).



9.2 Findings for Environmentally Superior Alternative

Section 15126.6(e)(2) of the CEQA Guidelines requires that an environmentally superior alternative be identified among the selected alternatives. If the No-Build Alternative is identified as the environmentally superior alternative, the identification of the next best environmentally superior alternative must be identified. As described in the DEIS/DEIR and the FEIS/FEIR, the No-Build Alternative has been found to have the least amount of environmental impacts and is the environmentally superior alternative.

Of the alternatives described in the DEIS/DEIR, the TSM Alternative would be identified as the next environmentally superior alternative. However, this alternative did not meet basic project objectives and is, therefore, considered infeasible. The LRT Alternative evaluated in the DEIS/DEIR was identified as environmentally superior to the BRT Alternative and achieved more project objectives. Therefore, this alternative was identified as the LPA to be evaluated in greater detail in the FEIS/FEIR.

9.3 No-Build Alternative

This No-Build alternative is required by Section 15126.6 of the CEQA Guidelines and consists of existing and committed elements of the region's transportation plan, excluding the proposed fixed guideway transit (bus and light rail transit) investments for the study corridor. The No-Build Alternative included: (1) all existing highway and transit services and facilities; (2) the current Metro *2001 Long Range Transportation Plan* committed highway and transit projects that are environmentally cleared or under construction (including Exposition Phase I); and (3) the Southern California Association of Governments' *2008 Regional Transportation Plan (RTP)* committed highway and transit projects. Projects that are unfunded in the Metro *2001 Long Range Transportation Plan* are not included in the No-Build Alternative. There are additional projects which have not yet completed their environmental study or are unfunded as of fall 2008 (e.g., Exposition Phase II, Westside Extension, and the Regional Connector) that are not included in the No-Build Alternative.

Findings for No-Build Alternative

The Metro Board finds that specific economic, legal, social, technological, or other considerations, including considerations for the provision of employment opportunities for highly trained workers, make infeasible the No-Build Alternative identified in the FEIS/FEIR (CEQA Guidelines 15091(a)(3)). Although the No-Build Alternative would involve fewer environmental impacts, it would not provide the desired levels of mobility and accessibility for the lower-income, transit-dependent and community that it would serve. It would not provide adequate access to the broader range of employment, shopping, educational, and cultural opportunities and, therefore, would not be consistent with the goals and objectives for the Crenshaw/LAX Transit Corridor as developed through the extensive studies and public participation in the corridor.

9.4 TSM Alternative

The TSM Alternative enhances the No-Build Alternative by expanding the Metro Rapid bus services operating in the Crenshaw Transit Corridor. Intersection improvements such as improved signal timing and allowing buses better signal priority would constitute systems costs for the TSM alternative.

**Findings for TSM Alternative**

The Metro Board finds that specific economic, legal, social, technological, or other considerations, including considerations for the provision of employment opportunities for highly trained workers, make infeasible the TSM Alternative identified in the DEIS/DEIR (CEQA Guidelines 15091(a)(3)). Although the TSM Alternative would involve fewer environmental impacts, it would not provide the desired levels of mobility and accessibility for the lower-income, transit-dependent and community that it would serve. It would not provide adequate access to the broader range of employment, shopping, educational, and cultural opportunities and, therefore, would not meet the basic goals and objectives for the Crenshaw/LAX Transit Corridor as developed through the extensive studies and public participation in the corridor.

9.5 BRT Alternative

The BRT Alternative provides new transit services in the Crenshaw Transit Corridor, which would travel in mixed-traffic and in exclusive curb lanes. The BRT services would use low-floor, compressed natural gas (CNG) powered (or other clean burning alternative), articulated vehicles, with multi-doors for boarding. Enhanced BRT stops and stations would be constructed for passengers to access the system.

