

HISTORIC PROPERTY SURVEY REPORT



STATE ROUTE 74 (LOWER ORTEGA HIGHWAY) WIDENING PROJECT ORANGE COUNTY, CALIFORNIA

12-ORA-74
PM 1.0/1.9 (KP 1.6/3.0)
EA 086900

JANUARY 2007

HISTORIC PROPERTY SURVEY REPORT

California Department of Transportation

1. UNDERTAKING DESCRIPTION AND LOCATION						
District	County	Route <i>(Local Agency)</i>	Kilo Posts <i>(Project prefix)</i>	Post Miles <i>(Project No.)</i>	Charge Unit <i>(Agreement)</i>	Expenditure Authorization <i>(Location)</i>
12	ORA	74	1.6/3.0	1.0/1.9	171	086900

(Both kilometer posts and post miles must be completed above. For Local Assistance projects off the highway system, use headers in italics)

Project Description: *(Insert project description below; refer reader to location and vicinity maps in HPSR)*

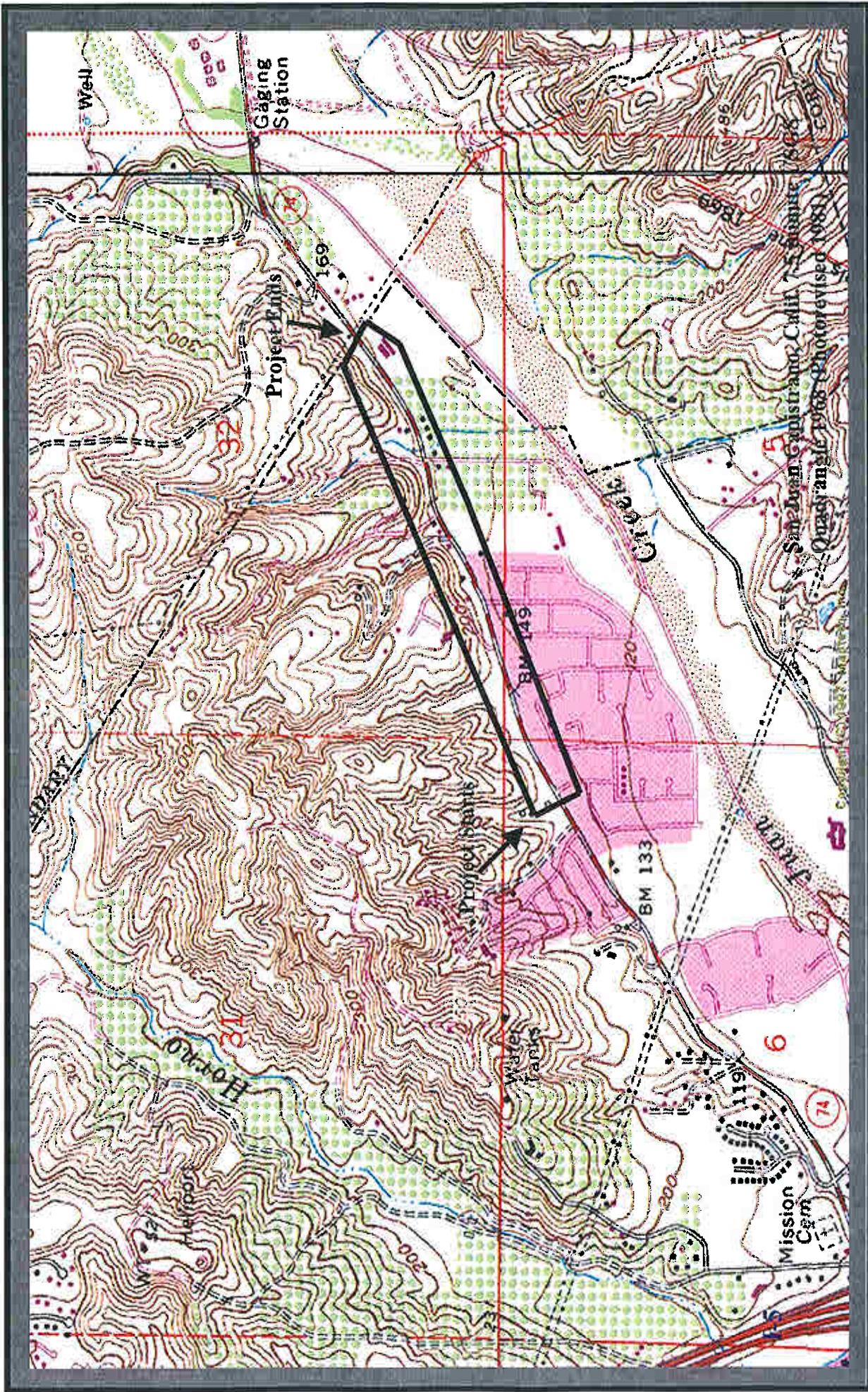
The project proposes to widen a segment of State Route 74 (Ortega Highway) east of Interstate 5 (I-5) within the City of San Juan Capistrano from Calle Entradero to the City/County line (**Figure 1:** Project Vicinity Map; **Figure 2:** Project Location Map). The existing two 3.6 m (12 ft) lanes will be widened to four lanes with a 3.6 meter wide painted median and 1.5 m (5 ft) paved shoulders on each side of the roadway to accommodate Class II bicycle facilities. Additional project features include: constructing three soundwalls along the residentially developed south side; terracing five retaining walls along the steeper slopes on the north side; as well as, drainage, intersection, and utility improvements. To preserve the mature trees along the roadway, the garden walls along the south side would remain in place and the soundwalls would be constructed parallel to them on the roadway side. Two soundwall materials, plexi-glass and SoundFighter, are being considered.

