

State of California
Business, Transportation and Housing Agency
Department of Transportation

HIGHWAY ROUTE MATTERS
New Public Road Connection
Resolution S-713
10-SJ-12 KP 16.11/17.19 (PM 9.99/10.66)

Prepared by:
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CTC Meeting: September 28-29, 2000

Agenda Item: 2.3b.(2)

Original Signed by

W.J. EVANS, Deputy Director

Finance

September 1, 2000

NEW PUBLIC ROAD CONNECTION

RECOMMENDATION

Submitted to the California Transportation Commission are Resolution S-713 and maps of the location on State Highway Route 12. The County of San Joaquin has requested approval of a new public road connection to Route 12. Pursuant to Section 100.2 of the Streets and Highways Code, no local road shall be connected with any freeway until the Commission adopts a resolution consenting thereto. It is recommended that the Commission approve the resolution in accordance with the recommendation of the Deputy Director, Project Development. The resolution grants approval of a new public road connection as an intersection to Route 12 in the County of San Joaquin, near the City of Lodi, at Kilo Post 16.7 (Post Mile 10.4).

A Project Study Report was completed in 1996. A Project Report is prepared with approval anticipated in September 2000. The project has been determined to be categorically exempt from the California Environmental Quality Act (CEQA).

Original Signed by

Recommended by: BRENT FELKER, Deputy Director Project Development

Background

Route 12 is an interregional commuter, recreational and commodity transport route connecting the northern San Francisco Bay Area with the Central Valley Region. Route 12 is predominately a two-lane conventional highway. Within the project area, Route 12 transitions between a two-lane highway and a four-lane divided highway from approximately 1200 m (.75 mile) west of to 800 m (.50 mile) east of the centerline of Interstate 5.

Route 12, from Interstate 80 to Route 99, was added to the State Highway System in 1919. On May 21, 1968, the California Highway Commission adopted this portion of Route 12 in San Joaquin County as a freeway. Existing connections to Route 12 are permitted until Route 12 is converted to a freeway or until such connections can be shown to impede operations of Route 12. The district has studied this segment of Route 12 and has concluded that this portion of the existing alignment of Route 12 is not adequate for freeway purposes. Consequently, conversion of this segment of Route 12 to a full freeway will not be accomplished in the foreseeable future and thus this segment of Route 12 was denominated from a freeway to a controlled access highway on August 31, 2000. The district is in the process of determining the most appropriate alignment for Route 12.

The study of Route 12 intersection improvements was initiated in 1995 by San Joaquin County for a General Plan Amendment application for a commercial development in the northeast corner of the Route 12/Thornton Road intersection.

Caltrans worked with San Joaquin County in the latter part of 1995 to review traffic impacts surrounding the existing Thornton Road/Route 12 Intersection considering all existing approved development, plus other pending development proposals at this location. The conclusion of this joint analysis was that if existing approved and other proposed development does occur, the Thornton Road/Route 12 intersection needs to be relocated to the east, away from the Route 12/Interstate 5 interchange along with other operational improvements for the intersection to function satisfactorily.

In 1996, the proposed realignment of Thornton Road, as well as other related improvements on Route 12 and the Route 12/Interstate 5 interchange were included in the traffic circulation portion of the General Plan Amendment.

A Project Study Report was prepared by Caltrans and approved on December 20, 1996 which evaluated three alternatives which included a no-build alternative and two build alternatives - Alternative A and Alternative B. The PSR concluded that the no-build alternative and Alternative B, which just proposed widening existing facilities, would not function adequately and were eliminated from any further consideration. Alternative A included the improvements to Route 12 including the realignment of Thornton Road further to the east addressed in the subsequent General Plan Amendment and Special Purpose Plan.

In February 1997, the San Joaquin County Board of Supervisors approved the rezone, tentative Williamson Act Contract Cancellation, and the General Plan Amendment for this Project. A Special Purpose Plan was then prepared and approved by the Board of Supervisors in July 1998 (Special Purpose Plan PP-98-3).