Findings for BRT Alternative

The Alternatives Analysis identified that a light rail transit and a bus rapid transit alternative be studied for further consideration based on the evaluation criteria. The two alternatives identified for further study in the Alternatives Analysis, along with a No Build Alternative and a Transportation Systems Management Alternative underwent a comprehensive environmental review in the DEIS/DEIR. Based on the results of this evaluation and public input received, the Light Rail Alternative was identified as environmentally superior to the BRT Alternative. The LRT Alternative proved to generate the greatest travel time savings and reliability, higher ridership for comparable segments, a stronger support of community goals for economic development, and a connectivity with other elements of Metro's regional transit system (specifically, the Metro Green Line). The BRT Alternative did not yield strong travel time benefits due to mixed-flow operation and the slow speeds required of BRT vehicles at un-gated crossings along the Harbor Subdivision railroad right-of-way. Additional traffic impacts would occur from the conversion of mixed flow lanes in narrow sections of Crenshaw Boulevard.

9.6 Findings for LPA

The LRT Alternative evaluated in the DEIS/DEIR was identified as environmentally superior to the BRT Alternative and achieved more project objectives. Therefore, this alternative was identified as the LPA to be evaluated in greater detail in the FEIS/FEIR. As part of the FEIS/FEIR preparation process, Metro considered design options and MOSs for the project, which are discussed below.

Neither the fully covered trench nor the Partially-Covered LAX Trench Option would result in safety risk from airport-related conflict since both are covered in front of the runways. There are no noise sensitive receptors in the vicinity of the LAX trench and no noise impacts would occur to either alternative. Both options would be below-grade and would not result in any visual impairment. Therefore, the Partially-Covered LAX Trench



Option would neither be inferior nor superior to the LPA. The optional station at Manchester would result in increased acquisition of property and construction impacts from an additional station. Mitigation measures would reduce these impacts to less than significant. This option would not be environmentally superior to the LPA. The Below-Grade Crossing at Centinela option would result in the loss of approximately 3 percent more palm trees and increased construction impacts from additional excavation and traffic detours. However, this option would be marginally environmentally superior to the at-grade configuration in the LPA because the grade separation would result in a lower potential for pedestrian-train conflict, would facilitate the flow of vehicular traffic, and the elimination of the grade separation would reduce the noise impacts from warning signals. The optional below-grade station at Vernon would result in increased acquisition of property and construction impacts from cut-and-cover construction of a below-grade station. This option would not be environmentally superior to the LPA. The alternative southwest portal at the Crenshaw/King Station would require less acquisition than the base portal location, but would be located adjacent to the Broadway Historic building and would result in a de minimus use with an underground connection to the basement of the Broadway building. With implementation of mitigation measures, no impacts would occur to the Broadway building. However, this design option would not be environmentally superior to the LPA.

The MOSs would not be environmentally superior to LPA with the exception that these shorter route options would result in less excavation and subsequent acquisition and construction-related impacts. The impacts of the MOS-King and MOS-Century Alternatives would be essentially the same as the LPA with traffic, parking and circulation impacts being redistributed to the new terminal station locations at King and Century, respectively. The greatest station area impacts would result from the MOS-King where the ridership and parking demand would increase by 211 daily boardings and 26 parking demand spaces at the Crenshaw/King Station terminus. Under MOS-Century, the ridership would decrease by 150 daily boardings and decrease parking demand by 10 spaces at the Aviation/Century Station terminus. The other key distinction of these shorter alignment options is that they reduce the beneficial effects from the full route LPA particularly in the areas of air quality, energy resources, and regional connectivity. The full-length LPA would be environmentally superior.

9.7 Findings for Mitigation Measures

The Metro Board has considered all of the Mitigation Measures recommended in the FEIS/FEIR for the LPA and other project elements. None of the recommended measures that are within the Metro Board's jurisdiction have been rejected by the Metro Board. To the extent that these Findings conclude that various proposed Mitigation Measures outlined in the FEIS/FEIR are feasible and have not been modified, superseded or withdrawn, the Metro Board hereby binds itself to implement or, as appropriate, require implementation of these measures. These Findings, in other words, are not merely informational, but rather constitute a binding set of obligations that will come into effect when the Metro Board adopts a resolution approving the LPA (possibly including additional options). The Mitigation Measures are referenced in the Mitigation Monitoring and Reporting Plan adopted concurrently with these Findings and will be effectuated through the process of constructing and implementing the LPA.