2. AREA OF POTENTIAL EFFECTS

The Area of Potential Effects (APE) for the project was established in consultation with District 12 Archaeologist Cheryl Sinopoli, Co-PI Prehistoric Archaeology, and Ahmed Abou-Abdou, Caltrans District 12 Project Manager, on November 27, 2006. The APE maps are located in this Historic Property Survey Report as **Figure 3**.

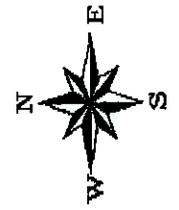
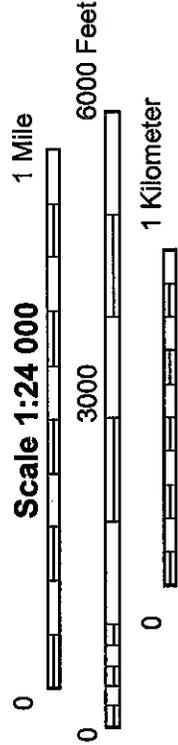
The APE was established as the maximum required right-of-way including temporary and permanent easements needed for roadway widening, utility relocations and drainage improvements, as well as, the adjacent parcels along Ortega Highway within the project limits for potential indirect effects. In general, for large parcels, approximately 200' adjacent to the existing roadway was included. The vertical APE ranges from 1.5 to 5.2 meters below the existing ground surface, with an average depth of roadway disturbance of 1.5 meters except where cut slopes and soundwall or retaining wall footings are needed. The maximum drilled depth anticipated for soundwall footings is approximately 6 m (20 ft), and 12 m (40 ft) for the retaining walls.