Proposal

The proposed project is to construct a new public road connection to Route 12 at Thornton Road (north) (realigned north leg of Thornton Road) and Star Street (south). The existing Thornton Road intersection will be modified to allow right turn only access to and from eastbound Route 12. The right turn only connection between eastbound Route 12 and Thornton Road (south) will be shown as a temporary connection on the Route 12 controlled access highway agreement. Other improvements proposed include:

- Route 12 widening,
- Relocation of the Thornton Road (north)/Star Street (south) intersection with Route 12 approximately 250 meters to the east,
- Installation of traffic signals at the Route 12 intersections with both the Interstate 5 northbound and southbound off ramps and with the relocated Thornton Road (Star Street) intersection, and
- Ramp widening on the Interstate 5 northbound off ramp approach to Route 12.

Coordination

In early 1996, Caltrans and the County began meeting with impacted property owners. The proposed project is a direct result of these meetings. Two workshops were held on April 4 and April 23, 1997 with the general public. The results of this effort are included in Special Purpose Plan PP-98-3, approved by the San Joaquin County Board of Supervisor in July 1998.

A Project Study Report was approved December 20, 1996. On December 10, 1999, an agreement was reached between impacted property owners and the County of San Joaquin stipulating the funding commitments for this project. A Project Report is prepared with approval anticipated in September 2000. The project has been determined to be categorically exempt from the California Environmental Quality Act (CEQA).

A draft Cooperative Agreement between the County of San Joaquin and the State covering the Project Development and Construction phases formalizing respective obligations for this project has been prepared and is expected to be signed by the County of San Joaquin at its September 19, 2000 board meeting. All state oversight, review and coordination costs will be at State expense. Consultants, retained by the County, have prepared the PS&E for the new public road connection project. The County under an encroachment permit will administer the construction Contract.

There are four nonstandard advisory design features associated with this project. An "Exceptions to Advisory Design Standards Fact Sheet" has been prepared for each of these features and approved on September 6, 2000.

Compliance with Section 404 of the Clean Water Act, Section 401 of the Clean Water Act, Section 106 of the National Historic Preservation Act and the Endangered Species Act has been obtained.

Conclusion

The new connection is needed to mitigate the traffic impacts created by the recent commercial developments.

CALIFORNIA TRANSPORTATION COMMISSION

Resolution Authorizing
A New Public Road Connection
To the Freeway
10-SJ-12 KP16.11/17.19 (PM 9.99/10.66)

Resolution Number S-713

WHEREAS, the County of San Joaquin has requested approval of a new public road connection from Thornton Road (north)/Star Street (south) to Route 12; and

WHEREAS, the County of San Joaquin has completed a Categorical Exemption/Categorical Exclusion Form; and

WHEREAS, a superseding Freeway Agreement for Route 12 from KP 16.11/17.19 (PM 9.99/10.66), is to be executed by the County of San Joaquin at their September 19, 2000 meeting showing the closure of the temporary connection of Thornton Road (north); and

WHEREAS, this project will not have a significant effect on the environment; and

WHEREAS, the California Transportation Commission has considered the information contained in the Categorical Exemption/Categorical Exclusion Form; and

NOW, THEREFORE, BE IT RESOLVED by the Commission that it hereby authorizes a new public road connection State Route 12 at Thornton Road (north)/Star Street (south) KP 16.11/17.19 (PM 9.99/10.66) in the County of San Joaquin; and