10 STATEMENT OF OVERRIDING CONSIDERATIONS

CEQA requires the decision-making agency to balance, as applicable, the economic, legal, social, technological, or other benefits of a project against its unavoidable risks when determining whether to approve a project. If the specific economic, legal, social, technological or other benefits of the project outweigh the unavoidable adverse environmental effects, those effects may be considered acceptable (CEQA Guidelines Section 15093(a)). CEQA requires the agency to support, in writing, the specific reasons for considering a project acceptable when significant impacts are not avoided or substantially lessened. Those reasons must be based on substantial evidence in the FEIS/FEIR or elsewhere in the administrative records (CEQA Guidelines Section 15093(b)). In accordance with the requirements of CEQA and the CEQA Guidelines, the Metro Board finds that the Mitigation Measures identified in the FEIS/FEIR and the Mitigation Monitoring and Reporting Plan, when implemented, avoid or substantially lessen virtually all of the significant effects identified in the FEIS/FEIR. Nonetheless, certain significant impacts of the project are unavoidable even after incorporation of all feasible Mitigation Measures. These significant unavoidable impacts are summarized below.

10.1.1 LPA (Alignment and Stations), Design Options, MOSs, and Maintenance Facility

■ Impacts related to Traffic

Intersections. The project would result in a significant impact at the Crenshaw Boulevard/54th Street intersection for signal cycle lengths less than 150 seconds (using the LADOT criteria). The analysis shows that the project would cause the LOS to degrade from C to D with an increase in delay of over 7.5 seconds. There are no feasible mitigation measures which would eliminate this impact.

■ Impacts related to Construction – Air Quality

Regional and Localized Construction Air Quality Emissions. The project would result in significant construction air quality impacts from NO_x, PM_{2.5}, and PM₁₀ emissions after implementation of Mitigation Measures described in Section A.6 of these Findings. Regional construction emissions would exceed the NO_x significance threshold and localized emissions would exceed the NO_x, PM_{2.5}, and PM₁₀ significance thresholds. Implementation of mitigation measures would reduce the impacts of construction on air quality. However, regional and localized emissions would continue to exceed the SCAQMD significance thresholds. Therefore, the proposed project would result in a significant impact related to construction air emissions. This impact, although, significant, is considered to be a temporary impact that will occur during the pre-construction and construction phase activities.



10.1.2 Maintenance Facility (Where impacts are different to those discussed together with the LPA)

■ **Impacts related to Displacement and Relocation**

Indirect Impact from Displacement of Businesses. The preferred maintenance site alternative would require 12 full parcel acquisitions to accommodate a maintenance facility on this site. The displacement of businesses within this site could result in loss of approximately 390 employees. Relocating all of the owners and tenants on the site, according to their individual needs, especially with proximity to the airport and available land, would be challenging. While adherence to the provisions of the Uniform Act and coordination with LAWA regarding the LAX Master Plan may lessen acquisition and relocation impacts from the maintenance facility, and the successful relocation of all property owners and tenants would result in a less-than-significant impact. However, there is no certainty that all displaced businesses can be relocated in areas that ensure that there is no significant impact on their competitive position. Nor is there certainty that the time frames for the Crenshaw/LAX Transit Project and implementation of the LAX Master Plan will be concurrent and coordinated enough to facilitate a seamless relocation of affected businesses in comparable facilities. Therefore, the feasible mitigation measures identified would not eliminate this impact with certainty. Under these circumstances, the Metro Board finds that a significant impact would remain.