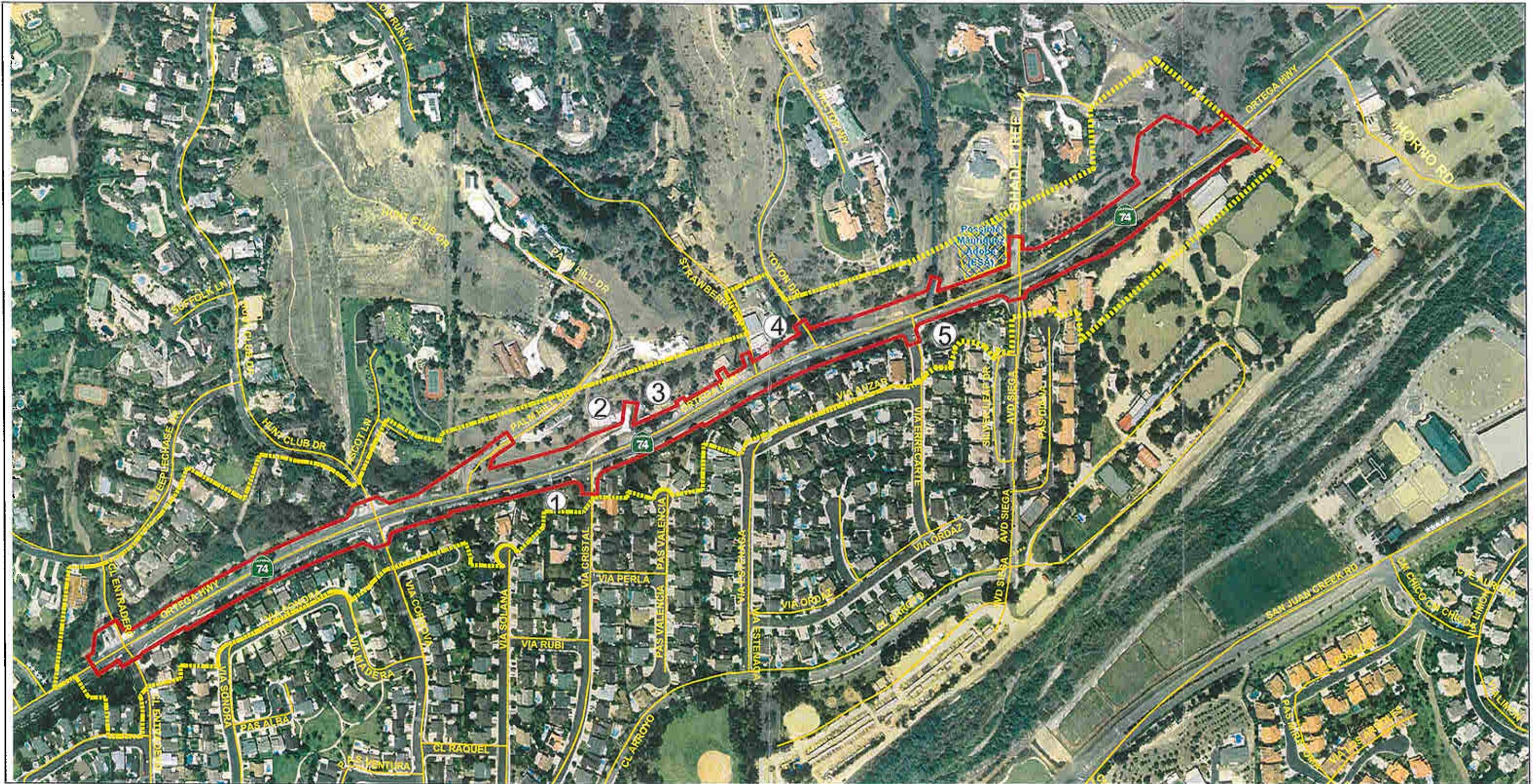
For the federal undertaking described in Part 1: To minimize redundancy and paperwork for the California Department of Transportation and the State Historic Preservation Officer, and in the spirit intended under the federal Paperwork Reduction Act (U.S.C. 44 Chapter 35), this document also satisfies consideration under California Environmental Quality Act Guidelines Section §15064.5(a) and, as appropriate, Public Resources Code §5024 (a)(b) and (d).



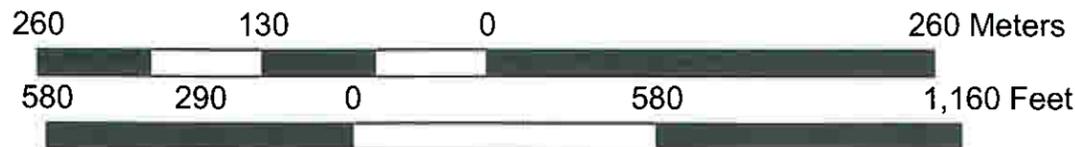
Project Location

District 12
 EA 086900
 PM 1.0/1.9 KP 1.6/3.0



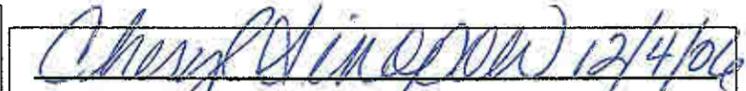


Lower Ortega Highway Widening
Area of Potential Effects (APE)
 EA 086900
 12-ORA-74
 PM 1.0/1.9 (KP 1.6/3.0)
 October 2006



Legend

-  Direct Area of Potential Effects (APE)
-  Indirect Area of Potential Effect
-  Roads
-  Evaluated Property in HRER
-  Possible Historic Site
-  Environmentally Sensitive Area


 Caltrans D-12 PQS Date
 11/27/06
 Caltrans Project Manager Date

HISTORIC PROPERTY SURVEY REPORT

California Department of Transportation

3. CONSULTING PARTIES / PUBLIC PARTICIPATION

(For the following, check the appropriate line, list names, dates, and locations and results of contacts, as appropriate. List organizations/persons contacted and attach correspondence and summarize verbal comments received as appropriate.)