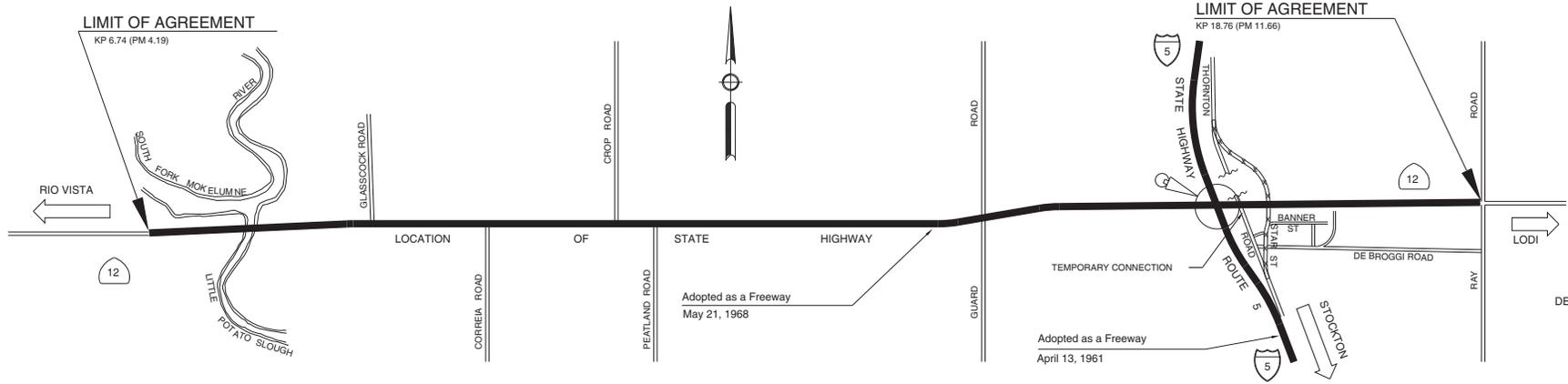
BE IT FURTHER RESOLVED the Department may close the connection at Thornton Road (south) either if the Department determines that the intersection significantly impacts the operation of the highway or if the freeway facility is constructed.



LOCATION MAP



10-SJ-12



- LEGEND**
- INTERCHANGE
 - R/W & CONST. by OTHERS
 - FREEWAY
 - RD. CLOSURE

Adopted as a Freeway
May 21, 1968

Adopted as a Freeway
April 13, 1961

STATE OF CALIFORNIA
DEPARTMENT OF TRANSPORTATION

MAP SHOWING
**LOCATION OF
STATE HIGHWAY**
IN SAN JOAQUIN COUNTY
BETWEEN 0.98 KM (0.6 MILES) WEST OF
LITTLE POTATO SLOUGH BRIDGE
AND RAY ROAD

10-SJ-12
CONTROLLED ACCESS HIGHWAY

SCALE

CALIFORNIA TRANSPORTATION COMMISSION

**Resolution Authorizing
A New Public Road Connection
To the Freeway
10-SJ-12 KP16.11/17.19 (PM 9.99/10.66)**

Resolution Number S-713

- 1.1 **WHEREAS**, the County of San Joaquin has requested approval of a new public road connection from Thornton Road (north)/Star Street (south) to Route 12; and
- 1.2 **WHEREAS**, the County of San Joaquin has completed a Categorical Exemption /Categorical Exclusion Form; and
- 1.3 **WHEREAS**, a superseding Freeway Agreement for Route 12 from KP 16.11/17.19 (PM 9.99/10.66), is to be executed by the County of San Joaquin at their September 19, 2000 meeting showing the closure of the temporary connection of Thornton Road (north); and
- 1.4 **WHEREAS**, this project will not have a significant effect on the environment; and
- 1.5 **WHEREAS**, the California Transportation Commission (Commission) has considered the information contained in the Categorical Exemption/Categorical Exclusion Form.
- 2.1 **NOW, THEREFORE, BE IT RESOLVED** by the Commission that it hereby authorizes a new public road connection State Route 12 at Thornton Road (north)/Star Street (south) KP 16.11/17.19 (PM 9.99/10.66) in the County of San Joaquin; and
- 2.2 **BE IT FURTHER RESOLVED** that the Department of Transportation (Department) may close the connection at Thornton Road (south) either if the Department determines that the intersection significantly impacts the operation of the highway or if the freeway facility is constructed.