■ **Impacts related to Economic and Fiscal Effects**

Impact from Job Loss on the Economy. Acquisition of property necessary for the maintenance facility would result in the displacement of a substantial number of employees working in a variety of businesses, each with their own unique relocation needs. The total estimated employment for this site is approximately 390 jobs. The displacement of this number of jobs and loss of property tax revenue would result in an adverse effect to the regional economy. The ability to relocate these owners and tenants would be pivotal in determining the extent of the impact to the regional economy. The successful relocation of all property owners and tenants would result in a less-than-significant impact. However, as discussed under displacement above, there is no certainty that all displaced businesses can be relocated in areas that ensure that there is no adverse effect on their competitive position. Nor is there certainty that the time frames for the Crenshaw/LAX Transit Project and implementation of the *LAX Master Plan* will concurrent and coordinated enough to facilitate a seamless relocation of affected businesses in comparable facilities. There were no additional feasible mitigation measures other than those identified for displacement and relocation that would eliminate this impact with certainty. Under these circumstances, the Metro Board finds that a significant impact would remain.

■ **Impacts related to Construction -Air Quality**

Regional and Localized PM10 emissions. Construction emissions would be generated by construction equipment, haul trucks, worker commute trips, earthwork activity, and architectural coating activity would result in a significant PM₁₀ impact for the maintenance facility. Mitigation Measures CON4 through CON24 described above will be implemented to reduce regional air quality impacts to the greatest extent feasible but would not eliminate this impact. Under these circumstances, the



Metro Board finds that a significant impact would remain. This impact, although significant, is considered to be a temporary impact that will occur during the pre-construction and construction phase activities.

■ **Impacts related to Construction (Noise)**

Construction activity would exceed the 5-dBA significance threshold at multiple sensitive receptors. The feasible mitigation measures identified would reduce construction noise levels by at least 5 dBA at sensitive receptors but would not eliminate this impact. Under these circumstances, the Metro Board finds that a significant impact would remain. This impact, although significant, is considered to be a temporary impact that will occur during the pre-construction and construction phase activities.

The Metro Board further specifically finds that notwithstanding the disclosure of these significant impacts, there are specific overriding economic, legal, social, technological, and other reasons for approving this project. Those reasons are as follows:

Balancing Transportation Expenditures. The project would provide light rail transit service to the Crenshaw/LAX Transit Corridor communities. Implementing LRT service in the corridor would help restore the balance of regional capital transportation expenditures.

Regional Connectivity. Light rail service would also offer improved access for area residents to local destinations, employment centers, and to the regional rail and bus system. The project is expected to increase the number of daily transit trips by 3,500 compared with the current bus service offered by the No-Build Alternative and reduce travel times.

Transit Infrastructure. The project would provide a convenient and reliable transportation infrastructure to transit-dependent populations. The LRT will travel within a dedicated right-of-way that will not be affected by daily local traffic conditions.

Vehicle Miles Traveled. The project is anticipated to decrease the study area Daily Auto Vehicle Miles Traveled (VMT) by 167,384 when compared to the No-Build Alternative. This would result in long-term beneficial effects on air quality, especially as a larger proportion of electricity usage is replaced by renewable energy sources.

Construction Employment. The project is anticipated to generate two thousand direct construction jobs over a five year period. In addition, Metro is formulating a local hiring policy for the construction and operational related job opportunities for the corridor. Such a program will include resources for job development and training. Metro currently offers a series of programs designed to encourage minority and women-owned businesses to participate in the construction and operation of new transportation projects.

Compatibility with Transit-Oriented Development. The project is likely to provide new accessibility, thereby facilitating transit-oriented development (TOD) opportunities in or near station areas, particularly where there are local land use incentives and favorable market conditions. Interest in the development of land adjacent to the proposed alignment has already become evident throughout the stretch of the corridor. In a corridor where growth is primarily commercial and industrial businesses, demand would



encourage opportunities for mixed-use development that could provide needed housing and space for retail, commercial, industrial, and social service uses. In addition, landscape treatments along the light rail line could enhance the urban design of the communities within the transit corridor, making opportunities for development more attractive.

On balance, the MTA Board finds that there are specific, economic, legal, social, technological, and other considerations associated with the project that serve to override and outweigh the project's significant impacts and, thus, the significant impacts are considered acceptable.