Local Government/Office of Planning (ASR; Exhibit 2)

- City of San Juan Capistrano Planning Department
 - Principal Planner William Ramsey provided city landmark information in November 2001.
 - Historic Preservation Manager Erin Gettis helped gather information on the Manriquez Adobe during April and May 2004.

Native American Tribes, Groups and Individuals (ASR; Exhibit 2)

- David Belardes, Chairperson, and Tribal Manager Joyce Perry, for the Juaneño Band of Mission Indians – Acjachemen Nation, requested by letter (dated September 19, 2001) to be kept informed regarding project developments and offered monitoring assistance.
- Sonia Johnston, Chairperson for the Juaneño Band of Mission Indians, and Anita Espinoza were contacted by letter and phone in 2001 and 2006. Alfred Cruz, Kristen Rivers, Mike Aguilar, and Joe Ocampo of the Juaneño Band of Mission Indians were contacted by letter in 2006. Follow-up calls in October 2006 resulted in Anita Espinoza offering Juaneño monitoring assistance and that she would like to be kept informed of the project and any finds (Follow-up call dated October 24, 2006).
- Anthony Madrigal, Jr., Interim Chairperson, and Maurice Chacon, Cultural Resources Coordinator for the Cahuilla Band of Mission Indians were contacted by letter and phone in 2006. Maurice Chacon responded that the Cahuilla Band of Indians would like to be notified in case of construction finds (Follow-up call October 24, 2006).
- Anthony Rivera, Chairman for the Juaneno Band of Mission Indians, Acjachemen Nation was contacted by letter and phone in 2006. No response was received.

Native American Heritage Commission (ASR; Exhibit 2)

- Response letter received August 16, 2001, stating that a search of the sacred lands file failed to identify cultural resources within the project area. In 2006, an updated search was requested and a response letter received September 27, 2006, with the same results.

Local Historical Society / Historic Preservation Group (ASR; Exhibit 2)

- San Juan Capistrano Historical Society provided a letter response (dated October 15, 2001) indicating historic structures within the project area listed on local, state, or federal registers, as well as, a fruit/vegetable stand and associated house and trees that are valued by the community. No additional response was received from the updated project information (dated September 12, 2006). Subsequently, SJC historian Ilse Byrne's provided valuable information regarding historical resources within the project vicinity.
- Orange County Archives, Orange County Assessor's, Orange County Recorder's Office, San Juan Capistrano Regional Library, California State Library (Sacramento), California Department of Transportation Cultural Resources Library (Sacramento), and the California Department of Transportation Library (Sacramento) was visited for the Historic Resource Evaluation Reports.

For the federal undertaking described in Part 1: To minimize redundancy and paperwork for the California Department of Transportation and the State Historic Preservation Officer, and in the spirit intended under the federal Paperwork Reduction Act (U.S.C. 44 Chapter 35), this document also satisfies consideration under California Environmental Quality Act Guidelines Section §15064.5(a) and, as appropriate, Public Resources Code §5024 (a)(b) and (d).

