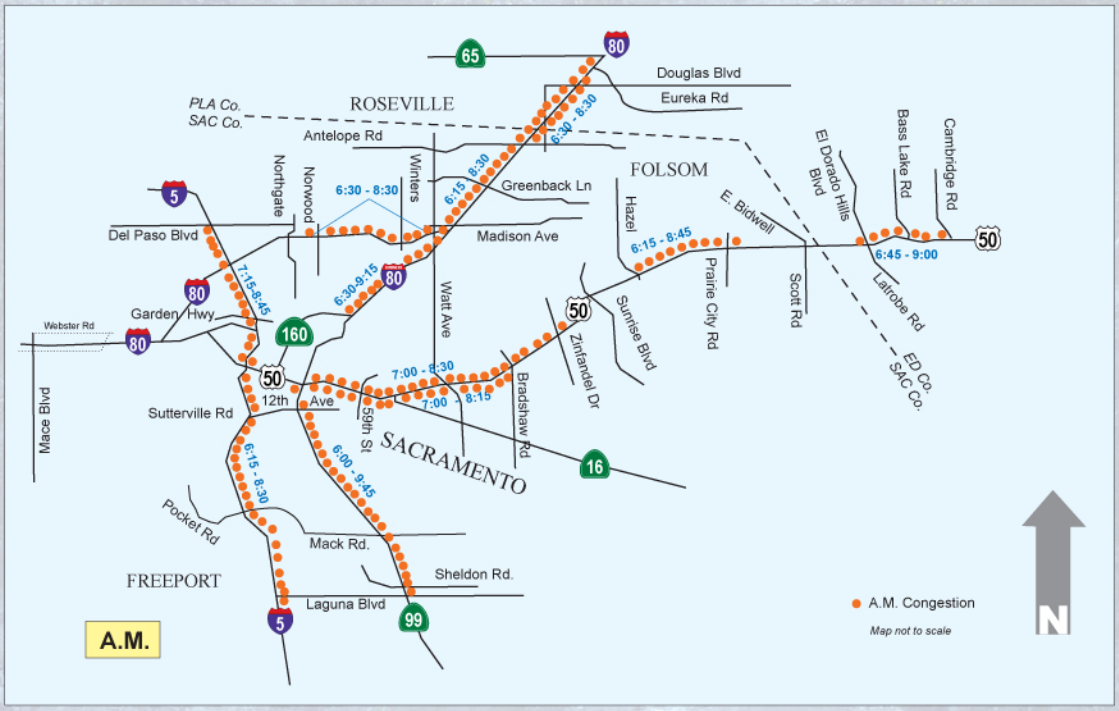CONGESTION MAPS