HISTORIC PROPERTY SURVEY REPORT

California Department of Transportation

4. SUMMARY OF IDENTIFICATION EFFORTS

- National Register of Historic Places Month & Year: 1979-2002 & supplements
- California Register of Historical Resources Year: 1992 & supplemental information to date
- California Inventory of Historic Resources Year: 1976
- California Historical Landmarks Year: 1995 & supplemental information to date
- California Points of Historical Interest Year: 1992 & supplemental information to date
- State Historic Resources Commission Year: 1980-present, minutes from quarterly meetings
- Caltrans Historic Highway Bridge Inventory Year: 2003 & supplemental information to date
- Archaeological Site Records [*List names of Institutions & date below*] (ASR; Exhibit 1)
 - Record Search/Literature Review conducted at the South Central Coastal Information Center (SCCIC) on August 1, 2001. Subsequent record searches conducted in 2003 and 2005.
- Other sources consulted [*e.g., historical societies, city archives, etc. List names and dates below*]
 - In May 2004, the Orange County Archives, Orange County Assessor's, and the Orange County Recorder's Office was visited to obtain historical information on the Manriquez Adobe.
- Results:** (*provide a brief summary of records search and research results, as well as inventory findings*)
 - An examination of the sources listed above, identified twenty survey/reports and eleven archaeological sites (prehistoric and historic) within a one-mile radius of the project limits. Identified within the proposed APE for this project, is the following: one historical archaeological site (Manriquez Adobe) and one historic property (Hankey-Rowse House/Cottage). One residence (Errecarte House) is locally listed on the San Juan Capistrano's Cultural and Historical Landmark Inventory but is not eligible for the NRHP and since the city is not yet registered as a Certified Local Government (CLG), the inventory listing does not automatically qualify the structure as an historical resource for the purposes of CEQA. No prehistoric archaeological sites were identified within the proposed APE for this project.

5. PROPERTIES IDENTIFIED

(Check the appropriate category, list properties, or refer reader to appropriate technical study attached, according to their National Register status. Provide, as appropriate, complete address, period and level of significance, criteria, map reference, and any existing state or local designation. Do not include properties that are not within the APE. Attach previous SHPO determinations, as applicable.)

- **No cultural resources** in project APE.
- Janice Calpo, who meets the Professionally Qualified Staff Standards in Section 106 Programmatic Agreement (Section 106 PA) Attachment 1 as a Principal Architectural Historian, has determined that the only other properties present within the APE meet the criteria for Section 106 PA Attachment 4 (**Properties Exempt from Evaluation**).
- **Bridges listed as Category 5** in the Caltrans Historic Highway Bridge Inventory. Appropriate pages from the Caltrans Historic Bridge Inventory are attached.
- Properties **previously determined not eligible** (*include date of determination*):
 -
- On behalf of **FHWA**, Caltrans has determined the following properties are **not eligible**:
 - 28241 Ortega Highway, San Juan Capistrano (APE Map Reference # 2)
 - 28281 Ortega Highway, San Juan Capistrano (APE Map Reference # 3)
 - 28341 Ortega Highway, San Juan Capistrano (APE Map Reference # 4)
 - 30882 Via Errecarte – Errecarte House, San Juan Capistrano (APE Map Reference # 5)

HISTORIC PROPERTY SURVEY REPORT

California Department of Transportation

- Caltrans, on behalf of FHWA, has determined that the following **archaeological sites** shall be considered eligible for the National Register without conducting subsurface testing or surface collection within the APE, for which the **establishment of an ESA** will protect the site from any potential effects, in accordance with Section 106 PA Stipulation VIII.C. See attached documentation.

- Manriquez Adobe site (Primary # 30-176750)

For the purposes of this undertaking, the Manriquez Adobe Site is being considered eligible to the National Register of Historic Places (NRHP) under Criterion D. Since the portions of the site within the proposed area of direct impact are not expected to contain information-bearing deposits and thus are non-contributing elements to the larger property, potentially significant subsurface deposits outside of the Direct APE will not be impacted due to the establishment of an ESA. Caltrans requests SHPO's concurrence in the determination that the portions of the Adobe site within the Direct APE do not contribute to the eligibility of the site as a whole.

- Properties **previously listed or determined eligible** (include date of listing or determination):

•

- On behalf of FHWA, Caltrans has determined the following properties are **eligible**:

- Hankey-Rowse House/Cottage 30981 Via Cristal, San Juan Capistrano (APE Map Reference # 1)

- State-owned** historical buildings and structures to be added to the Master List, per PRC §5024(d):

•

- State-owned** buildings and structures that are **not eligible** for the National Register or as a State Historical Landmark:

•

6. LIST OF ATTACHED DOCUMENTATION

(Provide the author/date and peer reviewer/date of the technical report)

- Project Vicinity, Location, and APE Maps (Figures 1-3)

California Historic Bridge Inventory sheet

- Historic Resource Evaluation Report (HRER)

- **Attachment 2: Historic Resource Evaluation Report for the State Route 74 "Ortega Highway" Widening, San Juan Capistrano, Orange County 12-ORA-74, 1.0/1.9, EA 086900 (Calpo 2006).**
- **Attachment 3: Historical Resource Evaluation Report for the Manriquez Adobe, Lower Ortega Highway (State Route 74) Project, Orange County (Medin 2006).**

- Archaeological Survey Report (ASR)

- **Attachment 1: Archaeological Survey Report for the Lower 74 (Ortega Highway) Widening Project, Orange County, California (Sinopoli and Baker 2006).**

- Archaeological Evaluation Report (CARIDAP, XPI, PII, PIII)

•

- Other (Specify below)

- **Attachment 4: Environmentally Sensitive Area (ESA) Action Plan**

7. FINDINGS – HPSR to File

(Check all that apply. Do not transmit to SHPO; file copy to CCSO)

- No properties requiring evaluation** are present within the project's APE.

HISTORIC PROPERTY SURVEY REPORT

California Department of Transportation

- Properties **previously determined not eligible** in consultation with the SHPO, or formally determined not eligible by the Keeper of the National Register are present within the project's APE. Copy of SHPO/Keeper correspondence is attached.
- Properties **previously determined eligible** in consultation with the SHPO, or formally determined eligible by the Keeper of the National Register are present within the project's APE, but **will not be affected** by the undertaking. Copy of SHPO/Keeper correspondence is attached.
- Under the authority of FHWA, Caltrans has determined a Finding of **No Historic Properties Affected**, according to Section 106 PA Stipulation IX.A and 36 CFR 800.4(d)(1), is appropriate for this undertaking.

8. FINDINGS – HPSR to SHPO

(Check all that apply. Transmit to SHPO, copy to FHWA and CCSO)

- Under the authority of FHWA, Caltrans has determined that there are properties evaluated as a result of the project that are **not eligible** for inclusion the National Register within the project's APE. Under Section 106 PA Stipulation VIII.C, Caltrans requests SHPO's concurrence in this determination.
- Under the authority of FHWA, Caltrans has determined that there are properties evaluated as a result of the project that are **eligible** for inclusion in the National Register within the project's APE. Under Section 106 PA Stipulation VIII.C, Caltrans requests SHPO's concurrence in this determination.
 - One historic property, the Hankey-Rowse House, is located within the indirect APE for the project, adjacent to the site of proposed soundwall construction; however, the historic property would not be affected by this work. The soundwall would be built at the northern edge of the property and following the plan of an existing modern low garden wall. The two types of soundwalls proposed are both built on pier-type footings that would not require removal of the existing mature vegetation. Because the mature trees would remain in place, and the green buffer that separates the house on the property from the modern highway and surrounding developments would be retained, the historic property would not be affected by the construction of the proposed soundwall. The presence of the soundwall would be limited to the side and front corner of the property, outside the existing trees.
- Under the authority of FHWA, Caltrans has determined a Finding of **No Historic Properties Affected**, according to Section 106 PA Stipulation IX.A and 36 CFR 800.4(d)(1), is appropriate for this undertaking.
- Under the authority of FHWA, Caltrans has determined a **Finding of No Adverse Effect with Standard Conditions - ESAs**, according to Section 106 PA Stipulation X.B(2) and 36 CFR 800.5(b), is appropriate for this undertaking. (Include description of ESAs and enforcement measures below; attach ESA Action Plan as appropriate.)
 - The ESA Action Plan includes: safety fencing along the direct APE to ensure no equipment inadvertently impacts information-bearing portions of the site; education of project personnel on archaeological sensitivity and expected remains; incorporation of the ESA Action Plan in the Final Construction Drawings, Contract Special Provisions, and the Pending File of the Resident Engineer (RE) assigned to the construction project; and periodic monitoring by Caltrans archaeologists to ensure protections are enforced. The ESA Action Plan can be located in Attachment 4.
- Under the authority of FHWA, Caltrans has determined a **Finding of No Adverse Effect with Standard Conditions – Rehabilitation**, according to Section 106 PA Stipulation X.B(2) and 36 CFR 800.5(b), is appropriate for this undertaking. [Name], who meets the Professionally Qualified Staff Standards in Section 106 PA Attachment 1 as Principal Architectural Historian, and has the appropriate education and experience, has reviewed the rehabilitation documentation and determined that the rehabilitation meets the Secretary of the Interior's Standards for the Treatment of Historic Properties. (Include description of rehabilitation below or

HISTORIC PROPERTY SURVEY REPORT

California Department of Transportation

indicate below the title of the HPSR attachment that contains the description.)

Findings for State-Owned Properties

- Caltrans has determined that there are **state-owned buildings and structures** within the project limits that meet **National Register and/or the State Historical Landmarks eligibility criteria** and requests that SHPO add such resources to the Master List of Historical Resources pursuant to PRC §5024(d).
- Caltrans has determined that this project will have **no effect/no adverse effect** to **state-owned archaeological sites, objects, districts, landscapes** within the project limits that meet National Register and/or State Historical Landmarks eligibility criteria and is providing notice and summary to SHPO pursuant to PRC §5024(f). *(Indicate reference to Standard Conditions – ESA above, or include description of proposed treatments, ESAs, protective covenants, etc., below or indicate below which HPSR attachment contains the description.)*
 -
- Caltrans has determined that this project will have **no effect** on **state-owned buildings and structures** within the project limits that meet National Register and/or State Historical Landmarks eligibility criteria and is providing notice and summary to SHPO pursuant to PRC §5024(f).
- Caltrans has determined that this project will have **no adverse effect** on **state-owned buildings and structures** within the project limits that meet National Register and/or State Historical Landmarks eligibility criteria. *[Name of Caltrans PQS], [applicable PQS discipline/level]* has reviewed the documentation and determined that it meets the Secretary of the Interior's Standards for the Treatment of Historic Properties. Caltrans is providing notice and summary to SHPO pursuant to PRC §5024.5. *(Indicate reference to Standard Conditions – Rehabilitation above, or include description of proposed repairs, rehabilitation, ESAs, protective covenants, etc., below or indicate below, which HPSR attachment contains the description.)*
 -
- Caltrans has determined that this project will have an **adverse effect** to **state-owned archaeological sites, objects, districts, landscapes** within the project limits that meet National Register and/or State Historical Landmarks eligibility criteria and is providing notice and summary to SHPO pursuant to PRC §5024(f). *(Include below a description of alternatives considered and proposed mitigation measures, or indicate below which HPSR attachment contains the description.)*
 -
- Caltrans has determined that this project will have an **adverse effect** on **state-owned buildings and structures** within the project limits that meet National Register and/or State Historical Landmarks eligibility criteria. Caltrans is providing notice and summary to SHPO pursuant to PRC §5024.5. *(Include below a description of alternatives considered and proposed mitigation measures, or indicate below which HPSR attachment contains the description.)*
 -
- For **state-owned qualified historical buildings and properties** within the project limits, Caltrans has **applied the California Historical Building Code (CHBC)** to relevant sections of the current code(s) and/or standards and, if applicable, has consulted with the State Historical Building Safety Board (SHBSB) through its Executive Director pursuant to Health and Safety Code Section 18961 and its implementing regulations at California Code of Regulations Title 24 Part 8 Section 8-103.2. *[Indicate below whether use of current code(s) and standards adversely affected character-defining features of the property and describe the alternative solutions under the CHBC, or indicate below which HPSR attachment contains the description. If applicable, attach copies of correspondence with the SHBSB or its Executive Director.]*

HISTORIC PROPERTY SURVEY REPORT

California Department of Transportation

9. HPSR PREPARATION AND DEPARTMENT APPROVAL

Prepared by (sign on line):

District 12 Caltrans
PQS/Generalist:


Cheryl Singoli, Associate Environmental
Planner, Co-PI Prehistoric Archaeology

1/16/07
Date

Prepared by: (sign on line)

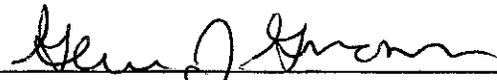
Consultant / discipline:
Affiliation

[Appropriate PQS discipline]
[Firm/company and location]

Date

Reviewed for approval by: (sign on line)

Caltrans HQ PQS discipline/level:


Glenn Gmoser, Senior Environmental Planner,
Principal Investigator Prehistoric Archaeology

2/16/07
Date

Approved by: (sign on line)

District 12 EBC:


Chris Flynn, Environmental Planning Branch
Chief

1/16/07
Date